

DOVER AREA SCHOOL DISTRICT
FINANCIAL REPORT
JUNE 30, 2014

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INDEPENDENT AUDITOR'S REPORT

Board of School Directors
Dover Area School District
Dover, Pennsylvania

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activity, each major fund, and the aggregate remaining fund information of Dover Area School District, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial positions of the governmental activities, the business-type activity, each major fund, and the aggregate remaining fund information of the Dover Area School District, as of June 30, 2014, and the respective changes in financial position, and where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis on pages 3 through 12 and the required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Dover Area School District's basic financial statements. Such supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

A handwritten signature in cursive script that reads "Boyer & Ritten". The signature is written in dark ink and is positioned in the lower right quadrant of the page.

Camp Hill, Pennsylvania
February 11, 2015

**DOVER AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)
Year Ended June 30, 2014**

Management's Discussion and Analysis of the Dover Area School District provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2014. The intent of MD&A is to look at the School District's financial performance as a whole. Readers should also review the financial statements and notes in conjunction with MD&A to enhance their understanding of the School District's financial performance.

Overview of the Financial Statements

The Annual Financial Report consists of various financial statements and the notes to those statements. The financial reports consist of District-wide and individual fund statements. The District-wide statements present an aggregate long-term view of the School District's finances. The fund financial statements focus on the short-term financing of the School District's services and what remains for future spending.

District-wide Statements

Statement of Net Position and Statement of Activities

The Statement of Net Position and Statement of Activities reflect all assets and liabilities using the accrual basis of accounting similar to the basis used by most private-sector companies. This basis of accounting recognizes all of the current year's revenues and expenses regardless of when cash was received or paid. These statements report the School District's net position and change in net position. This change in net position is important because it identifies whether the financial position of the School District has improved or diminished.

In the Statement of Net Position and Statement of Activities, the School District is divided into two categories:

Governmental Activities - Most of the School District's programs are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, and extracurricular activities.

Business-Type Activity- This service is provided on a charge for goods and services basis to recover the expenses of the goods or services provided. The Food Service Program is reported as a business activity.

**DOVER AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)
Year Ended June 30, 2014**

Fund Financial Statements

Fund financial reports provide detailed information about the School District's funds. Funds are used to separate financial transactions to better monitor specific activities.

Funds at Dover Area School District include:

- Major Governmental Funds
 - General Fund
 - Capital Projects Fund
- Proprietary Fund
 - Enterprise Fund - Food Services
- Agency Fund
 - Student Activity Funds

Financial Highlights

- Actual change in governmental activities net position increased by \$705,747 while business-type activity had a minimal positive change in net position by \$79,234.
- General Fund unassigned fund balance at June 30, 2014, was \$6,569,464, which represents 12.08% of the 2013-2014 General Fund Approved Budget. General Fund non-spendable fund balance includes \$3,575,906 for medical insurance prepayments with Lincoln Benefit Trust and other prepayments. General Fund committed fund balance of \$7,785,128 includes \$3,841,671 for retirement contributions, \$500,000 for technology, \$907,802 medical costs, and \$2,535,655 for debt principal.
- Total governmental fund balances equaled \$25,557,140. The following shows the breakdown by fund:
 - General Fund Balance of \$17,930,498 (unrestricted, committed, and non-spendable)
 - Capital Projects Fund Balance of \$7,626,642.

**DOVER AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)
Year Ended June 30, 2014**

Reporting the School District as a Whole

The perspective of the Statement of Net Position is of the School District as a whole. Table 1 provides a summary of net position for 2014 compared to 2013.

Table 1
Net Position

	Governmental Activities		Business-Type Activity		Total	
	2014	2013	2014	2013	2014	2013
Total assets	\$ 83,916,649	\$ 86,892,059	\$ 124,385	\$ 334,052	\$ 84,041,034	\$ 87,226,111
Total deferred outflows of resources	\$ 368,325	\$ 429,712	\$ -	\$ -	\$ 368,325	\$ 429,712
Total liabilities	\$ 56,166,786	\$ 59,909,330	\$ 123,611	\$ 412,512	\$ 56,290,397	\$ 60,321,842
Net investment in capital assets	\$ 7,594,382	\$ 8,920,728	\$ 3,405	\$ 11,232	\$ 7,597,787	\$ 8,931,960
Unrestricted	20,523,806	18,491,713	(2,631)	(89,692)	20,521,175	18,402,021
Total net position	\$ 28,118,188	\$ 27,412,441	\$ 774	\$ (78,460)	\$ 28,118,962	\$ 27,333,981

Governmental Activities

On June 30, 2014, the School District had total assets from governmental activities of \$83,916,649; which was a decrease of \$2,975,410 or 3.42% during the fiscal year. Total governmental deferred outflows decreased by \$61,387, while governmental liabilities decreased by \$3,742,544. Factors that significantly affected net position in the 2013-2014 fiscal year were:

- General fund cash and investments increased by \$725,828 from the prior year, while capital projects cash (capital project and capital reserve) decreased by \$588,100. General Fund cash increased as a result of expenditures not exceeding the budget. Capital project cash and investments decreased due to the payment of construction invoices.
- Outstanding debt decreased by \$3,183,000 as principal was repaid.

**DOVER AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)
Year Ended June 30, 2014**

Table 2 reflects the change in net position for fiscal year 2014 compared to fiscal year 2013.

Table 2
Change in Net Position

	Governmental Activities		Business-Type Activity		Total	
	2014	2013	2014	2013	2014	2013
Revenues						
Program revenues						
Charges for services	\$ 292,752	\$ 330,004	\$ 709,611	\$ 729,035	\$ 1,002,363	\$ 1,059,039
Operating grants and contributions	9,103,781	7,581,583	825,699	776,038	9,929,480	8,357,621
General revenues						
Property taxes	27,475,617	26,552,502	-	-	27,475,617	26,552,502
Other taxes	5,750,115	5,868,704	-	-	5,750,115	5,868,704
Grants, subsidies and contributions not restricted	12,061,507	11,309,200	-	-	12,061,507	11,309,200
Investment earnings	267,090	282,895	218	246	267,308	283,141
Miscellaneous income	119,255	31,554	-	-	119,255	31,554
Total revenues	55,070,117	51,956,442	1,535,528	1,505,319	56,605,645	53,461,761
Expenses						
Instruction	36,289,752	33,225,910	-	-	36,289,752	33,225,910
Instructional student support	4,369,806	4,597,531	-	-	4,369,806	4,597,531
Administrative and financial services	4,454,753	4,300,831	-	-	4,454,753	4,300,831
Operation and maintenance of plant services	4,279,584	4,170,656	-	-	4,279,584	4,170,656
Pupil transportation	2,539,168	2,701,160	-	-	2,539,168	2,701,160
Student activities	1,027,948	949,271	-	-	1,027,948	949,271
Community services	8,549	101,424	-	-	8,549	101,424
Interest on long-term debt	1,394,810	1,697,612	-	-	1,394,810	1,697,612
Food service	-	-	1,456,294	1,460,895	1,456,294	1,460,895
Total expenses	54,364,370	51,744,395	1,456,294	1,460,895	55,820,664	53,205,290
Changes in net position	\$ 705,747	\$ 212,047	\$ 79,234	\$ 44,424	\$ 784,981	\$ 256,471

2014 governmental revenues, excluding business-type activity transfers, increased by 5.99% or \$3,113,675. Reasons for the increase are primarily attributed to the following changes:

- Real estate taxes collected increased by 3.48% or \$923,115 as a result of a 2.90% increase in the millage rate. The district collected 92.10% of assessed taxes after adjusting for exonerations. Collection percentage declined by 2.10%, down from 94.20% in the prior year.
- Other tax revenues decreased overall by 2.02% or \$118,589. This category includes earned income, real estate transfer taxes, public utility, and delinquent earned income taxes. The change arose from a decrease in earned income tax collections of 2.98% or \$157,678. Moreover, real estate transfer tax collections increased by 12.20% or \$35,325; and delinquent earned income tax collections increased by 23.90% or \$230,611.

**DOVER AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)
Year Ended June 30, 2014**

- Unrestricted grants, subsidies and contributions increased by \$752,307 as a result of the Safe Schools and Accountability Block Grants received after the planning phases and budget adoption for the 2013-2014 fiscal year. Additionally, the District records the state property tax relief payment of \$1,275,594 in this category, which decreased year-to-year by \$670 and is delineated as the Homestead/Farmstead Exclusion on the taxpayers' real estate tax bills.
- Charges for services decreased by 11.29% or \$37,252. These services include revenue received from other school districts for mainstreaming children placed in private homes, rental of school facilities, and admission revenues. The decline results from the number of students serviced.
- Investment earnings decreased by 5.59% or \$15,805. Investment revenues declined as investments matured and were reinvested in the current, low-interest rate market.

Property taxes contributed 49.89% of total revenues for governmental activities during fiscal year 2013-2014. Other major contributors to revenue include unrestricted grants, subsidies and contributions at 21.90%; operating grants and contributions at 16.53%; and other taxes levied at 10.44%. Property taxes, as a percentage of total revenues, continue to show small increases annually.

Governmental program expenditures increased by 5.06% from \$51.7 million to approximately \$54.3 million. Major changes in expenditures can be primarily attributed to the following:

- Total annual wages increased overall by 1.61% or \$342,749. This is the net change from annual contract increases and the decrease from retirement savings through attrition.
- The PSERS employer contribution rate for employee retirement increased, changing from 12.36% in 2012-2013 to 16.93% in 2013-2014. Retirement expense increased by 39.30% or \$1,018,468 as wages increased. Retirement expense was 16.72% of total wages.
- Total group insurance expenses increased by 20.64%; which was comprised of a medical insurance increase of 24.36% or \$948,323, and a dental insurance decrease of 3.72% or \$8,113. The medical insurance increase is the net change from premium increases, enrollment changes, and retirements.
- Professional and Technical Services overall increased by 17.53% or \$943,143, mostly due to increases in Lincoln Intermediate Unit and technical services. In addition, Transportation provided by the Lincoln Intermediate Unit decreased by 22.40% or \$148,128, as the District provided in-District transportation services for emotional support. Lincoln Intermediate Unit educational services include life skills, emotional support, students with impaired hearing and vision, pervasive development disorder, and services for children who are autistic and/or multi-handicapped.
- Repair costs for buildings and grounds minimally increased by .70% or \$3,353. Supplies decreased by 14.40% or \$107,704. Textbooks and software costs decreased by 16.90% or \$87,912. Even with the decrease in textbooks, the District purchased Everyday Math Education Curriculum in 2013-2014.
- Student tuition costs overall increased to other local educational agencies or charter schools by \$94,147 or 23.45%.

Instructional costs contributed to 66.75% of total program expenses for governmental activities in fiscal year 2013-2014.

**DOVER AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)
Year Ended June 30, 2014**

The Statement of Activities reflects the costs of program services and the charges for services, sales, grants, and contributions offsetting those services. Table 3, for governmental activities, indicates the total cost of services and net cost of services.

Table 3
Governmental Activities

	Total Cost of Services		Net Cost of Services	
	2014	2013	2014	2013
Instruction	\$ 36,289,752	\$ 33,225,910	\$ 29,537,418	\$ 27,650,370
Support Services				
Pupil and instruction staff	4,369,806	4,597,531	2,716,021	2,892,554
Board of Education,				
Administrative and fiscal	4,454,753	4,300,831	3,994,215	4,077,659
Operation and maintenance of plant services	4,279,584	4,170,656	3,966,039	4,002,483
Pupil transportation	2,539,168	2,701,160	2,535,659	2,693,565
Student activities	1,027,948	949,271	816,367	793,447
Community	8,549	101,424	7,308	25,118
Interest on long-term debt	1,394,810	1,697,612	1,394,810	1,697,612
Total expenses	\$ 54,364,370	\$ 51,744,395	\$ 44,967,837	\$ 43,832,808

Only 17.28% of the 2013-2014 total cost of services for the governmental activities was funded by charges for services, and operating grants, and contributions. The remaining costs were funded by tax revenues and the basic instructional subsidy.

Business-Type Activity

The only business-type activity at Dover Area School District is the Food Service Operation. The School District provides both breakfast and lunch programs for grades K through 12. This program had operating revenues of \$709,611 and non-operating revenue of \$825,699 that included a transfer from the General Fund of \$62,155. Total expenses were \$1,456,294 for the fiscal year 2013-2014. School meal prices for lunch and breakfast increased by 10 cents; however, milk prices did not change. The School District received 53.78% of its revenues from operating grants and contributions from the Federal and state reimbursable breakfast and lunch programs. Revenue from state and Federal grants increased by \$49,661 due to an increase in governmental food commodities received. Total operating revenues increased by 2.01% or \$30,237, while expenditures decreased by .31% or \$4,601. Total net position increased by \$79,234 to provide an ending net position of \$774 on June 30, 2014.

**DOVER AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)
Year Ended June 30, 2014**

General Fund Budgeting Highlights

For the 2013-2014 fiscal year, total General Fund revenue/local sources exceeded budget by \$465,709. The state funded revenue exceeded budget by 11.55% or \$2,088,021 and Federal revenue fell below budget by 5.92% or \$28,422.

Total General Fund expenditures were under budget by 2.35% or \$1,277,472. The budgetary reserve of \$100,000 was not transferred during the year. Other significant expenditure-budget variances are discussed below.

- Regular program expenditures were more than the original budget by 2.03% or \$649,600. Most of this variance is a result of hiring faculty and adding additional resources to adhere to class-size policy guidelines.
- Special Education Program expenditures were greater than originally budgeted by 2.72% or \$166,402, mostly due to increases in special education needs by new enrollments, Lincoln Intermediate Services, and the York County School of Technology.
- Vocational Education Program expenditures were under original budget by 8.46% or \$311,709 due to program reductions, and student enrollment was less than budgeted.
- Other Instructional Program expenditures were greater than original budget by 30.23% or \$206,950 due to an increase in the cost of providing alternative education services.
- Instructional Staff Services were under original budget by 2.16% or \$53,242. Most of this variance was due to account code re-assignments of wages and benefits.
- Operation and Maintenance of Plant Services had a favorable variance from final budget of 16.28% or \$747,055. This favorable variance resulted from savings in commodity procurement, utilization of inventory, disposal services, lawn care services, and repairs and maintenance of facilities.
- Student Transportation Services were under original budget by 4.78% or \$127,238 due to a negotiated rate reduction with busing contractors due to favorable diesel procurement.
- Debt Service was under budget by 7.40% or \$371,795 due to favorable variable, interest- rate loan payments.
- Athletic Program costs were budgeted and reflected in Student Activities as required by GASB No. 54. Student Activities were under budget by 15.79% or \$172,745.

**DOVER AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)
Year Ended June 30, 2014**

Capital Assets

Table 4
Capital Assets

	Governmental Activities		Business-Type Activity		Total	
	2014	2013	2014	2013	2014	2013
Land	\$ 170,000	\$ 170,000	\$ -	\$ -	\$ 170,000	\$ 170,000
Building and building improvements	50,575,808	53,672,110	-	-	50,575,808	53,672,110
Furniture and equipment	1,167,768	2,393,488	3,405	11,232	1,171,173	2,404,720
Total capital assets	\$ 51,913,576	\$ 56,235,598	\$ 3,405	\$ 11,232	\$ 51,916,981	\$ 56,246,830

Total Governmental Capital Assets decreased by 7.69% or \$4,322,022 as this represents a full year of depreciation ending the Dover Elementary Renovation Project.

Debt

At June 30, 2014, the Dover Area School District had \$49,982,000 in bonds outstanding. Table 5 summarizes and compares bonds outstanding for the 2014 and 2013 fiscal years.

Table 5
Bonds Outstanding

General Obligation Debt	2014	2013
Bond Series of 2006 - Refunding of G.O. Note Series of 2003	\$ -	\$ 25,000
Note Series of 2008	14,357,000	14,525,000
Bond Series of 2010	18,065,000	18,725,000
Bond Series of 2011 - Refunding of G.O. Bond Series of 2001	3,145,000	4,640,000
Bond Series of 2011A - Refunding of G.O. Bond Series of 2006	9,935,000	9,985,000
Bond Series of 2013 - Refunding of G.O. Bond Series of 2003	4,480,000	5,265,000
Total Outstanding Debt	\$ 49,982,000	\$ 53,165,000

Total outstanding debt decreased by \$3,183,000 as principal was repaid.

**DOVER AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)
Year Ended June 30, 2014**

Economic Impact

The Dover Area School District has investments at Wells Fargo Bank, M&T Bank, and the Pennsylvania School District Liquid Asset Fund. The Federal Deposit Insurance Corporation (FDIC) insures the bank account balances, and additional protection of investments is guaranteed through Act 72 of 1971. Act 72 requires banks to provide securities as collateral for all public balances on deposit. The Pennsylvania School District Liquid Asset Fund (PSDLAF) provides collateral segregated at a third-party institution or guaranteed by the Federal Home Loan Bank Letter-of-Credit. The PSDLAF collateral is monitored daily at 102.00% of market value at the close of business.

The Public School Employees' Retirement System certified rates of 8.65% for 2011-2012; 12.36% for 2012-2013; 16.93% for 2013-2014, and 21.43% for 2014-2015. Future projections are inclined to reach nearly 32.00% over the next four years. To prepare for future rate increases, the District has committed fund balance of approximately \$3.8 million as of June 30, 2014.

The Commonwealth of Pennsylvania provided an increase in the annual basic educational subsidy and basically flat-funded special education for the sixth consecutive year. Continued reductions or fluctuations in state subsidies, PSERS increases, and the possibility of new unfunded mandates are matters of concern for the District.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

Governmental Funds - Fund Balance

The focus of the District's governmental funds is to provide information on relatively short-term cash flows and future basic services. Such information is useful in assessing the Dover Area School District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of June 30, 2014, the Dover Area School District reported total governmental funds ending fund balance approximating \$25.6 million. Fund balance classifications are as follows: Nonspendable - \$3,575,906; Restricted - \$7,626,642; Committed - \$7,785,128; and Unassigned - \$6,569,464.

GENERAL FUND BUDGETARY HIGHLIGHTS

The Dover Area School District's original budget anticipated revenues at \$52,564,468 and expenditures of \$54,245,077. 2014 actual results were revenues in excess of budget by approximately \$2.5 million, and expenses under budget by approximately \$1.3 million.

**DOVER AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)
Year Ended June 30, 2014**

REQUESTS FOR INFORMATION

The financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability. If you have any questions about this report or need additional information, please contact Belinda M. Wallen, Business Manager, at (717) 292-3671, Ext 80201, email BWallen@doversd.org or by mail at the Dover Area School District, 101 Edgeway Road, Dover, PA 17315.

DOVER AREA SCHOOL DISTRICT

STATEMENT OF NET POSITION

June 30, 2014

	Governmental Activities	Business-Type Activity	Total
Assets			
Cash and cash equivalents	\$ 3,419,886	\$ (9,555)	\$ 3,410,331
Investments	19,562,823	-	19,562,823
Receivables	4,063,335	124,003	4,187,338
Inventories	-	6,532	6,532
Prepaid expenses	3,575,906	-	3,575,906
Pay variable interest rate swap			
Due within one year	213,400	-	213,400
Due in more than 1 year	1,167,723	-	1,167,723
Total pay variable interest rate swap	<u>1,381,123</u>	<u>-</u>	<u>1,381,123</u>
Capital assets			
Land and construction-in-progress	170,000	-	170,000
Other capital assets, net of depreciation	51,743,576	3,405	51,746,981
Total capital assets	<u>51,913,576</u>	<u>3,405</u>	<u>51,916,981</u>
Total assets	<u><u>\$ 83,916,649</u></u>	<u><u>\$ 124,385</u></u>	<u><u>\$ 84,041,034</u></u>
Deferred Outflows of Resources			
Deferred amounts on refunding debt	<u>\$ 368,325</u>	<u>\$ -</u>	<u>\$ 368,325</u>
Liabilities			
Internal balances	\$ (62,155)	\$ 62,155	\$ -
Accounts payable and accrued expenses	4,281,117	1,024	4,282,141
Unearned revenue	1,988	24,439	26,427
Long-term liabilities			
Due within one year	3,396,209	-	3,396,209
Due in more than 1 year	48,549,627	35,993	48,585,620
Total long-term liabilities	<u>51,945,836</u>	<u>35,993</u>	<u>51,981,829</u>
Total liabilities	<u><u>\$ 56,166,786</u></u>	<u><u>\$ 123,611</u></u>	<u><u>\$ 56,290,397</u></u>
Net Position			
Net investment in capital assets	\$ 7,594,382	\$ 3,405	\$ 7,597,787
Unrestricted	20,523,806	(2,631)	20,521,175
Total net position	<u><u>\$ 28,118,188</u></u>	<u><u>\$ 774</u></u>	<u><u>\$ 28,118,962</u></u>

See Notes to Financial Statements.

DOVER AREA SCHOOL DISTRICT

STATEMENT OF ACTIVITIES

Year Ended June 30, 2014

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenues and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Governmental Activities	Business-Type Activity	Total
Governmental Activities:						
Instruction	\$ 36,289,752	\$ 118,252	\$ 6,634,082	\$ (29,537,418)	\$ -	\$ (29,537,418)
Instructional student support	4,369,806	-	1,653,785	(2,716,021)	-	(2,716,021)
Administrative and financial services	4,454,753	-	460,538	(3,994,215)	-	(3,994,215)
Operation and maint. of plant services	4,279,584	67,104	246,441	(3,966,039)	-	(3,966,039)
Pupil transportation	2,539,168	-	3,509	(2,535,659)	-	(2,535,659)
Student activities	1,027,948	107,396	104,185	(816,367)	-	(816,367)
Community services	8,549	-	1,241	(7,308)	-	(7,308)
Interest on long-term debt	1,394,810	-	-	(1,394,810)	-	(1,394,810)
Unallocated depreciation expense	-	-	-	-	-	-
Total governmental activities	54,364,370	292,752	9,103,781	(44,967,837)	-	(44,967,837)
Business-Type Activity:						
Food Service	1,456,294	709,611	825,699	-	79,016	79,016
Total primary government	\$ 55,820,664	\$ 1,002,363	\$ 9,929,480	\$ (44,967,837)	\$ 79,016	\$ (44,888,821)
General Revenues:						
Property taxes, levied for general purposes, net				\$ 27,475,617	\$ -	\$ 27,475,617
Public Utility Realty, Transfer, Earned Income, and Per Capita for General Purposes, net				5,750,115	-	5,750,115
Grants, subsidies and contributions not restricted				12,061,507	-	12,061,507
Investment earnings				267,090	218	267,308
Miscellaneous income				119,255	-	119,255
Total general revenues and transfers				45,673,584	218	45,673,802
Changes in net position				705,747	79,234	784,981
Net position - July 1, 2013				27,412,441	(78,460)	27,333,981
Net position - June 30, 2014				\$ 28,118,188	\$ 774	\$ 28,118,962

See Notes to Financial Statements.

DOVER AREA SCHOOL DISTRICT

BALANCE SHEET - GOVERNMENTAL FUNDS

June 30, 2014

	General Fund	Capital Projects Fund	Totals Governmental Funds
Assets			
Cash and cash equivalents	\$ 462,613	\$ 2,957,273	\$ 3,419,886
Investments	14,868,443	4,694,380	19,562,823
Receivables			
Taxes	2,266,104	-	2,266,104
Federal subsidies	27,013	-	27,013
State subsidies	1,698,555	-	1,698,555
Other	12,521	-	12,521
Due from other governments	59,142	-	59,142
Due from other funds	62,155	-	62,155
Prepaid expenses	3,575,906	-	3,575,906
Total assets	\$ 23,032,452	\$ 7,651,653	\$ 30,684,105
Liabilities			
Accounts payable	\$ 657,736	\$ 25,011	\$ 682,747
Accrued salaries and benefits	2,112,127	-	2,112,127
Payroll deductions and withholdings	1,253,939	-	1,253,939
Unearned revenue	1,988	-	1,988
Total liabilities	4,025,790	25,011	4,050,801
Deferred Inflows of Resources			
Delinquent property taxes	1,076,164	-	1,076,164
Fund Balances			
Nonspendable	3,575,906	-	3,575,906
Restricted	-	7,626,642	7,626,642
Committed	7,785,128	-	7,785,128
Unassigned	6,569,464	-	6,569,464
Total fund balances	17,930,498	7,626,642	25,557,140
Total liabilities, deferred inflows of resources and fund balances	\$ 23,032,452	\$ 7,651,653	\$ 30,684,105

See Notes to Financial Statements.

DOVER AREA SCHOOL DISTRICT

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION**

June 30, 2014

Total fund balances - governmental funds		\$ 25,557,140
<p>Amounts reported for governmental activities in the Statement of Net Position are different because:</p>		
Capital Assets used in governmental activities are not financial resources, and therefore, they are not reported as assets in governmental funds. The cost of assets is \$118,978,683, and the accumulated depreciation is \$67,065,107.		51,913,576
Interest rate swap asset will be settled in periods through 2021 and is not a source of current revenue. It is recorded as swap settlements are made.		1,381,123
Property taxes and earned income taxes receivable will be collected this year, but are not available soon enough to pay for the current period's expenditures, and therefore, are deferred inflows of resources in the funds.		1,076,164
The difference between the the reacquisition price and the net carrying amount of the old debt is a deferred outflow of resources, which is not reported in the funds.		368,325
Long-term liabilities; including bonds payable, compensated absences, and other post-employment benefits; are not due and payable in the current period, and therefore, are not reported as liabilities in the funds.		
Long-term liabilities at year-end consist of:		
Bonds payable, net of related discounts and premiums	(50,132,597)	
Accrued interest payable	(232,304)	
Other post-employment benefit obligation	(625,037)	
Compensated absences	(1,188,202)	
		<u>(52,178,140)</u>
Total net position - governmental activities		\$ <u>28,118,188</u>

See Notes to Financial Statements.

DOVER AREA SCHOOL DISTRICT

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES - GOVERNMENTAL FUNDS**

Year Ended June 30, 2014

	General Fund	Capital Projects Fund	Totals Governmental Funds
Revenues			
Local sources	\$ 34,469,352	\$ 75,380	\$ 34,544,732
State sources	20,168,899	-	20,168,899
Federal sources	451,525	-	451,525
Total revenues	<u>55,089,776</u>	<u>75,380</u>	<u>55,165,156</u>
Expenditures			
Current:			
Instructional	32,647,986	-	32,647,986
Support services	14,724,210	176,267	14,900,477
Operation of noninstructional services	928,517	-	928,517
Refunds of prior year's receipts	10,549	-	10,549
Total Current	<u>48,311,262</u>	<u>176,267</u>	<u>48,487,529</u>
Capital outlay	434	52,755	53,189
Debt service	4,655,909	-	4,655,909
Total expenditures	<u>52,967,605</u>	<u>229,022</u>	<u>53,196,627</u>
Net change in fund balances	<u>2,122,171</u>	<u>(153,642)</u>	<u>1,968,529</u>
Fund Balances:			
July 1, 2013	15,808,327	7,780,284	23,588,611
June 30, 2014	<u>\$ 17,930,498</u>	<u>\$ 7,626,642</u>	<u>\$ 25,557,140</u>

See Notes to Financial Statements.

DOVER AREA SCHOOL DISTRICT

**RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES
Year Ended June 30, 2014**

Net changes in fund balances - governmental funds	\$	1,968,529
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Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the costs of those assets are allocated over their useful lives as depreciation expense. This is the amount by which the depreciation expense exceeds capital outlays in the period.

Capital outlays	489,548	
Less depreciation expense	<u>(4,811,570)</u>	(4,322,022)

Because some property taxes will not be collected for several months after the District's fiscal year ends, they are not considered as "available" revenues in the governmental funds. Deferred inflows of resources increased by this amount this year.

87,898

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due. In addition, refunding losses, bond premiums, discounts, and changes in swaps are recognized as interest throughout the lives of the related obligations. The additional interest accrued in the Statement of Activities over the amount due is shown here.

(104,036)

Some expenses reported in the Statement of Activities do not require the use of current financial resources, and therefore, are not reported as expenditures in governmental funds.

(107,622)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effects of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Repayment of long-term debt	<u>3,183,000</u>	<u>3,183,000</u>
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Changes in net position of governmental activities	\$	<u><u>705,747</u></u>
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See Notes to Financial Statements.

DOVER AREA SCHOOL DISTRICT

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL - GENERAL FUND
Year Ended June 30, 2014**

	General Fund			Variance with Final Budget
	Budgeted Amounts		Actual	
	Original	Final		
Revenues				
Local sources	\$ 34,003,643	\$ 34,003,643	\$ 34,469,352	\$ 465,709
State sources	18,080,878	18,080,878	20,168,899	2,088,021
Federal sources	479,947	479,947	451,525	(28,422)
Total revenues	52,564,468	52,564,468	55,089,776	2,525,308
Expenditures				
Current				
Instructional	31,998,386	32,664,497	32,647,986	16,511
Support services	15,822,595	15,440,491	14,724,210	716,281
Operation of noninstructional services	1,096,395	1,101,395	928,517	172,878
Refunds of prior year's receipts	-	10,550	10,549	1
Total Current	48,917,376	49,216,933	48,311,262	905,671
Capital outlay	-	440	434	6
Debt service	5,327,701	5,027,704	4,655,909	371,795
Total expenditures	54,245,077	54,245,077	52,967,605	1,277,472
Excess (deficiency) of revenues over expenditures	(1,680,609)	(1,680,609)	2,122,171	3,802,780
Other Financing Sources (Uses)				
Budgetary reserve	(100,000)	(100,000)	-	100,000
Net changes in fund balance	\$ (1,780,609)	\$ (1,780,609)	2,122,171	\$ 3,902,780
Fund Balance - July 1, 2013			15,808,327	
Fund Balance - June 30, 2014			<u>\$ 17,930,498</u>	

See Notes to Financial Statements.

DOVER AREA SCHOOL DISTRICT

STATEMENT OF NET POSITION - PROPRIETARY FUND - FOOD SERVICE

June 30, 2014

Assets	
Cash and cash equivalents	\$ (9,555)
Due from other governments	121,495
Other receivables	2,508
Inventories	6,532
Other capital assets, net of depreciation	3,405
Total assets	<u><u>\$ 124,385</u></u>
Liabilities	
Accounts payable	\$ 229
Accrued salaries and benefits	795
Internal balances	62,155
Unearned revenue	24,439
Long-term liabilities	
Compensated absences	35,993
Total long-term liabilities	<u>35,993</u>
Total liabilities	<u><u>\$ 123,611</u></u>
Net Position	
Net investment in capital assets	\$ 3,405
Unrestricted	(2,631)
Total net position	<u><u>\$ 774</u></u>

See Notes to Financial Statements.

DOVER AREA SCHOOL DISTRICT

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION -
PROPRIETARY FUND - FOOD SERVICE
Year Ended June 30, 2014**

Operating Revenues	
Food service revenues	<u>\$ 709,611</u>
Operating Expenses	
Salaries	482,658
Employee benefits	259,240
Purchased professional and technical services	12,471
Purchased property services	4,395
Supplies	683,813
Depreciation	7,827
Other operating expenses	5,890
Total operating expenses	<u>1,456,294</u>
Operating loss	(746,683)
Nonoperating Revenues	
Investment earnings	218
State sources	103,939
Federal sources	721,760
Total nonoperating revenues	<u>825,917</u>
Changes in net position	79,234
Net Position - July 1, 2013	(78,460)
Net Position - June 30, 2014	<u>\$ 774</u>

See Notes to Financial Statements.

DOVER AREA SCHOOL DISTRICT

STATEMENT OF CASH FLOWS - PROPRIETARY FUND - FOOD SERVICE Year Ended June 30, 2014

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Cash Flows From Operating Activities	
Cash received from users	\$ 710,917
Cash payments to employees for services	(1,010,602)
Cash payments to suppliers for goods and services	(666,948)
Cash payments for other operating expenses	(5,890)
Net cash used in operating activities	<u>(972,523)</u>
Cash Flows From Noncapital Financing Activities	
Federal and state subsidies	<u>656,876</u>
Cash Flows From Investing Activities	
Investment earnings	<u>218</u>
Net decrease in cash and cash equivalents	(315,429)
Cash and Cash Equivalents:	
July 1, 2013	305,874
June 30, 2014	<u>\$ (9,555)</u>
Reconciliation of Operating Loss to Net Cash Used in Operating Activities	
Operating loss	\$ (746,683)
Adjustments to reconcile operating loss to net cash used in operating activities	
Depreciation	7,827
Value of donated commodities	59,251
Changes in assets and liabilities:	
(Increase) decrease in:	
Receivables	(2,428)
Inventories	(1,589)
(Decrease) increase in:	
Accounts payable	(23,931)
Accrued salaries and benefits	795
Internal balances	(269,524)
Unearned revenue	3,734
Compensated absences	25
Net cash used in operating activities	<u>\$ (972,523)</u>

See Notes to Financial Statements.

DOVER AREA SCHOOL DISTRICT

STATEMENT OF FIDUCIARY NET POSITION

June 30, 2014

	<u>Agency Fund</u> <u>Student Activities</u>
<hr/>	
Assets	
Cash and cash equivalents	\$ 67,658
Accounts receivable	445
Total assets	<u>\$ 68,103</u>
Liabilities	
Due to student groups	\$ 68,103
Total liabilities	<u>\$ 68,103</u>

See Notes to Financial Statements.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 1. Summary of significant Accounting Policies

Dover Area School District (the District) operates a public-school system that encompasses three municipalities in York County. The District operates four elementary schools, one middle school, and one high school. The District operates under current standards prescribed by the Pennsylvania Department of Education in accordance with the provisions of the School Laws of Pennsylvania. The governing body of the District is comprised of a board of nine school directors who are each elected for a four-year term. The daily operation and management of the District is carried out by the administrative staff of the District, headed by the Superintendent of Schools who is appointed by the Board of School Directors. Funding for the District is received from local, Commonwealth, and Federal sources and must comply with the requirements of the various funding-source agencies.

The District assesses the taxpayers of these municipalities based upon taxing powers at its disposal. The ability of the School District's taxpayers to pay their assessments is dependent upon economic and other factors affecting the taxpayers.

The financial statements of the District have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the authoritative, standard-setting body for the establishment of governmental accounting and financial reporting principles. The more significant of these accounting policies are as follows:

A. Reporting Entity

In evaluating the District as a reporting entity, management has addressed all potential component units which may or may not fall within the District's financial accountability. The criteria used to evaluate component units for possible inclusion as part of the District's reporting entity are financial accountability and the nature and significance of the relationship. This report presents the activities of the District. The District is not a component unit of another reporting entity, nor does it have any component units.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government. The significant effects of interfund activity have been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function, or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenue are reported instead as general revenues.

Separate fund financial statements are provided in the report for all of the governmental funds, and proprietary and fiduciary funds of the District, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and the major proprietary fund are reported as separate columns in the fund financial statements. Fiduciary funds are reported by fund type.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The District complies with accounting principles generally accepted in the United States of America (GAAP) and applies all relevant GASB pronouncements.

The government-wide financial statements are reported using the economic resources-measurement focus and the accrual basis of accounting, as are the proprietary and fiduciary fund financial statements. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. Net position (total assets and deferred outflows less total liabilities and deferred inflows) is used as a practical measure of economic resources, and the operating statement includes all transactions and events that increased or decreased net position. Depreciation is charged as expense against current operations, and accumulated depreciation is reported on the Statement of Net Position.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resources-measurement focus and the modified-accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers real estate revenues to be available if they are collected within 60 days of the end of the current fiscal period. Revenues from Federal, state and other grants designated for payment of specific District expenditures are recognized when the related expenditures are incurred; accordingly, when such funds are received, they are recorded as deferred revenues until earned. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt-service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payments are due.

When both restricted and unrestricted (including committed, assigned, and unassigned) resources are available for use, it is the School District's policy to generally use the resources with the most stringent restrictions first, followed by resources in decreasing order of restriction, as funds are needed. However, the District does use unassigned monies at times to pay for expenditures that may have been board-committed.

Governmental funds are those through which most governmental functions of the District are financed. The acquisitions, uses, and balances of the District's expendable financial resources and the related liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds.

The District reports the following major funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund. Revenues are primarily derived from local property, earned income, per capita and occupational taxes, and state and Federal distributions. Many of the more important activities of the District, including instruction, administration of the District and certain non-instructional services are accounted for in this fund

The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

The District operates one proprietary fund, the Food Service Fund. This fund accounts for the activities of the District's food service program.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Proprietary funds are used to account for activities that are similar to those often found in the private sector. The measurement focus is upon determination of net income and capital maintenance. The District operates one proprietary fund, the Food Service Fund. This fund accounts for the activities of the District's food-service program. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations. The principal operating revenues of the District's proprietary fund are food-service charges. Operating expenses for the District's proprietary fund include food-production costs, supplies, administrative costs, and depreciation on capital assets. All revenues or expenses not meeting this definition are reported as non-operating revenues and expenses. The District does not attempt to allocate "building-wide costs" to the Food Service Fund. Thus, General Fund expenditures which partially benefit the Food Service Fund (utilities, janitorial services, insurance, etc.) are not proportionately recognized within the Food Service Fund; similarly, the Food Service Fund does not recognize a cost for the building space it occupies (no rental-of-facilities expense).

The District maintains the following fiduciary fund type:

Agency Fund - Student Activities - The student activities fund accounts for assets held by the District as an agent for various student groups.

D. Budget and Budgetary Accounting

The School Board approves, prior to the beginning of each year, an annual budget on the modified-accrual basis for the General Fund. This is the only fund for which a budget is required and for which taxes may be levied. The General Fund is the only fund that has an annual budget that has been legally adopted by the School Board. The School Board does not legally adopt the Food Service Fund budget; however, the budget is approved by the Board. The Public School Code allows the School Board to authorize budget-transfer amendments during the last nine months of each fiscal year.

The School District may not legally exceed the revised budget amounts by function and object. Function is defined as a program area such as instructional services, and object is defined as the nature of the expenditure such as salaries or supplies. Amendments require School Board approval. All appropriations lapse at the end of each fiscal year.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

E. Assets, Liabilities and Net Position or Equity

Cash and Cash Equivalents: For purposes of the Statement of Cash Flows presented for the proprietary fund, the District considers all highly-liquid investments with maturities of three months or less when purchased to be cash equivalents.

Investments: Investments are stated at fair value.

Inventories: On government-wide financial statements, inventories are presented at the lower of cost or market on the first-in, first-out (FIFO) method, and are expensed when used.

A physical inventory of the Food Service Fund's food and supplies was taken as of June 30, 2014. The inventory consisted of government-donated commodities which were valued at estimated, fair-market value, and purchased commodities and supplies, both valued at cost using the FIFO method.

Prepaid Expenses: Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items (consumption method) in both the government-wide and fund financial statements.

Capital Assets and Depreciation: Capital assets, which include property, plant and equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are capitalized in accordance with board policy at the discretion of management. Management considers various factors in the capitalization of assets, including the assets' estimated useful lives, costs, and the extents to which the assets are part of larger capital projects. Established procedures state that capital assets are defined as individual assets with costs greater than \$4,000 and estimated useful lives in excess of one year. The costs of normal maintenance and repairs that do not add to the values of assets or materially extend assets' useful lives are not capitalized.

Depreciation is provided for capital assets on the straight-line basis over the following estimated useful lives of the assets or groups of assets as determined by management:

	Estimated Lives (in years)	
	Governmental Activities	Business-Type Activities
Land improvements	20	N/A
Buildings and improvements	15 - 20	N/A
Machinery and equipment	5 - 20	5 - 25

Deferred Outflows of Resources - Deferred amounts on refunding debt: The District recognizes the difference between the reacquisition price and the net carrying amount of the old debt as a deferred outflow which is recognized as a component of interest expense over the remaining life of the old or new debt, whichever is shorter.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

E. Assets, Liabilities and Net Position or Equity (Continued)

Long-Term Obligations: In the government-wide financial statements and proprietary-fund type in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business-type activity column in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the lives of the bonds. Bonds payable are reported inclusive of or net of applicable bond premiums or discounts, respectively.

In the fund financial statements, governmental-fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt-service expenditures.

Compensated Absences: Under the system of financial accounting and reporting for Pennsylvania School Systems, the District accrues employee benefits such as unpaid vacation and sick pay. Calculations of these amounts are determined by the appropriate vacation, sick and retirement lump-sum payments which would be available to employees if they would leave or retire from the District, and the calculations are adjusted for expected turnover rates of employees.

Post-Employment Benefits: In the government-wide financial statements, the District recognizes the costs and liabilities associated with post-employment benefits other than pension compensation, which is funded through the District's contribution to the statewide Public School Employees Retirement System, a governmental cost-sharing, multiple-employer, defined-benefit pension plan. The District provides access to retiree health and dental-care benefits, including prescription-drug coverage, to eligible retired employees and qualified spouses/beneficiaries. The District has estimated the cost of providing these benefits through an actuarial valuation.

Pension Plan: Substantially all full-time and part-time employees of the District participate in a cost-sharing, multiple-employer, defined-benefit pension plan. The District recognizes annual pension expenditures or expenses equal to its contractually required contributions. The District made all required contributions for the year ended June 30, 2014, and has recognized them as expenditures and expenses in the governmental and proprietary funds, respectively.

Interfund Transfers: Advances between funds that are not expected to be repaid are accounted for as transfers. In those cases when repayment is expected, the advances are accounted for through the various "due from" and "due to" accounts. Transactions and balances between governmental activities have been eliminated in the government-wide financial statements. Residual amounts due between governmental and business-type activities are indicated on the Statement of Net Position as internal balances.

Deferred Inflows of Resources - Unearned Revenues: The District recognizes the property tax revenues when they become available. Available includes those property tax receivables expected to be collected within sixty days after year-end. Those property tax receivables expected to be collected after sixty days after year end are shown as deferred inflows of resources in the fund financial statements. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

E. Assets, Liabilities and Net Position or Equity (Continued)

Encumbrances: Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration and project control in the General Fund. Encumbrances outstanding at year-end are reported as reservations of fund balances because they do not constitute expenditures or liabilities. GASB Statement No. 54 provides additional guidance on the classification within the Net Position section of amounts that have been encumbered. These encumbrances, along with encumbrances of balances in funds that are restricted, committed or assigned, are not separately classified in the financial statements. As of June 30, 2014, the District had no encumbrances.

Fund Balance:

The School District's fund balance classifications are defined and described as follows:

Nonspendable: Represents fund balance amounts that cannot be spent because they are not in a spendable form or are contractually required to be maintained intact.

Restricted: Represents fund balance amounts that are constrained for a specific purpose through restrictions of external parties, through constitutional provisions, or by enabling legislation.

Committed: Represents fund balance amounts that can only be used for specific purposes pursuant to the constraints imposed by formal action of the Board of School Directors, the District's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the Board removes the constraints or changes the specified purposes through the same action it used to commit the funds.

Assigned: Represents fund balance amounts that are constrained by the government's intent to be used for a specific purpose but are neither restricted nor committed. Through board policy, the Board has delegated the authority to express intent to the District's Director of Administration or the Budget and Finance Committee.

Unassigned: Represents fund balance amounts that have not been restricted, committed, or assigned to specific purposes within the General Fund.

The District has a board policy which prescribes fund balance guidelines. The District will strive to maintain an assigned and unassigned General Fund balance of not less than 5 percent and not more than 8 percent of the budgeted expenditures for that year.

When expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, the District will reduce the committed balance first, followed by the assigned balance, and then the unassigned balance.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

E. Assets, Liabilities and Net Position or Equity (Continued)

Use of Estimates: The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

Pending Change in Accounting Principle: In June 2012, GASB issued Statement No. 68, *Accounting and Financial Reporting for Pensions*, which amends GASB Statement No. 27. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. The provisions of this Statement are effective for the District's 2015 financial statements. The effects of implementation of this Standard have not yet been determined.

Subsequent Events: In preparing these financial statements, the District has evaluated events and transactions for potential recognition or disclosure through February 11, 2015, the date the financial statements were available to be issued.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 2. Deposits and Investments

Under Section 440.1 of the Public School Code of 1949, as amended, the District is permitted to invest funds consistent with sound business practices in the following types of investments:

- U.S. Treasury Bills
- Short-term obligations of the U.S. Government or its agencies or its instrumentalities
- Deposits in savings accounts or time deposits or share accounts of institutions insured by either:
 1. The Federal Deposit Insurance Corporation (FDIC), or
 2. The Federal Savings and Loan Insurance Corporation (FSLIC), or
 3. The National Credit Union Share Insurance Fund (NCUSIF)

to the extent that such accounts are so insured, and for any amounts above maximum insurable limits, provided that approved collateral as provided by law shall be pledged by the depository

- Obligations of (a) the United States of America or its agencies or instrumentalities backed by the full-faith and credit of the United States of America, and (b) the Commonwealth of Pennsylvania or instrumentalities thereof backed by the full-faith and credit of these political subdivisions

Shares of investment companies whose investments are restricted to the above categories

The deposit and investment policies of the District adhere to state statutes and prudent business practices. There were no deposit or investment transactions during the year that violated either state statutes or District policies.

Deposits: Custodial-Credit Risk

Custodial-credit risk is the risk that in the event of a bank failure, the District's investments may not be returned to it. As of June 30, 2014, \$797,715 of the District's total bank balances of \$1,047,715 was exposed to custodial-credit risk as follows:

	Bank Balance	Financial Institution
Insured (FDIC)	\$ 250,000	Susquehanna Bank
Uninsured, collateralized in accordance with Act 72	797,715	Susquehanna Bank
	<u>\$ 1,047,715</u>	

Act 72 is an act standardizing the procedures for pledges of assets to secure deposits of public funds with banking institutions pursuant to other laws; establishing a standard rule for the types, amounts and valuations of assets eligible to be used as collateral for deposits of public funds; permitting assets to be pledged against deposits on a pooled basis and authorizing the appointment of custodians to act as the pledgors of the assets.

The District invests in individual FDIC insured certificates of deposits through PSDLAF. These certificates of deposit are held in the name of the District.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 2. Deposits and Investments (Continued)

Investments

As of June 30, 2014, the District had the following investments:

	Weighted-Avg Maturities	Rating	Fair Values
Pennsylvania School District Liquid Asset Fund			
Liquid Series (PSDLAF)	64	AAAm	\$ 103,340
Max Series (PSDMAX)	64	AAAm	3,443,224
Collateralized CD Investment Pool	Various	NR	19,018,399
			<u>\$ 22,564,963</u>

Portfolio Assets

PSDLAF - Liquid Series - This fund invests in U.S. treasury securities, U.S. government securities, its agencies and instrumentalities, and repurchase agreements, collateralized by such securities and contracted with highly-rated counterparties. The pool will maintain at least 50% of its assets in securities rated A-1+ by Standard & Poor's. Weighted-average portfolio maturity for the fund is expected to be kept at or below 60 days. The District's position in the investment pool is presented at fair value. PSDLAF is not subject to any regulatory oversight.

PSDLAF - Max Series - This fund invests in U.S. treasury securities, U.S. government securities, its agencies and instrumentalities, and repurchase agreements, collateralized by such securities and contracted with highly-rated counterparties. The pool will maintain at least 50% of its assets in securities rated A-1+ by Standard & Poor's. Weighted-average portfolio maturity for the fund is expected to be kept at or below 60 days. The District's position in the investment pool is presented at fair value. PSDLAF is not subject to any regulatory oversight.

Collateralized CD Investment Pool - This pool of certificates of deposits is collateralized in accordance with Act 72 and invests in certificates of deposit in the name of PSDLAF.

Weighted-Average Maturity

The weighted-average maturity (WAM) method expresses investment time horizons - the time when investments become due and payable - in years or months, weighted to reflect the dollar-size of individual investments within an investment type. WAMs are computed for each investment type. The portfolio's WAM is derived by dollar-weighting the WAM for each investment type.

Interest-Rate Risk

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair-value losses arising from increasing interest rates.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 2. Deposits and Investments (Continued)

Credit Risk

As indicated above, Section 440.1 of the Public School Code of 1949, as amended, limits the composition of the District's investments, and the District has no investment policy that would further limit its investment choices. As of June 30, 2014, the District's investments in PSDLAF were rated AAAM by Standard & Poor's.

Concentrations-of-Credit Risk

The District places no limit on the amounts invested in any one issuer. The District's investments in PSDLAF represent 100% of the District's total investments.

Note 3. Taxes Receivable, Deferred Inflows of Resources and Estimated Uncollectible Taxes

Summaries of taxes receivable and related accounts of the General Fund at June 30, 2014, are as follows:

	Amount
Taxes Receivable - Net	\$ 2,266,104
Taxes to be collected within 60 days	\$ 1,189,940
Deferred inflows of resources - delinquent property taxes	1,076,164
	<u>\$ 2,266,104</u>
Deferred inflows of resources	
Delinquent taxes	\$ 1,076,164
Total deferred inflows of resources	<u>\$ 1,076,164</u>

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 4. Property Taxes

Based upon assessed valuations provided by York County, the municipal tax collector bills and collects property taxes on behalf of the District. The schedule for property taxes levied for 2013-2014, is as follows:

July 1, 2013	Tax-Levy Date
Through September 15, 2013	2% Discount
Through November 15, 2013	Face-Payment Period
November 15, 2013	10%-Penalty Period
January 1, 2014	Lien-Filing Date

The District’s tax rate for all purposes in 2013-2014, was 21.48 mills (\$21.48 per \$1,000 assessed valuation). Refunds on payments of prior-year taxes are classified as Other Debt Service items under the Commonwealth of Pennsylvania Accounting System.

Note 5. Interfund Accounts

Individual fund receivable and payable balances at June 30, 2014, are as follows:

Fund	Interfund Receivables	Interfund Payables
Governmental Funds		
General	\$ 62,155	\$ -
Total Government	62,155	-
Proprietary Fund		
Food Service	-	62,155
	\$ 62,155	\$ 62,155

All interfund receivable/payable balances resulted from time lags between the dates that (1) interfund goods and services were provided or reimbursable expenditures were incurred, (2) transactions were recorded in the accounting system, and (3) payments between funds were made. All balances are expected to be repaid within the following year.

Transfers and payments within the District are substantially for purposes or subsidizing operating functions or funding routine capital projects and asset acquisitions. Resources are accumulated in funds to support and simplify the administrations of various projects or programs. There were no operating transfers between funds for the year ended June 30, 2014.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 6. Capital Assets

Capital asset activity for the year ended June 30, 2014, was as follows:

	July 1, 2013	Increases	Decreases	June 30, 2014
Governmental Activities:				
Capital assets, not being depreciated				
Land	\$ 170,000	\$ -	\$ -	\$ 170,000
Total Capital assets not being depreciated	170,000	-	-	170,000
Capital assets being depreciated				
Buildings and building improvements	112,058,462	149,490	-	112,207,952
Furniture and equipment	6,260,673	340,058	-	6,600,731
Total capital assets being depreciated	118,319,135	489,548	-	118,808,683
Less accumulated depreciation				
Buildings and building improvements	58,386,352	3,245,792	-	61,632,144
Furniture and equipment	3,867,185	1,565,778	-	5,432,963
Total accumulated depreciation	62,253,537	4,811,570	-	67,065,107
Total capital assets being depreciated, net	56,065,598	(4,322,022)	-	51,743,576
Total Governmental Activities, Capital Assets - Net	\$ 56,235,598	\$ (4,322,022)	\$ -	\$ 51,913,576
Business-Type Activity:				
Capital assets being depreciated,				
Equipment	\$ 199,538	\$ -	\$ -	\$ 199,538
Less accumulated depreciation for equipment	188,306	7,827	-	196,133
Total Business-Type Activity, Capital Assets - Net	\$ 11,232	\$ (7,827)	\$ -	\$ 3,405

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 6. Capital Assets (Continued)

Depreciation expense was charged to the functions/programs of the District as follows:

	<u>Amount</u>
Governmental Activities:	
Instruction	\$ 3,507,630
Instructional student support	457,413
Administrative and financial support	477,817
Operation and maintenance of plant services	255,687
Pupil transportation	3,641
Student activities	108,094
Community services	<u>1,288</u>
Total Governmental Activities	4,811,570
Business-Type Activity:	
Food Service	<u>7,827</u>
Total Primary Government	<u><u>\$ 4,819,397</u></u>

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 7. Long-Term Obligations

A summary of the reporting entity's long-term obligations as of June 30, 2014, and transactions during the year then ended follows:

	July 1, 2013	Increases	Decreases	June 30, 2014
General Long-Term Obligations				
General Obligation Bonds				
G.O. Bond 2006	\$ 25,000	\$ -	\$ 25,000	\$ -
G.O. Notes 2008	14,525,000	-	168,000	14,357,000
G.O. Bond 2010	18,725,000	-	660,000	18,065,000
G.O. Bond 2011	4,640,000	-	1,495,000	3,145,000
G.O. Bond 2011A	9,985,000	-	50,000	9,935,000
G.O. Bond 2013	5,265,000	-	785,000	4,480,000
Bond premium (discounts), net of amortization	224,537	12,409	86,349	150,597
Total bonds payable	53,389,537	12,409	3,269,349	50,132,597
Compensated absences	1,221,593	98,329	95,727	1,224,195
Other post-employment benefits	519,992	105,045	-	625,037
Total General Long-Term Obligations	\$ 55,131,122	\$ 215,783	\$ 3,365,076	\$ 51,981,829

General Obligation Bonds - Series of 2006 - On April 15, 2006, the District issued General Obligation Bonds - Series of 2006 in the principal amount of \$9,995,000 to advance refund the balance of General Obligation Note - Series of 2003, and to pay for the costs of issuance. The bonds bear annual interest rates ranging from 3.40% to 4.05%. Interest is payable semiannually, and the bonds mature serially in amounts ranging from \$20,000 to \$2,600,000 through 2021. These Bonds were partially advance-refunded in the amount of \$9,465,000 by the General Obligation Bonds - Series A of 2011. The remaining Bonds were fully retired in March 2014.

General Obligation Notes - Series of 2008 - On December 30, 2008, the District issued General Obligation Notes - 2008 Series A-1 and A-2 in the total principal amount of \$15,000,000. The proceeds of the notes were used to finance capital additions and renovations to elementary school buildings, and to pay for the costs of issuance. Interest is payable monthly with a maximum interest rate of 15.00%. At settlement, the District exercised a fixed-rate conversion feature for \$7,500,000 of these variable rate notes to a fixed rate of 3.245%. Principal payments are paid annually through 2025 and range between \$5,000 and \$3,016,000. At June 30, 2014, the fixed and variable portions of this debt were \$7,177,000 and \$7,180,000, respectively.

The notes bear interest at a variable rate which is determined weekly by the remarketing agent.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 7. Long-Term Obligations (Continued)

General Obligation Bonds - Series of 2010 - On September 1, 2010, the District issued General Obligation Bonds - Series of 2010 in the principal amount of \$20,000,000. The bonds bear annual interest rates ranging from 2.00% to 3.625%. Interest is payable semiannually, and the bonds mature serially in amounts ranging from \$630,000 to \$4,520,000 through 2027.

General Obligation Bonds - Series of 2011 - On April 1, 2011, the District issued General Obligation Bonds - Series of 2011 in the principal amount of \$7,535,000. The proceeds of the bonds are being used to refund the General Obligation Bonds - Series of 2001, and to pay for the costs of issuance. The bonds bear a fixed interest rate of 6.00%, payable semi-annually. The bonds mature serially in amounts ranging from \$1,645,000 to \$1,795,000 through 2016.

General Obligation Bonds - Series A of 2011 - On September 15, 2011, the District issued General Obligation Bonds - Series A of 2011 in the principal amount of \$9,995,000. The proceeds of the bonds are being used to refund the General Obligation Bonds - Series of 2006, and to pay for the costs of issuance. The bonds bear annual interest rates ranging from 1.00% to 3.00%, payable semi-annually. The bonds mature serially in amounts ranging from \$5,000 to \$2,630,000 through 2021.

General Obligation Bonds - Series of 2013 - On February 26, 2013, the District issued General Obligation Bonds - Series of 2013 in the principal amount of \$5,480,000. The proceeds of the bonds are being used to refund the General Obligation Bonds - Series of 2003, and to pay for the costs of issuance. The bonds bear annual interest rates ranging from 0.35% to 3.00%, payable annually. The bonds mature serially in amounts ranging from \$215,000 to \$2,165,000 through 2018.

The District is in compliance with all debt covenants of the outstanding issues. Those covenants include the following: the District shall include the annual debt service in its budget for the fiscal year; shall appropriate those amounts from its general revenues; and shall punctually cause the payment of the principal and interest of all obligations.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 7. Long-Term Obligations (Continued)

The future, debt-service requirements of the fixed and variable general obligation long-term debt issues are as follows, assuming current rates:

Years	Principal	Interest	Total
2014-2015	\$ 3,374,000	\$ 1,209,522	\$ 4,583,522
2015-2016	3,483,000	1,114,577	4,597,577
2016-2017	3,614,000	1,015,579	4,629,579
2017-2018	3,711,000	963,057	4,674,057
2018-2019	3,823,000	896,453	4,719,453
2020-2024	19,076,000	3,372,712	22,448,712
2025-2027	12,901,000	899,254	13,800,254
	<u>\$ 49,982,000</u>	<u>\$ 9,471,154</u>	<u>\$ 59,453,154</u>

All debt-service payments for general obligation notes and bonds are funded by the General Fund. As required by the Pennsylvania Department of Education Financial Accounting and Reporting Manual, debt-issuance costs are reported on the Statement of Revenues, Expenditures and Changes in Fund Balances as Support Services Expenditures.

The District has no outstanding, in-substance defeased debt.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 7. Long-Term Obligations (Continued)

Swap Payments and Associated Debt

As of June 30, 2014, debt-service requirements of the fixed-rate debt and net interest-rate swap payments, assuming current interest rates remain constant, were as follows.

Year	Variable Rate Bonds			
	Principal	Interest	Swaps, net	Total
2014-2015	\$ 980,000	\$ 380,741	\$ (213,400)	\$ 1,147,341
2015-2016	1,000,000	362,281	(213,400)	1,148,881
2016-2017	2,360,000	342,281	(213,400)	2,488,881
2017-2018	2,415,000	292,931	(213,400)	2,494,531
2018-2021	7,660,000	454,631	(640,200)	7,474,431
	<u>\$ 14,415,000</u>	<u>\$ 1,832,865</u>	<u>\$ (1,493,800)</u>	<u>\$ 14,754,065</u>

The fair value of the interest-rate swap of \$1,381,123 is presented in the Statement of Net Position.

Compensated Absences

Sickness - Under the terms of the District's employment policies, employees are granted sick days per school year, and any unused sick days are permitted to be carried over to future years. Upon retirement from the District, employees are reimbursed for accumulated sick days equal to the number of unused days multiplied by a pre-determined amount per the employment contract.

Post-Employment Benefits: As described in Note 10, the District recognizes the costs and liabilities associated with post-employment benefits other than pension compensation, which is funded through the District's contribution to the statewide Public School Employees Retirement System, a governmental cost-sharing, multiple-employer, defined-benefit pension plan. The District provides access to retiree health, and dental-care benefits, including prescription-drug coverage, to eligible retired employees and qualified spouses/beneficiaries. The District has estimated the cost of providing these benefits through an actuarial valuation.

The total liability for sick leave, retirement incentive, and additional retirees' post-employment health insurance payments at June 30, 2014, has been reflected in the Statement of Net Position. All compensated absences are funded by the General Fund.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 8. Lincoln Benefit Trust

The School District is exposed to risk of loss related to employee health care. In July 1989, the District joined the Lincoln Benefit Trust, a public-entity risk pool currently operating as a claim-servicing pool for member school districts and the intermediate unit. The School District is liable for all claims up to \$100,000. Claims incurred for \$100,001-\$300,000 are paid from a stop-loss pool fund on a shared-risk basis. Claims incurred for \$300,001-\$500,000 are paid from a stop-loss insurance policy purchased by the Trust. Stop-loss insurance is purchased through an insurance carrier for \$500,000 and above per individual. The School District pays all of the premiums from the General Fund. At June 30, 2014, the District's funding for claims exceeded the payments to date; accordingly, the District has a prepaid balance of \$3,575,906 with Lincoln Benefit Trust, which is recorded in the General Fund as an asset. The District has nonspendable fund balance for this amount.

The following is a summary of the financial information of the Lincoln Benefit Trust as of June 30, 2014:

	Amount
Net position available for benefits	\$ 77,470,194
Accumulated plan benefits	\$ 7,124,100

The accumulated plan benefits represent benefit claims payable and estimated claims incurred, but not reported to the Plan Administrator at June 30, 2014. It is reasonably possible that actual benefit claims for all participating members will differ from the estimated amount, and the difference may be material to the District's financial position.

Note 9. Defined-Benefit Pension Plan

Plan Description

Name of plan: The Public School Employees Retirement System (the System)

Type of plan: Governmental, cost-sharing, multiple-employer 401 (a) defined-benefit plan

Benefits: Retirement and disability, legislatively mandated ad hoc cost-of-living adjustments, healthcare-insurance premium assistance to qualifying annuitants

Authority: The Public School Employees Retirement Code (Act No. 96 of October 2, 1975, as amended) (24 Pa. C. S. 8101-9102)

Annual Financial Report: The System issues a Comprehensive Annual Financial Report (CAFR) that includes financial statements and required supplementary information for the plan. A copy of the report may be obtained by writing to Beth Girman, Office of Financial Management, Public School Employees Retirement System, 5 N 5th Street, Harrisburg PA 17101-1905 or by emailing Beth at bgirman@pa.gov. The CAFR is also available on the publications page of the PSERS website, www.psers.state.pa.us.

DOVER AREA SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Note 9. Defined-Benefit Pension Plan (Continued)

Funding Policy

Authority: The contribution policy is established in the Public School Employees' Retirement Code and requires contributions by active members, employers, and the Commonwealth.

Contribution Rates

Member Contributions: Active members who joined the System prior to July 22, 1983, contribute at 5.25% (Membership Class T-C) or at 6.50% (Membership Class T-D) of the members' qualifying compensation. Members who joined the System on or after July 22, 1983, and who were active or inactive as of July 1, 2001, contribute at 6.25% (Membership Class T-C) or at 7.50% (Membership Class T-D) of the members' qualifying compensation. Members who joined the System after June 30, 2001 and before July 1, 2011, contribute at 7.50% (automatic Membership Class T-D). For all new hires and for members who elected Class T-D membership, the higher contribution rates began with service rendered on or after January 1, 2002. Members who joined the System after June 30, 2011, automatically contribute at the Membership Class T-E rate of 7.50% (base rate) of the members' qualifying compensation. All new hires after June 30, 2011, who elect Class T-F membership, contribute at 10.30% (base rate) of the members' qualifying compensation. Membership Class T-E and Class T-F are affected by a "shared risk" provision in Act 120 of 2010 that in future fiscal years could cause the Membership Class T-E contribution rate to fluctuate between 7.50% and 9.50% and the Membership Class T-F contribution rate to fluctuate between 10.30% and 12.30%.

Employer Contributions - Contributions required of employers are based upon an actuarial valuation. For fiscal year ended June 30, 2014, the rate of an employer's contribution was 16.93 percent of covered payroll. The 16.93 percent rate is composed of a pension contribution rate of 16.00 percent for pension benefits and 0.93 percent for healthcare-insurance premium assistance.

The School District is required to pay the entire required contribution to PSERS and is reimbursed by the Commonwealth in an amount equal to the Commonwealth's share as determined by the income-aid ratio (as defined in Act 29 of 1994), which is at least one-half of the District's total rate. The District's contributions to the Plan, net of state-aid reimbursements, for the years ended June 30, 2014, 2013, and 2012, were \$3,314,767, \$2,265,359, and \$1,603,048, respectively, and are equal to the required contributions for said years.

DOVER AREA SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS

Note 10. Other Post-Employment Benefits

The District maintains a single-employer, post-employment, defined-benefit healthcare plan. The plan description and funding policy for the District is summarized in the chart below:

GROUP	ELIGIBILITY	COVERAGE AND PREMIUM SHARING	DURATION
<u>I. ADMINISTRATORS</u>			
(A) Retired after 7/1/04	Age 55 with 25 years of PSERS service or superannuation retirement (age 60 with 30 years of PSERS service, or age 62 with one year of PSERS service, or 35 total years of PSERS service.)	<p>Coverage: Medical, Prescription Drug, and Dental</p> <p>Premium Sharing: If the member reaches 35 total years of PSERS service and 10 years of service with the District, the member will be allowed to continue coverage for him/herself by paying the same amount as stated for an active administrator in the current contract at time of retirement for up to 7 years. This premium share by the member is currently 15.00%. If the member is under 65 and has exhausted the years of paid benefits, the member may continue coverage by paying the full premium as determined by COBRA. Spouses may also continue by paying the full premium.</p> <p>If the member does not reach 35 years of PSERS service and 10 years with District, the member may continue benefits by paying the full premium as determined for the purpose of COBRA. Spouses may also continue benefits by paying the full premium.</p> <p>Dependents: Spouses are included.</p>	Member and spouse may continue benefits until member reaches Medicare age. Spousal benefits cease at Medicare age if the spouse reaches Medicare age before the member.
(B) Retired on or before 7/1/04	N/A - Already retired	<p>Coverage: Medical, Prescription Drug, and Dental</p> <p>Premium Sharing: The District will pay the full premium for medical and prescription- drug benefits for the member only.</p> <p>Dependents: None.</p>	Until member reaches Medicare age
<u>II. TEACHERS</u>	Same as I.	Act 110/43	Same as I.
<u>III. SUPPORT STAFF</u>	Same as I.	Act 110/43	Same as I.
<u>IV. CONFIDENTIAL</u>	Same as I.	Act 110/43	Same as I.

Notes: Act 110/43 Benefit: All employees are eligible for this benefit upon retirement with 30 years of PSERS service or upon superannuation retirement (age 60 with 30 years of service, age 62 with 1 year of service, or 35 years of service regardless of age). Retired employees are allowed to continue coverage for themselves and their dependents in the employer's group health plan until the retired employee reaches Medicare age. In order to obtain coverage, retired employees must provide payment equal to the premium determined for the purpose of COBRA.

DOVER AREA SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS

Note 10. Other Post-Employment Benefits (Continued)

Funding Policy

The contribution requirements of plan members are established by contractual obligations and may be amended by the Board of School Directors. Required contributions are based on projected pay-as-you-go financing requirements. Plan members receiving benefits contributed through their required monthly contributions as described above. Costs related to the funding of the District's OPEB obligation are budgeted and paid for through the District's General Fund.

Funding Progress

For the year ended June 30, 2014, the District has estimated the cost (annual expense) of providing retiree health and dental care benefits through an actuarial valuation as of January 1, 2012. In accordance with GASB Statement No. 45, the valuation computes an annual required contribution, which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period of thirty years. This valuation's computed contribution and actual funding are summarized as follows:

	Amount
Annual required contribution	\$ 274,259
Interest on Net OPEB Obligation	23,400
Less adjustment to the annual required contribution	(31,923)
Annual OPEB cost	<u>265,736</u>
Amounts contributed	
Payments of current premiums and claims	(160,691)
Increase in net OPEB obligation	<u>105,045</u>
OPEB obligation - beginning of the year	<u>519,992</u>
OPEB obligation - end of year	<u><u>\$ 625,037</u></u>

DOVER AREA SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS

Note 10. Other Post-Employment Benefits (Continued)

The schedule of funding progress immediately following the notes to the financial statements presents information about whether the actuarial value of plan assets is increasing or decreasing relative to the actuarial accrued liability for benefits.

The annual OPEB cost, the percentage contributed to the plan, and the net OPEB obligation for the current year are as follows:

For Fiscal Year Ended June 30, 2014		Amount
Annual OPEB cost	\$	265,736
Percentage contributed		60%
Net OPEB obligation	\$	625,037

Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare-cost trend. Amounts are determined regarding the funded status of the plan, and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial values of assets, consistent with the long-term perspectives of the calculations.

In the January 1, 2012, actuarial valuation, the Entry-Age Normal cost method was used. The actuarial assumptions include an annual healthcare-cost trend rate of 7.50% initially, reduced by decrements to an ultimate rate of 5.50% after four years. Both rates included a 4.50a% inflation assumption. The UAAL is being amortized over a 30-year-open period as a level-dollar amount.

A separate, audited, GAAP-basis, post-employment benefit plan report is not issued.

All other post-employment benefit obligations are funded by the General Fund.

DOVER AREA SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS

Note 11. Derivative Financial Instruments

Objective of the Interest-Rate Swaps

As a means to manage interest-rate exposure, the District entered into a pay-variable, receive-fixed interest-rate swap in connection with its Series of 2006, 2011A, and 2013 General Obligation Bonds. The swap contracts remained in effect after the partial refunding of the 2003 bonds. The intention of the swaps were to effectively change the District's fixed-interest rates on the bonds to lower, synthetic-variable rates.

Terms, Fair Value and Credit Risk

The terms, fair values, and credit risks of the outstanding swaps as of June 30, 2014, were as follows. The notional amounts of the swaps aligned with percentages of the principal amounts of the original associated debt. The District's swap agreements contain scheduled reductions to outstanding notional amounts that are expected to approximately follow scheduled or anticipated reductions in the associated "bonds payable" category.

	Notional Amounts	Effective Date	Fixed Rate Received	Variable Rate Paid	Fair Values	Swap Termination Date
GO Bonds Series of 2011A	<u>\$ 11,600,000</u>	4/15/2004	N/A	N/A	<u>\$ 1,381,123</u>	4/1/2021

During the year ended June 30, 2012, the District and the Swap Counterparty entered into a swap-modification agreement that results in annual payments being made to the District through 2021. This payment will be made without regard to future changes in interest rates. The Swap Fair Values have been determined based on the present values of the future payments to be made to the District.

For the year ended June 30, 2014, the derivative instruments are considered to be investment derivatives, with their fair values recorded as noncurrent liabilities on the Statement of Net Position, and the changes in their fair values recognized against investment income in the Statement of Activities. During the year ended June 30, 2014, \$182,135 was recorded as expense in the Statement of Activities to reflect the changes in fair values of the derivatives from July 1, 2013.

Fair Values

The fair values were estimated using the discounted-cash flow method. This method calculates the future net settlement payments required by the swaps. These payments are then discounted for the dates of each future net settlement on the swaps.

DOVER AREA SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS

Note 11. Derivative Financial Instruments (Continued)

Credit Risk

As of June 30, 2014, the District is exposed to credit risk in the amount of the derivatives' fair values. The swap agreements contain a collateral agreement with the counterparty. The swaps are insured transactions by Financial Security Assurance, Inc.

The District has executed the swap transactions with a single counterparty. That counterparty is rated AA- by Standard & Poor's Rating Service.

Basis Risk

The swap exposes the District to basis risk should the relationship between variable rates change the synthetic rate on the bonds. Under the swaps, the School District receives a fixed swap rate (3.8639%) in exchange for a floating rate (the BMA Municipal Swap Index). If a change occurs that results in the rates moving to convergence, the expected cost savings may not be realized.

Tax Risk

Tax risk is a specific type of basis risk. Tax risk is a permanent mismatch between the interest rate paid on the District's underlying variable-rate bonds and the rate received on the swaps caused by a reduction or elimination in the benefits of the tax exemption for municipal bonds (e.g., a tax cut that increases the ratio of tax-exempt to taxable yields). The District paying the BMA Municipal Swap Index, a tax-exempt rate, on the notional amount would experience a shortfall relative to the rate received on its bonds if marginal income-tax rates decrease relative to expected levels, thus increasing the overall cost of its synthetic-fixed rate debt.

Termination Risk

The derivative contracts use the International Swap Dealers Association Master Agreement, which includes standard termination events, such as rating downgrades, failure to pay, and bankruptcy. The District or the counterparty may terminate the swaps if the other party fails to perform under the terms of the contracts. If the swaps are terminated, the fixed-rate bonds would no longer carry synthetic interest rates. Also, if at the time of termination the swaps have negative fair values, the District would be liable to the counterparty for a payment equal to the swaps' fair values.

DOVER AREA SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS

Note 12. Fund Balance Designations

The District has designated certain portions of the General and Capital Projects Fund balances as follows:

	General Fund	Capital Projects Fund
<hr/>		
Nonspendable, reported in:		
General Fund-Prepays	\$ 3,575,906	\$ -
Restricted for, reported in:		
Capital Projects	-	7,626,642
Committed to, reported in:		
Retirement	3,841,671	-
Technology	500,000	-
Medical costs	907,802	-
Debt principal	2,535,655	-
Unassigned, reported in:		
General Fund	6,569,464	-
	<hr/> <u>\$ 17,930,498</u>	<hr/> <u>\$ 7,626,642</u>

DOVER AREA SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS

Note 13. Commitments and Contingencies

General Obligation Notes - 2008 Series Interest Rate Management Plan

On December 30, 2008, the District issued General Obligation Notes to the Delaware Valley Regional Financing Authority (Del Val) in the amount of \$15,000,000 for the purpose of additions and renovations to elementary school buildings and the payment of the costs of issuance of the 2008 notes. Del Val, as a financing authority, issues local government revenue bonds to provide loans for local government units.

Del Val enters into interest-rate swaps in order to reduce the costs of the participants in the Loan Program and to enhance the ability of those in the Loan Program to manage their interest-rate risk. These swaps carry the basic risks generally consistent with those described in Note 11, including basis risk, termination risk, credit risk, and market-access risk. As a participant in the Loan Program, the District could be adversely affected by the implications of Del Val's compliance with the terms of these swap agreements through additional costs which are not estimable at this time.

Operating Leases

The District maintains copying machines under non-cancelable, long-term, operating leases. Future minimum rental payments required under operating leases that have an initial or remaining non-cancelable lease term in excess of one year as of June 30, 2014 are presented in the succeeding table. Total rental expense realized under these leases was \$161,990 for the year ended June 30, 2014, which expense was funded through the General Fund.

<u>Year</u>	<u>Amount</u>
2015-2016	\$ 161,778
2016-2017	161,778
2017-2018	26,963
	<u>\$ 350,520</u>

Capital Projects

As of June 30, 2014, the District has completed all projects in progress during the year, and no contracts remain in progress at June 30, 2014.

Grant Programs

The District participates in numerous state and Federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the District has not complied with the rules and regulations governing the grants, refunds of any money received may be required, and the collectability of any related receivables at June 30, 2014, may be impaired. In the opinion of the District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

DOVER AREA SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS

Note 14. Joint Ventures

York County School of Technology

The District is one of fourteen member school districts participating in the operation of the York County School of Technology (YCST). YCST is operated, administered and managed by a joint-operating committee consisting of board members from the "fourteen member school districts." Member districts are responsible for funding the major portion of YCST's operating budget. The District's share of annual operating costs for YCST is based on the number of students attending the school from the District, and is reflected as instructional expenditures of the District's General Fund. For the year ended June 30, 2014, the District paid \$1,212,324 for its estimated share of the operating budget.

The York County School of Technology formed The York County School of Technology Authority (the Authority) on March 29, 1967, as a financing medium for the construction, improvement and maintenance of YCST. The Authority has issued Lease Revenue Bonds, Series of 2003 for the purpose of the funding of the renovations, alterations and additions to the school facilities constructed in previous years, and to refund the Guaranteed Revenue Note, Series of 2002. The Authority will lease the school facilities to YCST under a lease agreement dated May 15, 2003, under which YCST will operate and maintain the school facilities and will be obligated to pay the lease rentals to the Authority in fixed amounts sufficient to pay the principal and interest on the Lease Revenue Bonds, Series of 2003. The District's obligation for lease payments is calculated annually based on its pro-rata share of assessed market value of real estate located within the fourteen member districts. Pursuant to the Restated Articles of Agreement for the formation of the joint venture, withdrawal by a member district does not relieve the district of its obligations incurred while a member district, such as the required payment of funds for the lease rentals of YCST. As of June 30, 2014, the District's pro-rata share represented 5.97% of total assessed value, which resulted in a lease rental payment to YCST in the amount of \$177,525, which payment is included in the instructional expenditures of the District's General Fund.

The annual requirements to amortize the Lease Revenue Bonds, Series 2003 recorded on the books of the York County School of Technology Authority, and upon which the annual lease payments of YCST are based, are as follows:

Year Ending September 30	Principal	Interest	Total
2015	\$ 2,540,000	\$ 1,227,200	\$ 3,767,200
2016	2,670,000	1,100,200	3,770,200
2017	2,805,000	958,300	3,763,300
2018	2,945,000	818,050	3,763,050
2019	3,070,000	700,250	3,770,250
2020-2023	13,555,000	1,505,950	15,060,950
Total	27,585,000	\$ 6,309,950	\$ 33,894,950
Less: due within one year	2,540,000		
Total long-term outstanding	<u>\$ 25,045,000</u>		

DOVER AREA SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS

Note 14. Joint Ventures (Continued)

As of the report date, audited financial statements for the York County School of Technology for the year ended June 30, 2014, are not yet available. The following is condensed financial information for the YCST, excerpted from the June 30, 2013, audited financial statements, available for inspection at the School District's Business Office:

	Amount
Total assets	\$ 6,200,019
Total liabilities	3,928,522
Net position	
Investments in capital assets, net of related debt	2,453,757
Unrestricted	(182,260)
Total net position	<u>\$ 2,271,497</u>
Total revenues (including 16,529,684 from member districts)	\$ 24,063,557
Total expenses	<u>23,960,588</u>
Change in net position	<u>\$ 102,969</u>

York/LIU Joint Authority

The District is one of thirteen York County School Districts which are included within the Lincoln Intermediate Unit (LIU), which provides classes and other programs to students within each of the member school districts. In 2005, the LIU determined that it needed a facility in York County to house classes and other programs which it provides to York County students. Under the School Code, an intermediate unit is permitted "to lease land and buildings and to own office and warehouse facilities." This provision of the School Code prohibits an intermediate unit from owning buildings which are used for classrooms. Therefore, although an intermediate unit may lease classroom space, an intermediate unit may not own property which is used for classrooms.

In order to obtain the facilities which the LIU needs in York County, the LIU entered into a lease with Central York School District for the Old Central York High School on August 15, 2005. An option of the lease agreement stipulated that the LIU may purchase the property for \$2,500,000 before the two-year lease expired on August 31, 2007. As noted above, according to School Code, the LIU may lease the property, but not purchase it. As a result, on March 3, 2006, the York/LIU Joint Authority (the Authority) was created with the purpose of purchasing the property and leasing it to the LIU. The LIU and the school districts which formed the Authority are not liable or responsible for the debts or obligations of the Authority.

The Authority will lease the above mentioned property to the LIU for a monthly rental fee which is sufficient to provide the Authority with funds to pay (a) all interest and other payments which are due with respect to the debt incurred by the Authority and (b) the other costs and expenses which the Authority will incur. Total liabilities include a Construction Loan Note - Series of 2009 with a balance of \$4,376,569 as of June 30, 2014.

REQUIRED SUPPLEMENTARY INFORMATION

DOVER AREA SCHOOL DISTRICT

SUMMARY SCHEDULE OF PRIOR YEAR'S AUDIT FINDINGS
Year Ended June 30, 2011

DOVER AREA SCHOOL DISTRICT

REQUIRED SUPPLEMENTARY INFORMATION -
POST-EMPLOYMENT BENEFITS PLAN
Year Ended June 30, 2014

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b - a) / c)
1/1/2012	\$ -	\$ 2,166,392	\$ 2,166,392	\$ -	\$ 19,929,232	10.87%
1/1/2010	\$ -	\$ 2,171,049	\$ 2,171,049	\$ -	\$ 19,466,013	11.15%
1/1/2008	\$ -	\$ 1,919,464	\$ 1,919,464	\$ -	\$ 18,393,608	10.44%