

# DOVER AREA SCHOOL DISTRICT

*Educate, Empower and Inspire all students to become contributing citizens  
in an ever-changing world*



*DASD students will achieve success by engaging in rigorous and relevant instruction,  
exploring a broad range of opportunities and discovering unique pathways to a  
productive future through the supportive collaboration of the entire school community.*

**2024-2025 PRELIMINARY BUDGET PRESENTATION**

**FEBRUARY 13, 2024**

# RECAP FROM THE JANUARY BUDGET PRESENTATION

<b>Projected Expenditures</b>	<b>\$ 76,277,182</b>
<b>Projected Revenues</b>	<b><u>\$ 72,175,942</u></b>
<b>Projected Deficit</b>	<b>(\$ 4,101,240)</b>

**As mentioned last month, this presentation includes various budget scenarios such as:**

- **Expenditure savings**
- **Revenue enhancement**
- **Fund balance usage/drawdown**
- **Millage increase**

# RECAP OF THE BUDGET REDUCTIONS MADE DURING 2021-2022, 2022-2023, 2023-2024

## *Professional Staff - 25 positions*

- 12 Elementary Positions - *Classroom, Math Coach, Encore/Specials*
- 1 Middle School Position - *Math Coach*
- 9 High School Positions -*Math, English, Gifted, Social Studies, Biology, Foreign Language and Learning Support*
- 3 Unfilled Middle School Positions *for the 2023-2024 School Year*

## *Support Staff – 5 positions*

## *Administrative Staff – 4 positions*

## *Extra Duty Positions (Stipends) - 18 position stipends*

*Total Approximate Staff Savings = \$3,476,919*

# **RECAP OF THE BUDGET REDUCTIONS MADE DURING 2021-2022, 2022-2023, 2023-2024**

- **Departments including Technology, Facilities, Transportation, Special Education, Communications, Social Work and Athletics**
- **All Six Building Budgets**
- **Special Education Adjustments (Bringing Back Students from the LIU and Reductions in the ESL Contract)**

*Total Approximate Other Savings = over \$1,636,115*

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**Total Overall Budget Savings =  
More Than \$5,113,034**

# ONGOING ESTIMATED REVENUE LOSS FROM WASHINGTON TOWNSHIP (starting in 2021-2022)

<b>Real Estate Tax Collections</b>	<b>\$ 3,562,818 <sup>1</sup></b>
<b>Delinquent Real Estate Collections</b>	<b>\$ 144,498 <sup>2</sup></b>
<b>EIT Collections</b>	<b>\$ 596,692 <sup>3</sup></b>
<b>Realty Transfer Tax Collections</b>	<b>\$ 61,378 <sup>4</sup></b>
<b>Estimated Revenue Loss</b>	<b>\$ 4,365,386</b>

<sup>1</sup> 2021-2022 Taxable Assessment Without WT	1,207,576,290	
2020-2021 WT Assessment	157,828,113	
Add 1.5% Assessment Increase	2,367,422	
<u>Estimated 2021-2022 WT</u>	<u>160,195,535</u>	
<u>2021-2022 Total Estimated Assessment</u>	<u>1,367,771,825</u>	
x 0.023715 (2021-2022 Millage)	32,436,709	<i>Face Value</i>
x Collection Rate of 96.5%	31,301,424	<i>96.5% was the three year average in 21-22</i>
<u>2021-2022 Audited Real Estate Tax Revenue</u>	<u>27,738,606</u>	
Revenue loss at 96.5%	3,562,818	

<sup>2</sup> 2020-2021 Delinquent Tax Reports - Obtained from York County Tax Claim Bureau

<sup>3</sup> 2020-2021 EIT Distribution Report – Obtained from York Adams Tax Bureau

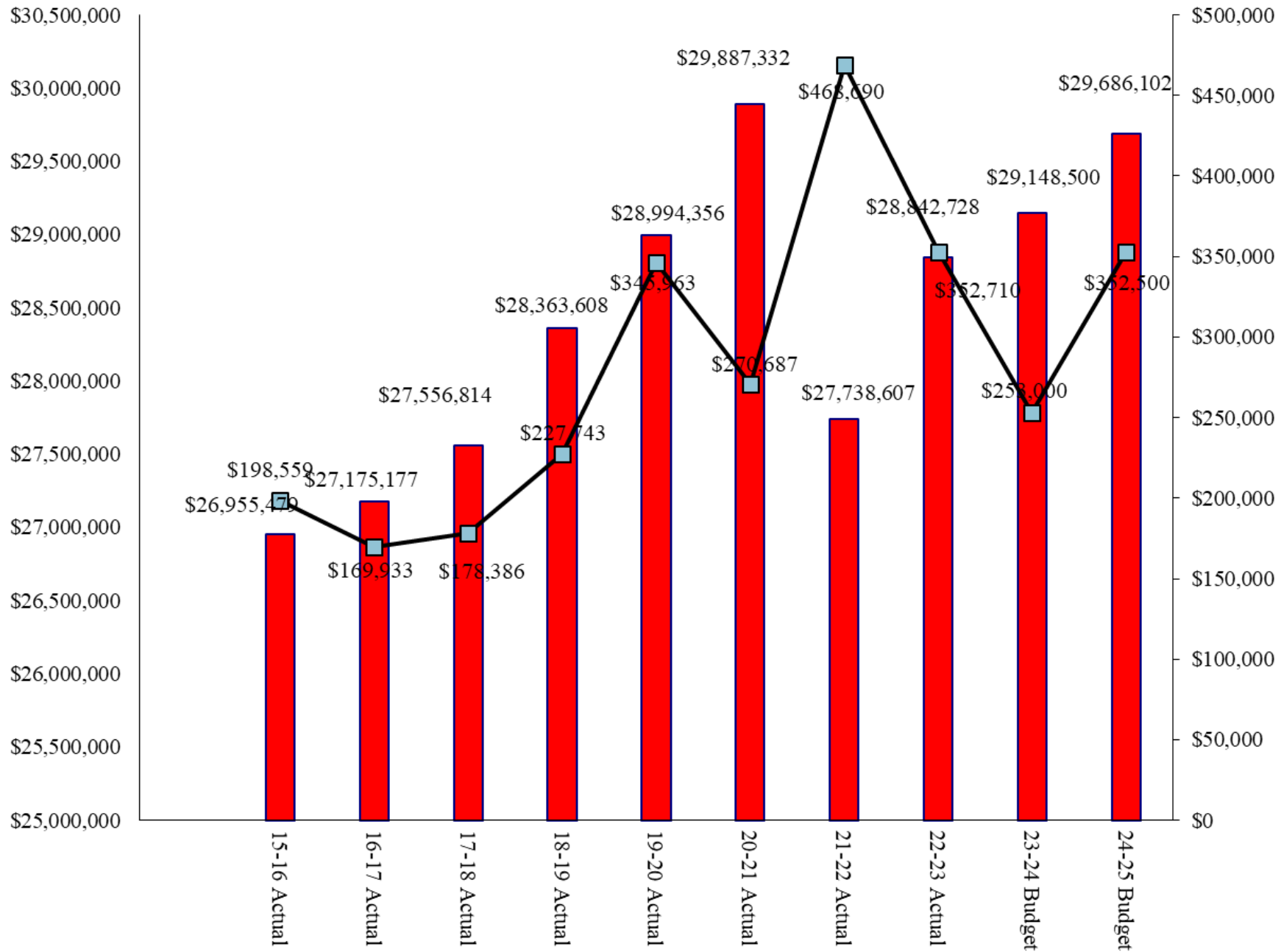
<sup>4</sup> 2020-2021 Realty Transfer Tax Tickets - Obtained from York County Recorder of Deeds



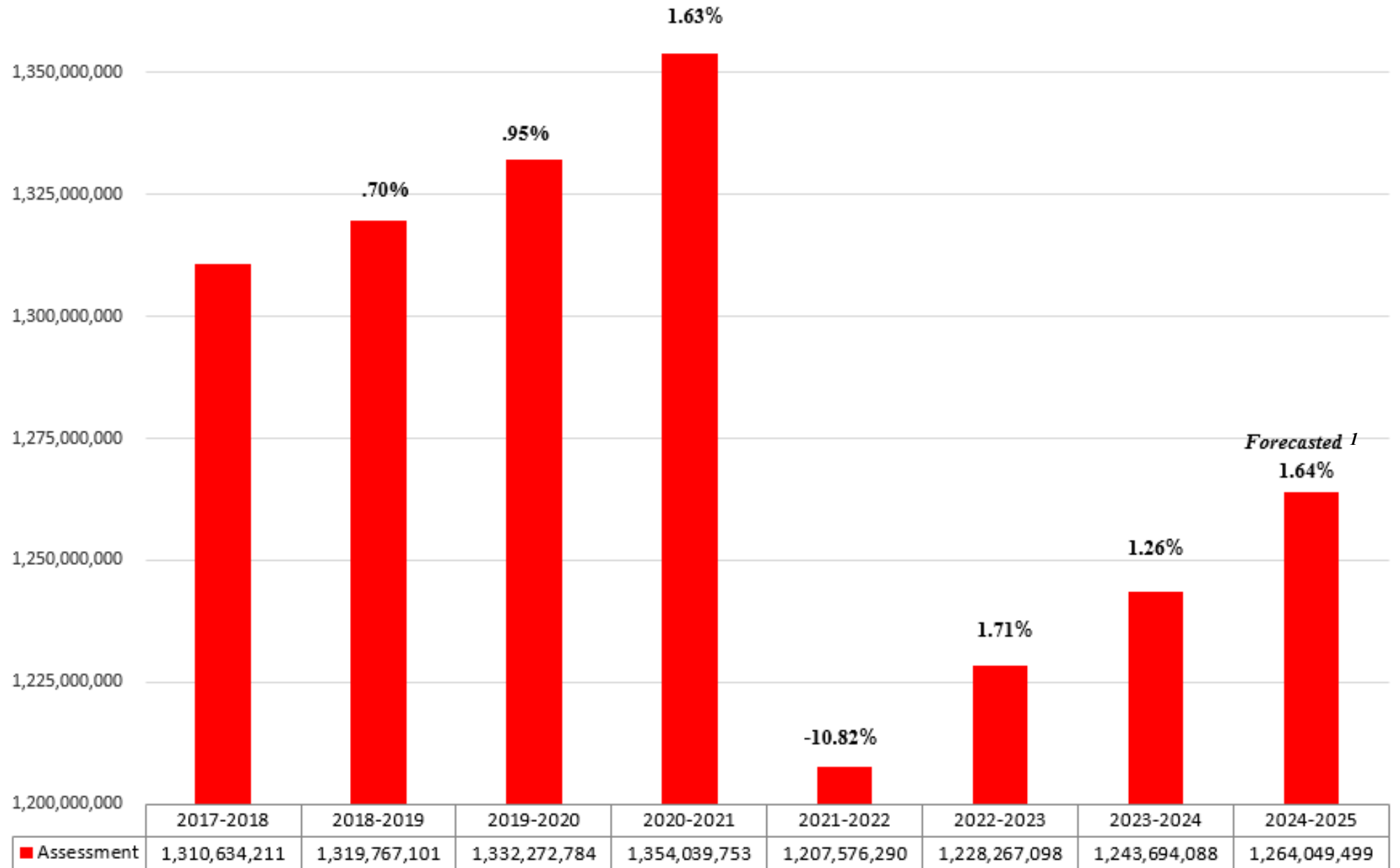
**A SNAPSHOT LOOK AT SOME OF THE  
DISTRICT'S LARGER REVENUE AND  
EXPENDITURE LINE ITEMS**

# 10 Year History of Regular & Interim Real Estate Taxes

Regular Real Estate Taxes (excluding rebates paid out) Interim Real Estate Taxes



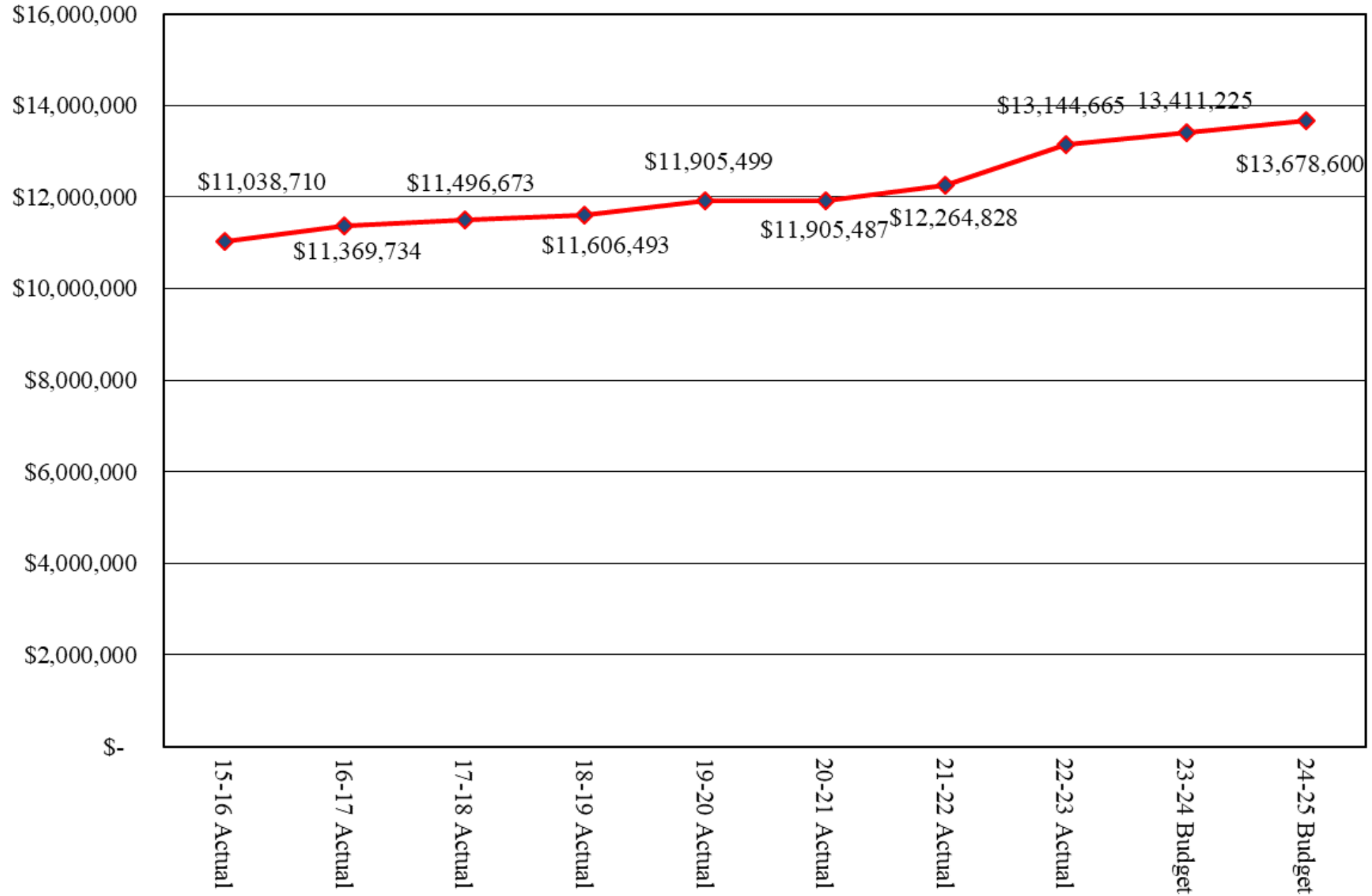
## Taxable Assessment Changes



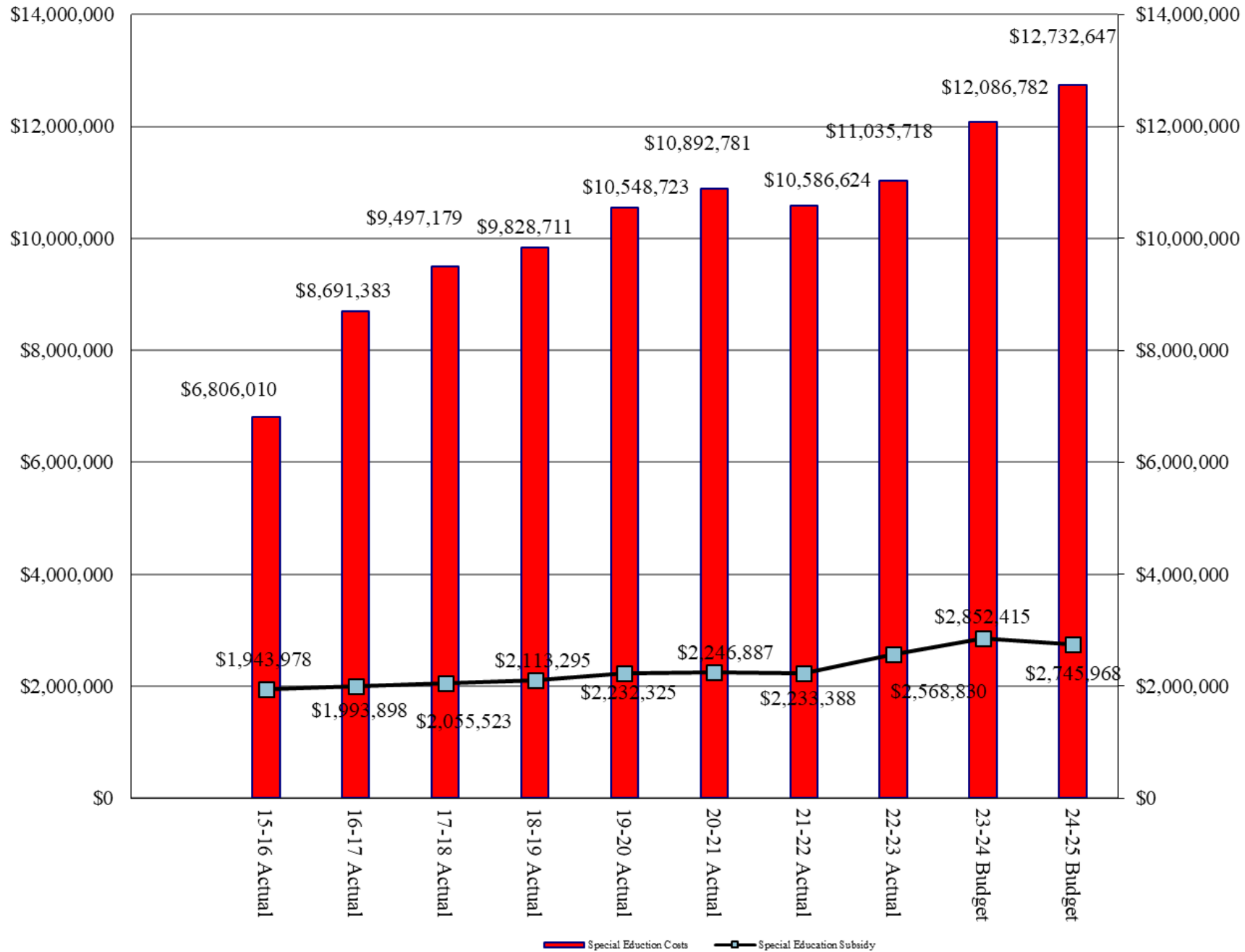
<sup>1</sup> Includes a 1.5% assessment increase and the addition of Mavis Tire.



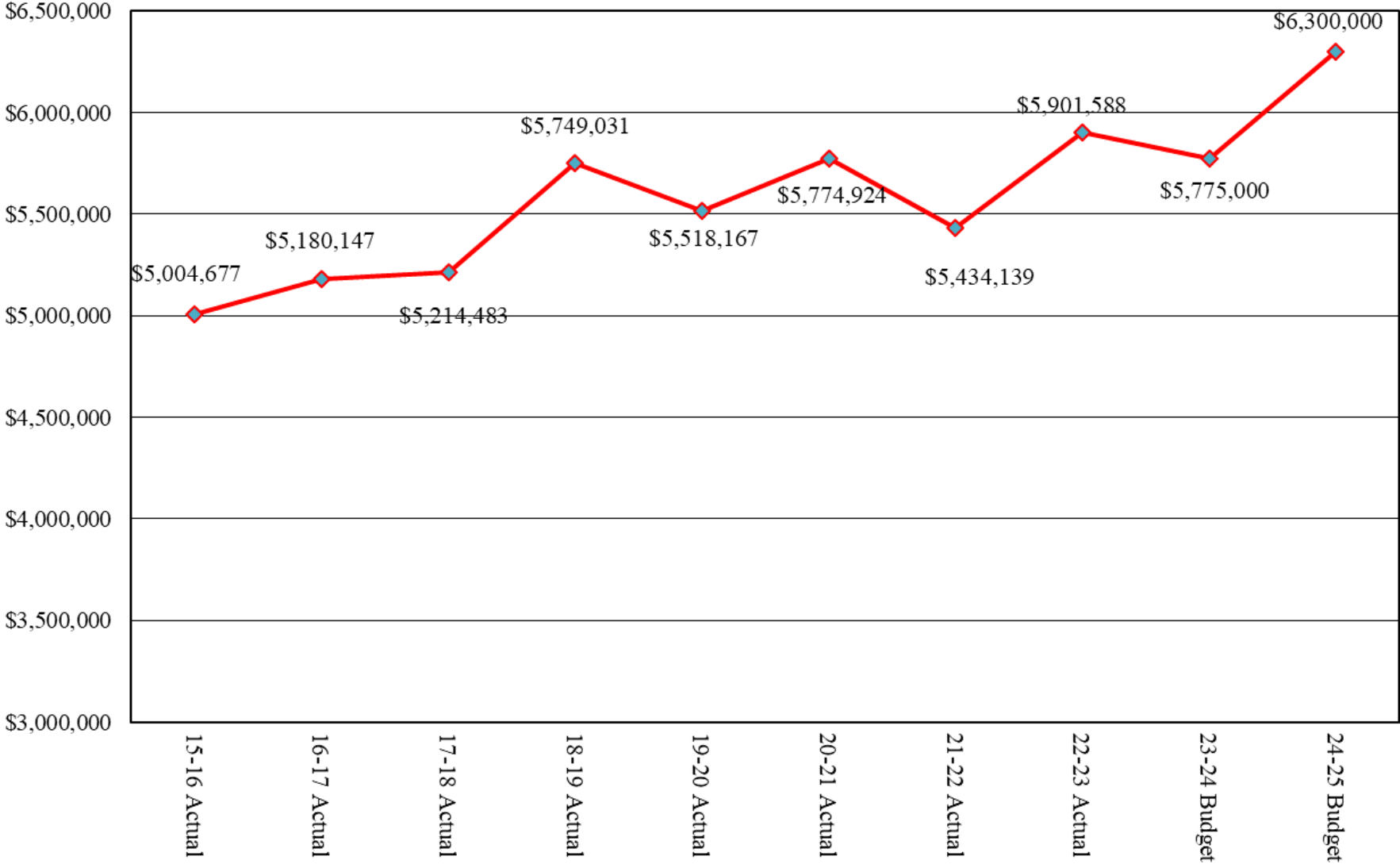
## 10 Year History of the Basic Education Subsidy



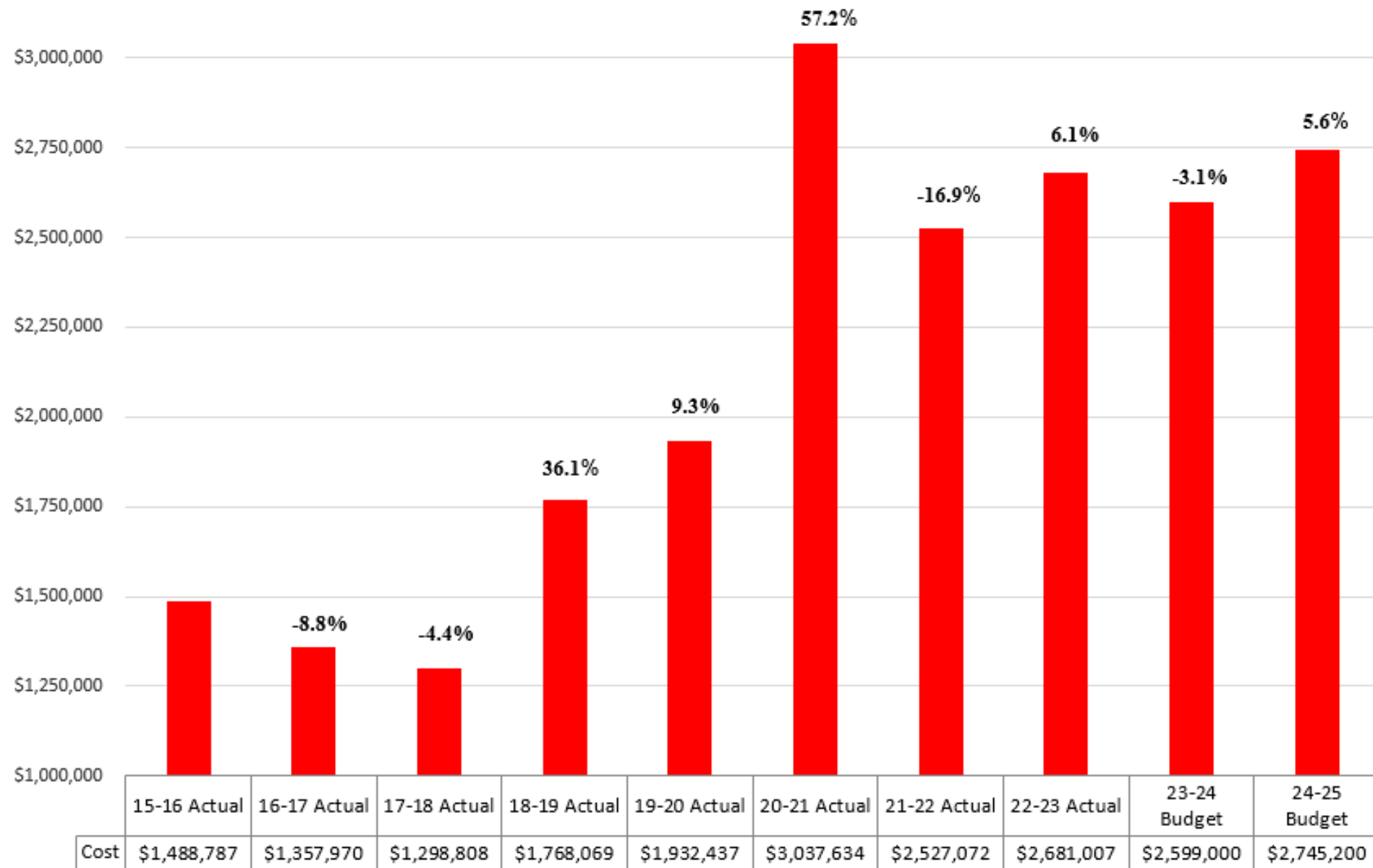
## 10 Year History of Special Education Costs and Special Education Subsidy



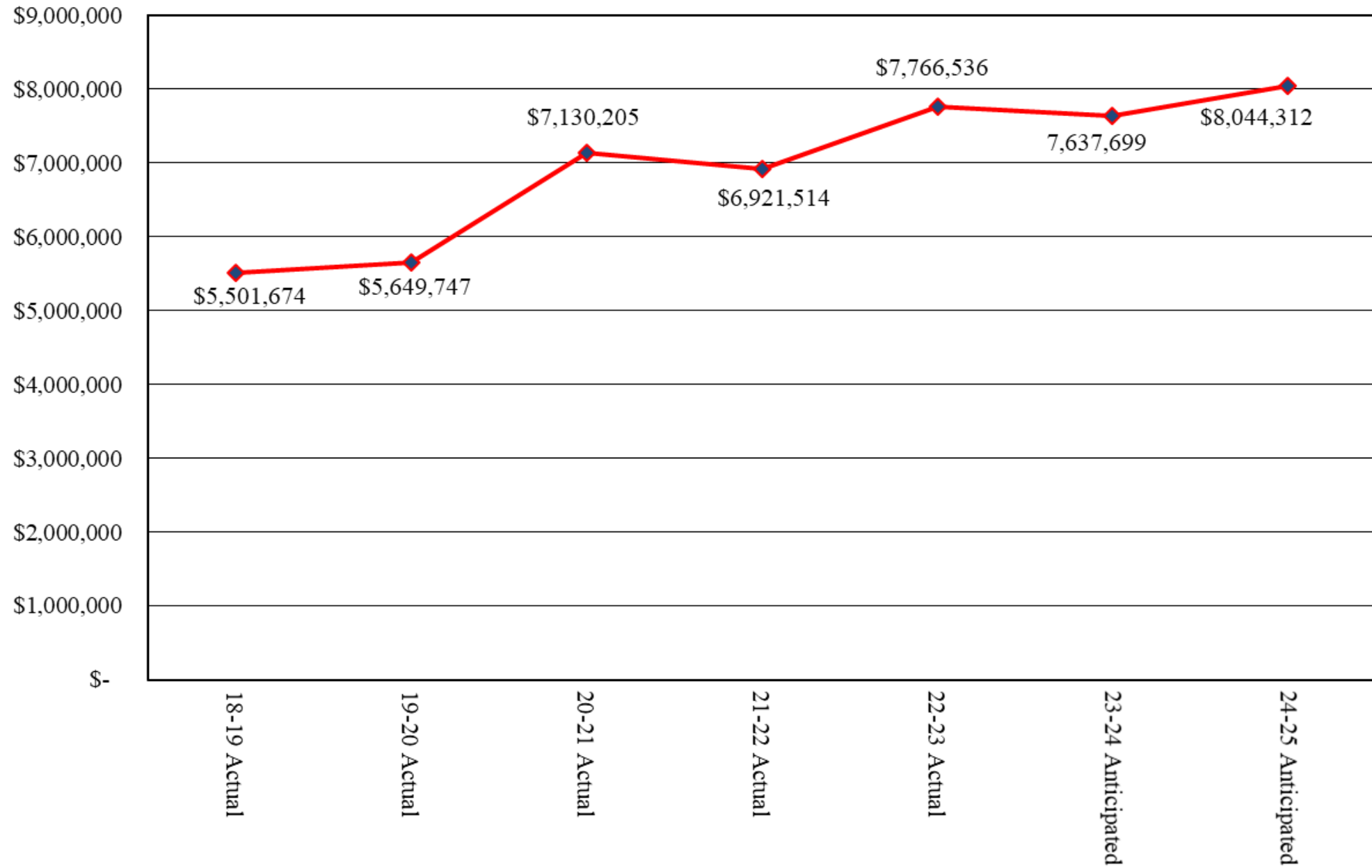
# 10 Year History of Earned Income Taxes (EIT)



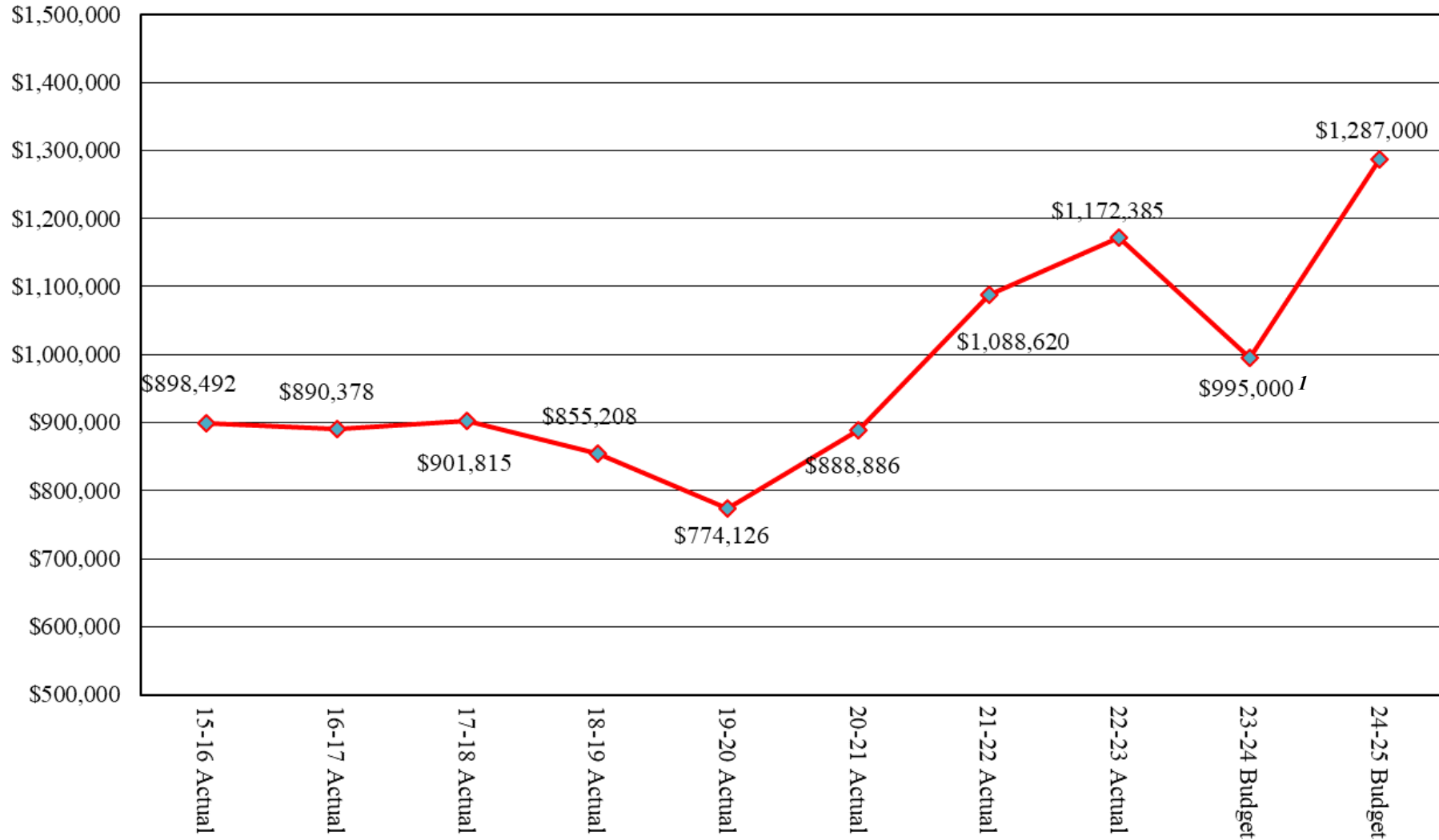
## 10 Year History of Cyber-Charter School Tuition



## Benefit Claims Analysis

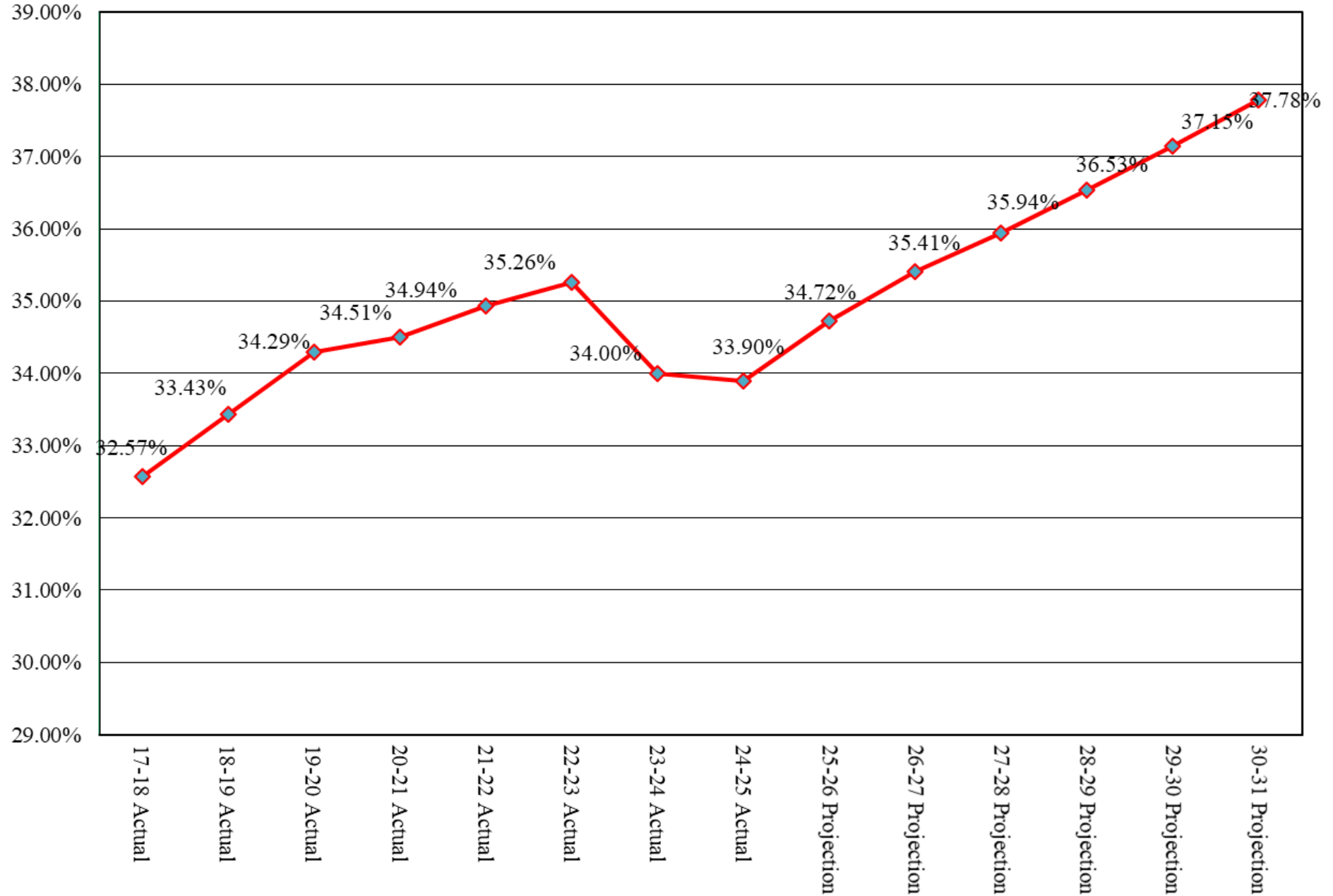


### 10 Year History of Utility Costs (Gas, Electric, Water & Sewer)

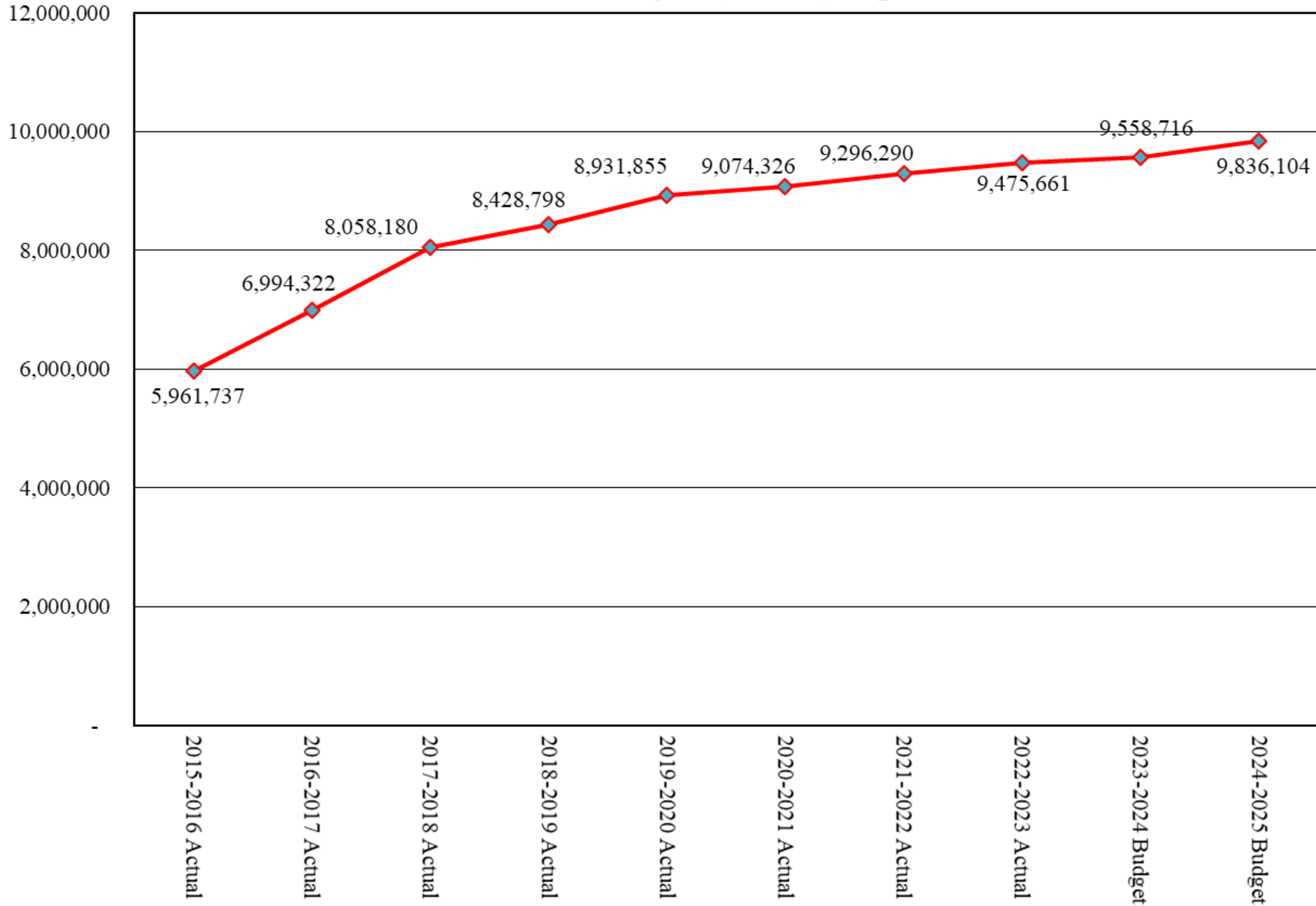


<sup>1</sup> 23-24 Anticipated utility costs are \$1.170 million

## History & Projected Retirement (PSERS) Expense Rates



# 10 Year History of (PSERS) Expenditures





# CHANGES SINCE THE JANUARY PRESENTATION

<b>Starting 2024-2025 Preliminary Expenditures</b>	<b>\$ 76,277,182</b>
<b>Starting 2024-2025 Preliminary Revenue</b>	<b>\$ 72,175,942</b>
<b>Projected Deficit</b>	<b>\$ (4,101,240)</b>
<b>PCCD grant funds for BH Works &amp; Aperture</b>	<b>\$ 9,280</b>
<b>PCCD grant funds for SAP &amp; PCBH</b>	<b>\$ 27,000</b>
<b>Adjustment of budgeted costs for Dover's in-house cyber software due to student enrollment</b>	<b>\$ 160,000</b>
<b>Retirement &amp; resignation savings</b>	<b>\$ 321,920</b>
<b>Contractually obligated column movement changes since January</b>	<b>\$ (49,450)</b>
<b>Increase in real estate tax collections from 96.5% to 96.6%</b>	<b>\$ 30,684</b>
<b>Increased in EIT collections</b>	<b>\$ 100,000</b>
<b>Increase in interest earnings</b>	<b>\$ 100,000</b>
<b>Adjusted Anticipated Deficit</b>	<b>\$ (3,401,806)</b>

# **FOUR OPTIONS TO ADDRESS THE DEFICIT**

- 1) Expenditure savings**
- 2) Revenue enhancement**
- 3) Fund balance usage/drawdown**
- 4) Millage increase**

# **EXPENDITURE SAVINGS**

**THESE LINE ITEMS WERE DISCUSSED  
DURING PREVIOUS BUDGET  
DELIBERATIONS OVER THE LAST  
SEVERAL YEARS**

## **ENACTING WALKING BOUNDARIES**

**Enacting the walking boundaries according to the PA School Code, Section 1361, 1362 and Section 1366 - School districts are not required to provide transportation to elementary students, including kindergarten students, if they live within 1.5 miles by public highway to the school unless walking to school is determined to be a safety hazard by the Pennsylvania Department of Transportation (PennDOT).**

**Student Implication: Students crossing the roads without assistance, sidewalks potentially not clear during inclement weather, kindergarten through fifth-grade students walking without adult supervision.**

**Expenditure Savings: \$106,150**

**REDUCE SOAR CLASSROOM TEACHER AT THE MIDDLE  
SCHOOL (Current Vacant Position)**

**The SOAR Classroom provides an in-house intervention to  
remediate chronic disruptive behaviors.**

**Student Implication: More referrals to alternate education; students  
exhibiting chronic disruptive behavior will remain in classrooms.**

**Expenditure Savings: \$126,247 (Salary and Benefits)**

**REDUCE ONE (1) SPECIALS TEACHER AT THE  
MIDDLE SCHOOL (Current Vacant Position)**

**Specials classes include Art, Computer Technology, FACS, Graphic Communications, Library, Music, Physical Education, STEM, and Technology Education.**

**Student Implication: Increase class sizes in other specials classes, decrease in prep and planning time.**

**Expenditure Savings: \$119,249 (Salary and Benefits)**

**REDUCE ONE (1) DISTRICT FLOATER NURSE  
(Current Vacant Position)**

**Full-time Floater Nurse provides nursing services in the absence of school nurses and assists in each building with special projects such health screenings, immunization records, etc.**

**Student Implication: Buildings may be without nursing coverage if substitutes are not available for staff absences.**

**Expenditure Savings: \$53,184 (Salary and Benefits)**

# **SCHOOL RESOURCE OFFICER (SRO)**

**Among many other activities, School Resource Officers:**

- 1. Serve as a resource to administration on gang activity, surveillance of the physical plant, uncontrolled access points, and basic building safety**
- 2. Suggest strategies to prevent and/or minimize dangerous situations**
- 3. Assist administration with investigations in incidents that are considered criminal activities and warrant contacting the local police department for an on-scene officer**
- 4. Formulate educational crime prevention programs to reduce the opportunity for crimes against persons and property in the school.**
- 5. Provide security for special school events or functions when assigned by the SRO's supervisor at the Northern Regional Police Department.**

**Student Implication: Officer response time may increase, as Officers assigned to patrol will be responding to school-related incidents as well as incidents in the community; Reduced intelligence gathering on potential crimes or crimes in the community; Reduction in event (athletics, other District functions) coverage in the district.**

**Expenditure Savings: \$148,750 per SRO**



# **REDUCE CLEANING OF BUILDINGS**

## **Elimination of Gridiron Cleaning Services**

**Gridiron provides supplemental cleaning support while positions are unfilled or during an employees' absences.**

**Implications: Cleaning may not occur a daily basis in each building due to lack of staff.**

**Expenditure Savings: \$130,000**

# **REDUCE JUNIOR HIGH SPORTS**

## **Student Implication:**

- **Loss of District feeder programs: JH athletics provides the bridge from the youth, recreational level and develops the requisite skills for the more competitive HS programs.**
- **Loss of opportunities for district students to learn and develop social skills and communication skills, decision making skills and time management skills.**
- **Loss of opportunities for district students to access sports who may not have the means to participate in club sport.**

**Expenditure Savings: \$120,000**

# **USE OF THE CAPITAL RESERVE FUND FOR DEBT PAYMENTS**

**Capital Reserve phase-in for Series 2018 and 2019 Bonds, starting with the 2019-2020 school year and ending with the 2025-2026 school year.**

**Implications: Less Capital Reserve funds for unanticipated building issues.**

**Expenditure Savings: \$158,388**



# **REVENUE ENHANCEMENT**

# **INCREASED UTILIZATION OF SCHOOL-BASED ACCESS FUNDS**

**The school-based ACCESS program (SBAP) was created in 1965 through Title XIX of the Social Security Act. Medicaid is the state and federal government program that provides health care coverage for eligible individuals, including low-income individuals and individuals with disabilities. The Medicare Catastrophic Coverage Act has amended Title XIX, by providing that payment through the Medicaid program is not prohibited because such “services are included in the child’s individualized education program established pursuant to Part B of the Individuals with Disabilities Act.” (Social Security Act § 1903c [42 U.S.C. 1396b(c)]).**

**The SBAP permits a Local Education Agency (LEA) to receive reimbursement for health-related services, provided to Medical Assistance enrolled children, under 21 years of age, as documented in an Individual Education Program (IEP).**

**The District submits information through a third party portal quarterly and yearly based on eligible expenditures and the Department of Human Services determines the award.**

**Funds that are reimbursed from the federal Medicaid School-Based ACCESS Program for direct health related services are kept in LEA specific accounts at the Pennsylvania Department of Education (PDE).**

# INCREASED UTILIZATION OF SCHOOL-BASED ACCESS FUNDS

Fiscal Year	Estimated Starting Cost Reserve	Estimated Cost Settlement	Estimated Request	Remaining Cost Reserve
<i>Scenario One</i>				
2024-2025	\$ 1,209,118	\$ 350,000	\$ (900,000)	\$ 659,118
2025-2026	\$ 659,118	\$ 350,000	\$ (750,000)	\$ 259,118
2026-2027	\$ 259,118	\$ 350,000	\$ (500,000)	\$ 109,118
<i>Scenario Two</i>				
2024-2025	\$ 1,209,118	\$ 350,000	\$ (750,000)	\$ 809,118
2025-2026	\$ 809,118	\$ 350,000	\$ (750,000)	\$ 409,118
2026-2027	\$ 409,118	\$ 350,000	\$ (600,000)	\$ 159,118
<i>Scenario Three</i>				
2024-2025	\$ 1,209,118	\$ 350,000	\$ (600,000)	\$ 959,118
2025-2026	\$ 959,118	\$ 350,000	\$ (600,000)	\$ 709,118
2026-2027	\$ 709,118	\$ 350,000	\$ (600,000)	\$ 459,118
2027-2028	\$ 459,118	\$ 350,000	\$ (600,000)	\$ 209,118

**Revenue enhancement: Various depending on chosen amount**



**FUND BALANCE  
USAGE/DRAWDOWN**

## FUND BALANCE DRAWDOWN

Fiscal Year	Estimated Ending Fund Balance	Budgeted Usage	Estimated Expense	Percentage of Budget
2022-23	\$ 15,206,668			
2023-24	\$ 13,638,423	\$ (1,568,245)	\$ 76,277,182	17.9%
2024-25	\$ 12,220,178	\$ (1,418,245)	\$ 77,802,726	15.7%
2025-26	\$ 10,951,933	\$ (1,268,245)	\$ 79,358,780	13.8%
2026-27	\$ 9,833,688	\$ (1,118,245)	\$ 80,945,956	12.1%
2027-28	\$ 8,865,443	\$ (968,245)	\$ 82,564,875	10.7%
2028-29	\$ 8,047,198	\$ (818,245)	\$ 84,216,172	9.6%
2029-30	\$ 7,378,953	\$ (668,245)	\$ 85,900,496	8.6%
2030-31	\$ 6,860,708	\$ (518,245)	\$ 87,618,506	7.8%
2031-32	\$ 6,492,463	\$ (368,245)	\$ 89,370,876	7.3%
2032-33	\$ 6,274,218	\$ (218,245)	\$ 91,158,293	6.9%

*The fund balance amount above includes committed, assigned and unassigned.  
It does not include non-spendable, which is reserved for the LBT Trust.*

*Board Policy 620 states the District will strive to maintain an unassigned  
fund balance of not less than 3% and not more than 8%.*





**REAL ESTATE TAX  
MILLAGE INCREASE**

## MILLAGE SCENARIOS AT VARIOUS PERCENTAGES

% Increase	Millage Rate	Net Collections	Additional Revenue
0.00%	24.3070	\$ 29,686,102	\$ 537,602
1.00%	24.5500	\$ 29,982,672	\$ 834,172
1.50%	24.6716	\$ 30,131,225	\$ 982,725
2.00%	24.7931	\$ 30,279,654	\$ 1,131,154
2.50%	24.9147	\$ 30,428,084	\$ 1,279,584
3.00%	25.0362	\$ 30,576,513	\$ 1,428,013
3.50%	25.1577	\$ 30,724,943	\$ 1,576,443
4.00%	25.2793	\$ 30,873,313	\$ 1,724,813

- *No millage increase, 1.5% increase in resident assessments, 96.6% collection rate and the Mavis Tire addition nets approximately \$538 thousand.*
- *A 1% millage rate increase nets approximately \$297 thousand.*

# TAX BILL IMPACT OF MILLAGE INCREASES ON VARIOUS HOME ASSESSMENTS

Assessments	24.3070	24.5500		24.6716		24.7931		24.9147		25.0362	
	Current	1% Change		1.50% Change		2% Change		2.50% Change		3% Change	
\$ 75,000	\$ 1,823	\$ 1,841	\$ 18	\$ 1,850	\$ 27	\$ 1,859	\$ 36	\$ 1,869	\$ 46	\$ 1,878	\$ 55
\$ 100,000	\$ 2,431	\$ 2,455	\$ 24	\$ 2,467	\$ 36	\$ 2,479	\$ 48	\$ 2,491	\$ 60	\$ 2,504	\$ 73
\$ 125,000	\$ 3,038	\$ 3,069	\$ 31	\$ 3,084	\$ 46	\$ 3,099	\$ 61	\$ 3,114	\$ 76	\$ 3,130	\$ 92
\$ 150,000	\$ 3,646	\$ 3,682	\$ 36	\$ 3,701	\$ 55	\$ 3,719	\$ 73	\$ 3,737	\$ 91	\$ 3,755	\$ 109
\$ 175,000	\$ 4,254	\$ 4,296	\$ 42	\$ 4,318	\$ 64	\$ 4,339	\$ 85	\$ 4,360	\$ 106	\$ 4,381	\$ 127
\$ 200,000	\$ 4,861	\$ 4,910	\$ 49	\$ 4,934	\$ 73	\$ 4,959	\$ 98	\$ 4,983	\$ 122	\$ 5,007	\$ 146
\$ 250,000	\$ 6,077	\$ 6,137	\$ 60	\$ 6,168	\$ 91	\$ 6,198	\$ 121	\$ 6,229	\$ 152	\$ 6,259	\$ 182

*The change column amount is the total for the entire year.*

*According to the York County Valuation Reports only 7% of the taxable assessed real estate in Dover Area School District is labelled as commercial and industrial.*

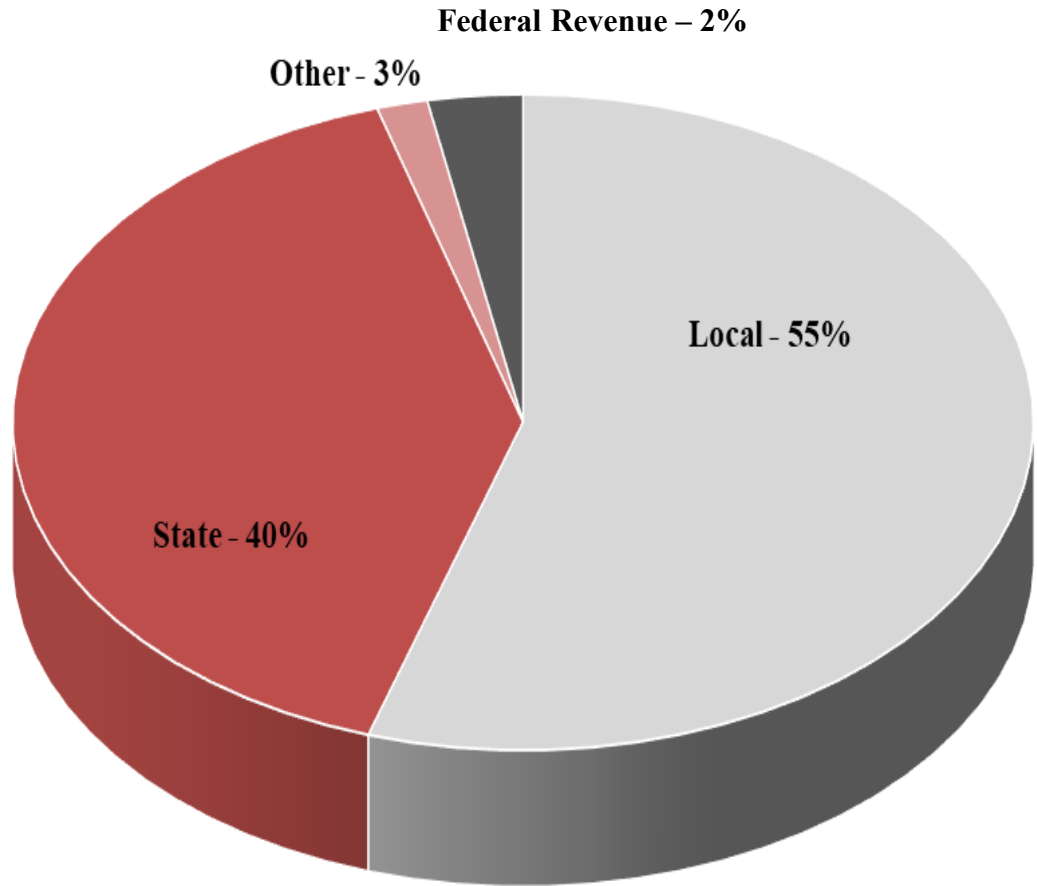
*84% are residential properties, 6% are farm properties and the remaining 3% are apartments.*

## **BUDGET ITEMS TO CONTINUE TO MONITOR**

**Governor's 2024-2025 Budget address on February 6, 2024:**

- **Basic Education Subsidy – \$1.1 billion proposed increase for BEF Formula -**
  - **\$872 million is proposed as the first-year adequacy investment**
  - **Remaining funds will be distributed through the BEF Formula**
- **\$50 million proposed increase for special education funding**
- **\$2.4 million increase for Career and Technical Education**
- **Establish a statewide cyber tuition rate of \$8,000 per student per year**

### 2024-2025 Revenue Budget by Source



### 2024-2025 Expenditures by Object Category

