

**DOVER AREA SCHOOL DISTRICT**  
**FINANCIAL REPORT**  
**JUNE 30, 2017**

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## **INDEPENDENT AUDITOR'S REPORT**

Board of School Directors  
Dover Area School District  
Dover, Pennsylvania

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Dover Area School District, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Dover Area School District, as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis on pages 4 through 11 and the required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

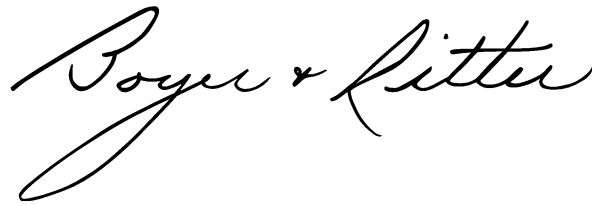
### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Dover Area School District's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by *Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The accompanying Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 8, 2017, on our consideration of the Dover Area School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Dover Area School District's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Boyer & Ritten". The signature is written in black ink and is centered on the page.

Camp Hill, Pennsylvania  
November 8, 2017

**DOVER AREA SCHOOL DISTRICT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)**  
**Year Ended June 30, 2017**

Management's Discussion and Analysis of the Dover Area School District provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2017. The intent of the MD&A is to look at the School District's financial performance as a whole. Readers should also review the financial statements and notes in conjunction with the MD&A to enhance their understanding of the School District's financial performance.

**Overview of the Financial Statements**

The Annual Financial Report consists of various financial statements and the notes to those statements. The financial reports consist of District-wide and individual fund statements. The District-wide statements present an aggregate long-term view of the School District's finances. The fund financial statements focus on the short-term financing of the School District's services and what remains for future spending.

**District-wide Statements**

*Statement of Net Position and Statement of Activities*

The Statement of Net Position and Statement of Activities reflect all assets and liabilities using the accrual basis of accounting similar to the basis used by most private-sector companies. This basis of accounting recognizes all of the current year's revenues and expenses regardless of when cash was received or paid. These statements report the School District's net position and change in net position. This change in net position is important because it identifies whether the financial position of the School District has improved or diminished.

In the Statement of Net Position and Statement of Activities, the School District is divided into two categories:

Governmental Activities - Most of the School District's programs are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, and extracurricular activities.

Business-Type Activity - This service is provided on a charge for goods and services basis to recover the expenses of the goods or services provided. The Food Service Program is reported as a business activity.

**Fund Financial Statements**

Fund financial reports provide detailed information about the School District's funds. Funds are used to separate financial transactions to better monitor specific activities.

Funds at Dover Area School District include:

- Major Governmental Funds
  - General Fund
  - Capital Projects Fund
- Proprietary Fund
  - Enterprise Fund - Food Services
- Agency Fund
  - Student Activity Funds

**DOVER AREA SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)  
Year Ended June 30, 2017**

**Financial Highlights**

- Actual change in governmental activities net position decreased by \$1,112,802 while business-type activity had a minimal positive change in net position by \$74,965.
- General Fund unassigned fund balance at June 30, 2017, was \$4,089,313, which represents 6.96% of the 2016-2017 General Fund Approved Budget. General Fund non-spendable fund balance includes \$3,852,686 for medical insurance prepayments with Lincoln Benefit Trust and other prepayments. General Fund assigned fund balance of \$2,101,700 is for capital reserves. General Fund committed fund balance of \$9,126,844 includes \$5,254,125 for retirement contributions, \$500,000 for technology, \$907,802 medical costs, and \$2,464,917 for debt principal.
- Total governmental fund balances equaled \$29,359,138. The following shows the breakdown by fund:
  - General Fund Balance of \$19,170,543
  - Capital Projects Fund Balance of \$10,188,595.

**Reporting the School District as a Whole**

The perspective of the Statement of Net Position is of the School District as a whole. Table 1 provides a summary of net position for 2017 compared to 2016.

Table 1  
Net Position

	Governmental Activities		Business-Type Activities		Total	
	2017	2016	2017	2016	2017	2016
Total assets	\$ 81,979,540	\$ 83,463,077	\$ 487,827	\$ 283,485	\$ 82,467,367	\$ 83,746,562
Total deferred outflows of resources	\$ 19,628,644	\$ 8,465,444	\$ 384,000	\$ 166,000	\$ 20,012,644	\$ 8,631,444
Total liabilities	\$ 136,384,288	\$ 125,871,823	\$ 1,909,900	\$ 1,567,523	\$ 138,294,188	\$ 127,439,346
Total deferred inflows of resources	\$ 730,000	\$ 450,000	\$ 14,000	\$ 9,000	\$ 744,000	\$ 459,000
Net investment in capital assets	\$ 14,927,395	\$ 15,086,275	\$ 93,797	\$ 18,241	\$ 15,021,192	\$ 15,104,516
Unrestricted	(50,433,499)	(49,479,577)	(1,145,870)	(1,145,279)	(51,579,369)	(50,624,856)
<b>Total net position</b>	<b>\$ (35,506,104)</b>	<b>\$ (34,393,302)</b>	<b>\$ (1,052,073)</b>	<b>\$ (1,127,038)</b>	<b>\$ (36,558,177)</b>	<b>\$ (35,520,340)</b>

*Governmental Activities*

On June 30, 2017, the School District had total assets from governmental activities of \$81,979,540; which was a decrease of \$1,483,537 or 1.78% during the fiscal year. Total governmental deferred outflows increased by \$11,163,200 and deferred inflows increased by \$280,000, while governmental liabilities increased by \$10,512,465. Factors that significantly affected net position in the 2016-2017 fiscal year were:

- General Fund cash and investments increased by \$1,775,299 from the prior year, while capital projects cash and investments (capital project and capital reserve) increased by \$644,172. General Fund cash increased as a result of a \$2,100,000 receipt of back pay to the District for PlanCon reimbursement from the Commonwealth, a \$1,099,360 transfer to the Capital Project Fund and expenses not exceeding the budget. Capital Project Fund cash and investments funds are used for various small projects throughout the District.
- Outstanding debt decreased by \$3,659,000 as principal was repaid and refunded.



**DOVER AREA SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)  
Year Ended June 30, 2017**

Table 2 reflects the changes in net position for fiscal year 2017 compared to fiscal year 2016.

Table 2  
Change in Net Position

	Governmental Activities		Business-Type Activities		Total	
	2017	2016	2017	2016	2017	2016
<b>Revenues</b>						
Program revenues						
Charges for services	\$ 300,158	\$ 250,882	\$ 639,990	\$ 645,098	\$ 940,148	\$ 895,980
Operating grants and contributions	13,616,091	10,550,771	1,048,507	965,056	14,664,598	11,515,827
General revenues						
Property taxes	28,459,947	28,291,628	-	-	28,459,947	28,291,628
Other taxes	5,856,643	5,784,499	-	-	5,856,643	5,784,499
Grants, subsidies and contributions not restricted	12,647,285	12,317,576	-	-	12,647,285	12,317,576
Investment earnings	362,298	279,056	1,226	371	363,524	279,427
Miscellaneous income	24,599	27,602	-	-	24,599	27,602
<b>Total revenues</b>	<b>61,267,021</b>	<b>57,502,014</b>	<b>1,689,723</b>	<b>1,610,525</b>	<b>62,956,744</b>	<b>59,112,539</b>
<b>Expenses</b>						
Instruction	42,030,448	38,911,689	-	-	42,030,448	38,911,689
Instructional student support	5,515,045	5,098,402	-	-	5,515,045	5,098,402
Administrative and financial services	4,634,606	4,430,370	-	-	4,634,606	4,430,370
Operation and maintenance of plant services	4,776,119	4,130,049	-	-	4,776,119	4,130,049
Pupil transportation	3,008,916	3,306,180	-	-	3,008,916	3,306,180
Student activities	1,183,433	1,081,798	-	-	1,183,433	1,081,798
Interest on long-term debt	1,231,256	1,504,084	-	-	1,231,256	1,504,084
Food service	-	-	1,614,758	1,515,263	1,614,758	1,515,263
<b>Total expenses</b>	<b>62,379,823</b>	<b>58,462,572</b>	<b>1,614,758</b>	<b>1,515,263</b>	<b>63,994,581</b>	<b>59,977,835</b>
<b>Changes in net position</b>	<b>\$ (1,112,802)</b>	<b>\$ (960,558)</b>	<b>\$ 74,965</b>	<b>\$ 95,262</b>	<b>\$ (1,037,837)</b>	<b>\$ (865,296)</b>

The District's 2017 governmental revenues, excluding business-type activity transfers, increased by 6.55% or \$3,765,007. Reasons for the increase are primarily attributed to the following changes:

- Real estate taxes collected increased by 0.60% or \$168,319 as a result of new construction in the District.
- Other tax revenues increased overall by 1.25% or \$72,144. This category includes earned income, per capita tax, real estate transfer taxes, public utility, and delinquent earned income taxes. The change arose from an increase in earned income tax collections of 3.51% or \$175,470. Moreover, real estate transfer tax collections increased by 14.37% or \$63,984; per capita tax revenue (current and delinquent) decreased by 77.14% or \$75,821 due to the elimination of the tax in the 2016-2017 fiscal year; and delinquent earned income tax collections decreased by 19.28% or \$25,489.
- Operating grants and contributions increased by 29.05%, or \$3,065,320, mainly as a result of increased state debt subsidy due to back pay of approved PlanCon reimbursement in the amount of \$2,182,846.
- Charges for services increased by 19.64% or \$49,276. These services include revenue received from other school districts for mainstreaming children placed in private homes, rental of school facilities, and admission revenues. The increase results from the number of students serviced.
- Investment earnings increased by 29.83% or \$83,242.

**DOVER AREA SCHOOL DISTRICT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)**  
**Year Ended June 30, 2017**

Property taxes contributed 46.45% of total revenues for governmental activities during fiscal year 2016-2017. Other major contributors to revenue include unrestricted grants, subsidies and contributions at 20.64%; operating grants and contributions at 22.22%; and other taxes levied at 9.56%. Property taxes, as a percentage of total revenues, are mainly consistent with prior year.

Governmental program expenditures increased by 6.70% from \$58.46 million to approximately \$62.38 million. Major changes in expenditures can be primarily attributed to the following:

- Total annual wages increased overall by 1.35% or \$314,606. This is the net change from annual contract increases, increase in the number of support staff employees, and the decrease from retirement savings.
- The PSERS employer contribution rate for employee retirement increased, changing from 25.84% in 2015-2016 to 30.03% in 2016-2017. Retirement expense increased by 17.32% or \$1,032,595 as wages increased. Retirement expense was 29.77% of total wages.
- Total group insurance expenses decreased by 13.77%; which was comprised of a medical insurance decrease of 14.13% or \$790,929, and a dental insurance decrease of 4.71% or \$10,394. The medical insurance decrease is the net change from plan changes, premium increases, enrollment changes, and retirements.
- Professional and Technical Services overall increased by 11.37% or \$512,556, mostly due to increasing costs of services provided by the Lincoln Intermediate Unit and operating the majority of life skills and autistic services within the District. Lincoln Intermediate Unit educational services include emotional support, students with impaired hearing and vision, pervasive development disorder, and services for children who are multi-handicapped.
- Repair costs for buildings and grounds decreased by 46.30% or \$575,775. Supplies increased by 44.55% or \$589,496. These decreases and increases offset each other due to accounting code changes mandated by the Pennsylvania Department of Education.
- Due to decreased enrollments, student tuition costs overall decreased to other local educational agencies or charter schools by \$204,200 or 9.52% and Vocational Education tuition costs increased by \$100,898 or 7.90%.

Instructional costs contributed to 76.22% of total program expenses for governmental activities in fiscal year 2016-2017.

**DOVER AREA SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)  
Year Ended June 30, 2017**

The Statement of Activities reflects the costs of program services and the charges for services, sales, grants, and contributions offsetting those services. Table 3, for governmental activities, indicates the total cost of services and net cost of services.

Table 3  
Governmental Activities

	Total Cost of Services		Net Cost of Services	
	2017	2016	2017	2016
Instruction	\$ 42,030,448	\$ 38,911,689	\$ 31,441,279	\$ 30,726,905
Instructional student support	5,515,045	5,098,402	4,818,552	3,469,182
Administrative financial services	4,634,606	4,430,370	3,955,582	3,988,402
Operation and maintenance of plant services	4,776,119	4,130,049	4,330,212	3,835,329
Pupil transportation	3,008,916	3,306,180	1,826,910	3,301,331
Student activities	1,183,433	1,081,798	859,783	835,686
Interest on long-term debt	1,231,256	1,504,084	1,231,256	1,504,084
<b>Total expenses</b>	<b>\$ 62,379,823</b>	<b>\$ 58,462,572</b>	<b>\$ 48,463,574</b>	<b>\$ 47,660,919</b>

Only 22.31% of the 2016-2017 total cost of services for the governmental activities was funded by charges for services, and operating grants, and contributions. The remaining costs were funded by tax revenues and the basic instructional subsidy.

*Business-Type Activity*

The only business-type activity at Dover Area School District is the Food Service Operation. The School District provides both breakfast and lunch programs for grades K through 12. This program had operating revenues of \$639,990 and non-operating revenue of \$1,049,733. Total expenses were \$1,614,758 for the fiscal year 2016-2017. School meal prices for lunch increased \$0.10; breakfast and milk prices did not increase for the fiscal year 2016-2017. The School District received 62.05% of its revenues from operating grants and contributions from the Federal and state reimbursable breakfast and lunch programs. Revenue from state and Federal grants increased by \$83,451 due to an increase in governmental food commodities received. Total revenues increased by 4.92% or \$79,198, while expenditures increased by 6.57% or \$99,495. Total net position increased \$74,965 to provide an ending net position of \$(1,052,073) on June 30, 2017.

**DOVER AREA SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)  
Year Ended June 30, 2017**

**General Fund Budgeting Highlights**

For the 2016-2017 fiscal year, total General Fund local sourced revenue exceeded budget by \$417,564. The state funded revenue exceeded budget by 13.44% or \$2,927,524 and Federal revenue exceeded budget by 55.75% or \$304,113 due to uncertainty and the state budget impasse during the budget process.

Total General Fund expenditures were under budget by \$1,021,758. The budgetary reserve of \$100,000 was not transferred during the year. Other significant expenditure-budget variances are discussed below.

- Special Education program expenditures exceeded the original budget by 13.53% or \$978,763. Most of this variance is a result of increase in the cost of contracting with the Lincoln Intermediate Unit and increased in-house operating costs for the learning support and autistic classes.
- Regular Education Program expenditures were under original budget by 6.26% or \$1,580,989 due to professional contract negotiations not being finalized until the latter part of the 2016-2017 fiscal year.
- Fiscal Services expenditures were under original budget by 9.10% or \$81,572 due to benefit changes, reduction in supplies, services and dues and fees.
- Vocational Education Program expenditures were under original budget by 2.10% or \$73,614 due to program reductions, and declining student enrollment.
- Operation and Maintenance of Plant Services had a favorable variance from original budget of 4.43% or \$186,294. This favorable variance resulted from savings in commodity procurement, utilization of inventory, disposal services, lawn care services, and repairs and maintenance of facilities.
- Technology Support Services/Computer-Assisted Instruction expenditures were under original budget by \$131,716 or 10.92% due to savings in the procurement of new and replacement equipment.
- Student Transportation Services were over original budget by 1.81% or \$53,930 due to additional special education transportation and the switch from Intermediate Unit (IU) transportation, to District contracted transportation. IU transportation is billed one year behind; therefore, the District was paying for 2015-2016 transportation, as well as 2016-2017 contracted transportation.
- Debt Service was under budget by 7.57% or \$375,514 due to a bond refunding, and favorable variable, interest-rate loan payments.
- Athletic Program costs were budgeted and reflected in Student Activities as required by GASB No. 54. Student Activities were under budget by 39.06% or \$144,064.

**DOVER AREA SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)  
Year Ended June 30, 2017**

**Capital Assets**

Table 4  
Capital Assets

	Governmental Activities		Business-Type Activities		Total	
	2017	2016	2017	2016	2017	2016
Land	\$ 170,000	\$ 170,000	\$ -	\$ -	\$ 170,000	\$ 170,000
Building and building improvements	44,527,754	48,199,317	-	-	44,527,754	48,199,317
Furniture and equipment	623,336	464,468	93,797	18,241	717,133	482,709
<b>Total capital assets</b>	<b>\$ 45,321,090</b>	<b>\$ 48,833,785</b>	<b>\$ 93,797</b>	<b>\$ 18,241</b>	<b>\$ 45,414,887</b>	<b>\$ 48,852,026</b>

Total Governmental Capital Assets decreased by 7.19% or \$3,512,695 as this represents a full year of depreciation.

**Debt**

At June 30, 2017, the Dover Area School District had \$40,006,000 in bonds outstanding. Table 5 summarizes and compares bonds outstanding for the 2017 and 2016 fiscal years.

Table 5  
Bonds Outstanding

General Obligation Debt	2017	2016
Note Series of 2008	\$ 13,506,000	\$ 14,015,000
Bond Series A of 2011 - Refunding of G.O. Bond Series of 2006	-	9,555,000
Bond Series of 2013 - Refunding of G.O. Bond Series of 2003	715,000	2,880,000
Bond Series A of 2015 - Refunding of G.O. Bond Series of 2010	9,020,000	9,550,000
Bond Series B of 2015 - Refunding of G.O. Bond Series of 2010	7,410,000	7,665,000
Bond Series of 2016 - Refunding of G.O. Bond Series A of 2011	9,355,000	-
<b>Total Outstanding Debt</b>	<b>\$ 40,006,000</b>	<b>\$ 43,665,000</b>

Total outstanding debt decreased by \$3,659,000 as principal was repaid and refunded.

**DOVER AREA SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)  
Year Ended June 30, 2017**

**Economic Impact**

The Dover Area School District has investments at Wells Fargo Bank, M&T Bank, BB&T Bank and the Pennsylvania School District Liquid Asset Fund. The Federal Deposit Insurance Corporation (FDIC) insures the bank account balances, and additional protection of investments is guaranteed through Act 72 of 1971. Act 72 requires banks to provide securities as collateral for all public balances on deposit. The Pennsylvania School District Liquid Asset Fund (PSDLAF) provides collateral segregated at a third-party institution or guaranteed by the Federal Home Loan Bank Letter-of-Credit. The PSDLAF collateral is monitored daily at 102.00% of market value at the close of business.

The Public School Employees' Retirement System certified rates of 12.36% for 2012-2013; 16.93% for 2013-2014, 21.43% for 2014-2015, 25.84% for 2015-2016, 30.03% for 2016-2017, and 32.57% for 2017-2018. Future projections are inclined to reach nearly 35.95% over the next three years. To prepare for future rate increases, the District has committed fund balance of approximately \$5.25 million as of June 30, 2017.

The Commonwealth of Pennsylvania provided an increase in the annual basic educational subsidy and special education. Continued reductions or fluctuations in state subsidies, PSERS increases, and the possibility of new unfunded mandates are matters of concern for the District.

**FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS**

**Governmental Funds - Fund Balance**

The focus of the District's governmental funds is to provide information on relatively short-term cash flows and future basic services. Such information is useful in assessing the Dover Area School District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of June 30, 2017, the Dover Area School District reported total governmental funds ending fund balance approximating \$29.36 million. Fund balance classifications are as follows: Nonspendable - \$3,852,686; Restricted - \$10,188,595; Committed - \$9,126,844; Assigned - \$2,101,700; and Unassigned - \$4,089,313.

**GENERAL FUND BUDGETARY HIGHLIGHTS**

The Dover Area School District's original budget anticipated revenues at \$57,560,821 and expenditures of \$58,767,415. The District's 2017 actual results were revenues in excess of budget by approximately \$3.65 million, and expenses under budget by approximately \$1.02 million.

**REQUESTS FOR INFORMATION**

The financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability. If you have any questions about this report or need additional information, please contact Jennifer Benko, Business Manager, at (717) 292-3671, Ext. 80202, email [JBenko@doversd.org](mailto:JBenko@doversd.org) or by mail at the Dover Area School District, 101 Edgeway Road, Dover, PA 17315.

**DOVER AREA SCHOOL DISTRICT**

**STATEMENT OF NET POSITION**

**June 30, 2017**

	Governmental Activities	Business-Type Activity	Total
<b>Assets</b>			
Cash and cash equivalents	\$ 3,897,752	\$ 381,532	\$ 4,279,284
Investments	23,683,407	-	23,683,407
Internal balances	1,065	(1,065)	-
Receivables	4,410,971	9,289	4,420,260
Inventories	-	4,274	4,274
Prepaid expenses	3,852,686	-	3,852,686
Pay variable interest-rate swap			
Due within one year	213,400	-	213,400
Due in more than 1 year	599,169	-	599,169
Total pay variable interest-rate swap	<u>812,569</u>	<u>-</u>	<u>812,569</u>
Capital assets			
Land and construction-in-progress	170,000	-	170,000
Other capital assets, net of depreciation	45,151,090	93,797	45,244,887
Total capital assets	<u>45,321,090</u>	<u>93,797</u>	<u>45,414,887</u>
<b>Total assets</b>	<u><u>\$ 81,979,540</u></u>	<u><u>\$ 487,827</u></u>	<u><u>\$ 82,467,367</u></u>
<b>Deferred Outflows of Resources</b>			
Deferred amounts on pension liability	\$ 19,325,000	\$ 384,000	\$ 19,709,000
Deferred amounts on refunding debt	303,644	-	303,644
<b>Total deferred outflows of resources</b>	<u><u>\$ 19,628,644</u></u>	<u><u>\$ 384,000</u></u>	<u><u>\$ 20,012,644</u></u>
<b>Liabilities</b>			
Accounts payable and accrued expenses	\$ 5,579,901	\$ 66,597	\$ 5,646,498
Unearned revenue	625	27,128	27,753
Long-term liabilities			
Due within one year	4,091,977	-	4,091,977
Due in more than one year	126,711,785	1,816,175	128,527,960
Total long-term liabilities	<u>130,803,762</u>	<u>1,816,175</u>	<u>132,619,937</u>
<b>Total liabilities</b>	<u><u>\$ 136,384,288</u></u>	<u><u>\$ 1,909,900</u></u>	<u><u>\$ 138,294,188</u></u>
<b>Deferred Inflows of Resources</b>			
Deferred amounts on pension liability	\$ 730,000	\$ 14,000	\$ 744,000
<b>Net Position</b>			
Net investment in capital assets	\$ 14,927,395	\$ 93,797	\$ 15,021,192
Unrestricted	(50,433,499)	(1,145,870)	(51,579,369)
<b>Total net position</b>	<u><u>\$ (35,506,104)</u></u>	<u><u>\$ (1,052,073)</u></u>	<u><u>\$ (36,558,177)</u></u>

See Notes to Financial Statements.

**DOVER AREA SCHOOL DISTRICT**

**STATEMENT OF ACTIVITIES**

**Year Ended June 30, 2017**

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenues and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Governmental Activities	Business-Type Activity	Total
<b>Governmental Activities:</b>						
Instruction	\$ 42,030,448	\$ 118,098	\$ 10,471,071	\$ (31,441,279)	\$ -	\$ (31,441,279)
Instructional student support	5,515,045	-	696,493	(4,818,552)	-	(4,818,552)
Administrative and financial services	4,634,606	-	679,024	(3,955,582)	-	(3,955,582)
Operation and maint. of plant services	4,776,119	19,264	426,643	(4,330,212)	-	(4,330,212)
Pupil transportation	3,008,916	1,465	1,180,541	(1,826,910)	-	(1,826,910)
Student activities	1,183,433	161,331	162,319	(859,783)	-	(859,783)
Interest on long-term debt	1,231,256	-	-	(1,231,256)	-	(1,231,256)
<b>Total governmental activities</b>	<b>62,379,823</b>	<b>300,158</b>	<b>13,616,091</b>	<b>(48,463,574)</b>	<b>-</b>	<b>(48,463,574)</b>
<b>Business-Type Activity:</b>						
Food Service	1,614,758	639,990	1,048,507	-	73,739	73,739
<b>Total primary government</b>	<b>\$ 63,994,581</b>	<b>\$ 940,148</b>	<b>\$ 14,664,598</b>	<b>\$ (48,463,574)</b>	<b>\$ 73,739</b>	<b>\$ (48,389,835)</b>
<b>General Revenues:</b>						
Property taxes, levied for general purposes, net				\$ 28,459,947	\$ -	\$ 28,459,947
Public utility, realty transfer, earned income and other taxes for general purposes, net				5,856,643	-	5,856,643
Grants, subsidies and contributions not restricted				12,647,285	-	12,647,285
Investment earnings				362,298	1,226	363,524
Miscellaneous income				24,599	-	24,599
<b>Total general revenues</b>				<b>47,350,772</b>	<b>1,226</b>	<b>47,351,998</b>
<b>Changes in net position</b>				<b>(1,112,802)</b>	<b>74,965</b>	<b>(1,037,837)</b>
<b>Net position - July 1, 2016</b>				<b>(34,393,302)</b>	<b>(1,127,038)</b>	<b>(35,520,340)</b>
<b>Net position - June 30, 2017</b>				<b>\$ (35,506,104)</b>	<b>\$ (1,052,073)</b>	<b>\$ (36,558,177)</b>

See Notes to Financial Statements.



**DOVER AREA SCHOOL DISTRICT**

**BALANCE SHEET - GOVERNMENTAL FUNDS**

**June 30, 2017**

	General Fund	Capital Projects Fund	Totals Governmental Funds
<b>Assets</b>			
Cash and cash equivalents	\$ 3,337,610	\$ 560,142	\$ 3,897,752
Investments	13,906,779	9,776,628	23,683,407
Due from other funds	1,536	-	1,536
Due from other governments	2,378,330	-	2,378,330
Taxes receivable	1,991,468	-	1,991,468
Other receivables	40,702	-	40,702
Prepaid expenses	3,852,686	-	3,852,686
<b>Total assets</b>	<b>\$ 25,509,111</b>	<b>\$ 10,336,770</b>	<b>\$ 35,845,881</b>
<b>Liabilities</b>			
Accounts payable	\$ 369,608	\$ 148,175	\$ 517,783
Accrued salaries and benefits	2,805,109	-	2,805,109
Payroll deductions and withholdings	2,114,810	-	2,114,810
Unearned revenues	625	-	625
<b>Total liabilities</b>	<b>5,290,152</b>	<b>148,175</b>	<b>5,438,327</b>
<b>Deferred Inflows of Resources</b>			
Delinquent property taxes	1,048,416	-	1,048,416
<b>Fund Balances</b>			
Nonspendable	3,852,686	-	3,852,686
Restricted	-	10,188,595	10,188,595
Committed	9,126,844	-	9,126,844
Assigned	2,101,700	-	2,101,700
Unassigned	4,089,313	-	4,089,313
<b>Total fund balances</b>	<b>19,170,543</b>	<b>10,188,595</b>	<b>29,359,138</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 25,509,111</b>	<b>\$ 10,336,770</b>	<b>\$ 35,845,881</b>

See Notes to Financial Statements.

**DOVER AREA SCHOOL DISTRICT**

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
June 30, 2017**

<b>Total fund balances - governmental funds</b>	<b>\$ 29,359,138</b>
<p>Amounts reported for governmental activities in the Statement of Net Position are different because:</p>	
<p>Capital Assets used in governmental activities are not financial resources, and therefore, they are not reported as assets in governmental funds. The cost of assets is \$122,191,525, and the accumulated depreciation is \$76,870,435.</p>	45,321,090
<p>Interest-rate swap asset will be settled in periods through 2021 and is not a source of current revenue. It is recorded as swap settlements are made.</p>	812,569
<p>Property taxes and earned income taxes receivable will be collected this year, but are not available soon enough to pay for the current period's expenditures, and therefore, are deferred inflows of resources in the funds.</p>	1,048,416
<p>The difference between the re-acquisition price and the net carrying amount of the refunded debt is a deferred outflow of resources, which is not reported in the funds.</p>	303,644
<p>Deferred inflows and outflows of resources related to pensions are applicable to future periods and, therefore are not reported within the funds. Deferred inflows and outflows related to pensions are as follows (see footnote for detail)</p>	
Deferred outflows	19,325,000
Deferred inflows	(730,000)
<p>Long-term liabilities; including bonds payable, lease-purchase obligations, net pension liability, compensated absences, and other post-employment benefits; are not due and payable in the current period, and therefore, are not reported as liabilities in the funds. Long-term liabilities at year-end consist of:</p>	
Bonds payable, net of related discounts and premiums	(40,378,139)
Accrued interest payable	(142,199)
Lease-purchase obligation	(507,795)
Other post-employment benefit obligation	(1,157,769)
Net pension liability	(87,532,000)
Compensated absences	(1,228,059)
	(130,945,961)
<b>Total net position - governmental activities</b>	<b>\$ (35,506,104)</b>

See Notes to Financial Statements.

**DOVER AREA SCHOOL DISTRICT**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES - GOVERNMENTAL FUNDS  
Year Ended June 30, 2017**

	General Fund	Capital Projects Fund	Totals Governmental Funds
<b>Revenues</b>			
Local sources	\$ 35,658,379	\$ 38,453	\$ 35,696,832
State sources	24,702,083	-	24,702,083
Federal sources	849,560	-	849,560
<b>Total revenues</b>	<b>61,210,022</b>	<b>38,453</b>	<b>61,248,475</b>
<b>Expenditures</b>			
Current:			
Instructional	35,806,461	-	35,806,461
Support services	16,010,768	484,238	16,495,006
Operation of noninstructional services	1,015,171	-	1,015,171
Refunds of prior years' receipts	761	-	761
Total Current	52,833,161	484,238	53,317,399
Capital outlay	-	139,640	139,640
Debt service	4,586,420	-	4,586,420
<b>Total expenditures</b>	<b>57,419,581</b>	<b>623,878</b>	<b>58,043,459</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>3,790,441</b>	<b>(585,425)</b>	<b>3,205,016</b>
<b>Other Financing Sources (Uses)</b>			
Interfund transfers in	-	1,099,360	1,099,360
Interfund transfers out	(1,099,360)	-	(1,099,360)
Issuance of refunding bonds	9,355,000	-	9,355,000
Payment to refunded-bond escrow agent	(9,555,000)	-	(9,555,000)
Bond premium	378,499	-	378,499
<b>Total other financing sources (uses)</b>	<b>(920,861)</b>	<b>1,099,360</b>	<b>178,499</b>
<b>Net changes in fund balances</b>	<b>2,869,580</b>	<b>513,935</b>	<b>3,383,515</b>
Fund Balances - July 1, 2016	16,300,963	9,674,660	25,975,623
Fund Balances - July 30, 2017	\$ 19,170,543	\$ 10,188,595	\$ 29,359,138

See Notes to Financial Statements.

**DOVER AREA SCHOOL DISTRICT**

**RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES  
Year Ended June 30, 2017**

**Net changes in fund balances - governmental funds** \$ 3,383,515

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the costs of those assets are allocated over their useful lives as depreciation expense. This is the amount by which the depreciation expense exceeds capital outlays in the period.

Capital outlays	322,426	
Less depreciation expense	<u>(4,724,867)</u>	(4,402,441)

Because some property taxes will not be collected for several months after the District's fiscal year ends, they are not considered as "available" revenues in the governmental funds. Deferred inflows of resources increased by this amount this year. 18,546

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due. The change in interest costs in the Statement of Activities over the amount due is shown here. 22,273

Governmental funds report District pension contributions as expenditures. However in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.

District pension contributions	6,801,000
Cost of benefits earned net of employee contributions (pension expense)	(10,277,000)

Some expenses reported in the Statement of Activities do not require the use of current financial resources, and therefore, are not reported as expenditures in governmental funds.

Change in compensated absences	10,180
Change in other post-employment benefits	(205,218)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effects of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Repayment of long-term debt	3,459,000	
Refunding of general obligation debt	9,555,000	
Repayment of lease-purchase obligation	381,951	
Issuance of general obligation bond	(9,733,499)	
Amortization of charges for bond refunding	(33,800)	
Amortization of bond premiums and discounts - net	100,974	
Change in pay-variable, interest-rate swap liability	(193,283)	<u>3,536,343</u>

**Changes in net position of governmental activities** \$ (1,112,802)

See Notes to Financial Statements.

**DOVER AREA SCHOOL DISTRICT**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -  
BUDGET AND ACTUAL - GENERAL FUND  
Year Ended June 30, 2017**

	General Fund			Variance with Final Budget
	Budgeted Amounts		Actual	
	Original	Final		
<b>Revenues</b>				
Local sources	\$ 35,240,815	\$ 35,240,815	\$ 35,658,379	\$ 417,564
State sources	21,774,559	21,774,559	24,702,083	2,927,524
Federal sources	545,447	545,447	849,560	304,113
<b>Total revenues</b>	<b>57,560,821</b>	<b>57,560,821</b>	<b>61,210,022</b>	<b>3,649,201</b>
<b>Expenditures</b>				
Current				
Instructional	36,474,672	36,224,889	35,806,461	418,428
Support services	16,250,305	16,137,729	16,010,768	126,961
Operation of noninstructional services	1,028,054	1,016,026	1,015,171	855
Refunds of prior years' receipts	-	761	761	-
Total Current	53,753,031	53,379,405	52,833,161	546,244
Debt service	4,914,384	4,961,934	4,586,420	375,514
<b>Total expenditures</b>	<b>58,667,415</b>	<b>58,341,339</b>	<b>57,419,581</b>	<b>921,758</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>(1,106,594)</b>	<b>(780,518)</b>	<b>3,790,441</b>	<b>4,570,959</b>
<b>Other Financing Sources (Uses)</b>				
Interfund transfers out	-	(326,076)	(1,099,360)	(773,284)
Issuance of refunding bonds	-	-	9,355,000	9,355,000
Payment to refunded-bond escrow agent	-	-	(9,555,000)	(9,555,000)
Bond premium	-	-	378,499	378,499
Budgetary reserve	(100,000)	(100,000)	-	100,000
<b>Total other financing uses</b>	<b>(100,000)</b>	<b>(426,076)</b>	<b>(920,861)</b>	<b>(494,785)</b>
<b>Net changes in fund balance</b>	<b>\$ (1,206,594)</b>	<b>\$ (1,206,594)</b>	<b>2,869,580</b>	<b>\$ 4,076,174</b>
Fund Balance - July 1, 2016			16,300,963	
Fund Balance - July 30, 2017			<u>\$ 19,170,543</u>	

See Notes to Financial Statements.

**DOVER AREA SCHOOL DISTRICT**

**STATEMENT OF NET POSITION - PROPRIETARY FUND - FOOD SERVICE**  
**June 30, 2017**

<b>Assets</b>	
Cash and cash equivalents	\$ 381,532
Receivables	
Other	9,289
Inventories	4,274
Other capital assets, net of depreciation	93,797
<b>Total assets</b>	<u><u>\$ 488,892</u></u>
 <b>Deferred Outflows of Resources</b>	
Deferred amounts on pension liability	<u><u>\$ 384,000</u></u>
 <b>Liabilities</b>	
Internal balances	\$ 1,065
Accounts payable	65,869
Accrued salaries and benefits	728
Unearned revenue	27,128
Long-term liabilities	
Net pension liability	1,769,000
Compensated absences	47,175
Total long-term liabilities	<u>1,816,175</u>
<b>Total liabilities</b>	<u><u>\$ 1,910,965</u></u>
 <b>Deferred Inflows of Resources</b>	
Deferred amounts on pension liability	<u><u>\$ 14,000</u></u>
 <b>Net Position</b>	
Net investment in capital assets	\$ 93,797
Unrestricted	(1,145,870)
<b>Total net position</b>	<u><u>\$ (1,052,073)</u></u>

See Notes to Financial Statements.

**DOVER AREA SCHOOL DISTRICT**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION -  
PROPRIETARY FUND - FOOD SERVICE**

**Year Ended June 30, 2017**

Operating Revenues	
Food service revenues	\$ 639,990
	<hr/>
Operating Expenses	
Salaries	509,723
Employee benefits	398,749
Purchased professional and technical services	3,430
Purchased property services	7,444
Supplies	676,861
Depreciation	9,885
Other operating expenses	8,666
<b>Total operating expenses</b>	<hr/> <b>1,614,758</b> <hr/>
<b>Operating loss</b>	(974,768)
Nonoperating Revenues	
Investment earnings	1,226
State sources	145,859
Federal sources	902,648
<b>Total nonoperating revenues</b>	<hr/> <b>1,049,733</b> <hr/>
<b>Changes in net position</b>	74,965
Net Position - July 1, 2016	(1,127,038)
Net Position - June 30, 2017	<hr/> <b>\$ (1,052,073)</b> <hr/>

See Notes to Financial Statements.

**DOVER AREA SCHOOL DISTRICT**

**STATEMENT OF CASH FLOWS - PROPRIETARY FUND - FOOD SERVICE**  
**Year Ended June 30, 2017**

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Cash Flows From Operating Activities	
Cash received from users	\$ 624,700
Cash payments to employees for services	(839,378)
Cash payments to suppliers for goods and services	(535,655)
Cash payments for other operating expenses	(8,666)
<b>Net cash used in operating activities</b>	<u>(758,999)</u>
Cash Flows From Noncapital Financing Activities	
State sources	152,268
Federal sources	917,385
<b>Net cash provided by noncapital financing activities</b>	<u>1,069,653</u>
Cash Flows From Capital and Related Financing Activities	
<b>Capital outlay</b>	<u>(85,441)</u>
Cash Flows From Investing Activities	
<b>Investment earnings</b>	<u>1,226</u>
<b>Net increase in cash and cash equivalents</b>	226,439
Cash and Cash Equivalents:	
July 1, 2016	155,093
June 30, 2017	<u>\$ 381,532</u>
Reconciliation of Operating Loss to Net Cash Used in Operating Activities	
Operating loss	\$ (974,768)
Adjustments to reconcile operating loss to net cash used in operating activities	
Depreciation	9,885
Value of donated commodities	85,069
Changes in assets and liabilities:	
(Increase) decrease in:	
Receivables	(9,907)
Inventories	1,609
Deferred outflows of resources	(218,000)
(Decrease) increase in:	
Accounts payable	65,402
Accrued salaries and benefits	18
Internal balances	(264)
Unearned revenue	(5,383)
Compensated absences	6,340
Net pension liability	276,000
Deferred inflows of resources	5,000
<b>Net cash used in operating activities</b>	<u>\$ (758,999)</u>

See Notes to Financial Statements.



**DOVER AREA SCHOOL DISTRICT**

**STATEMENT OF FIDUCIARY NET POSITION**  
**June 30, 2017**

	<u>Agency Fund</u> <u>Student Activities</u>
<b>Assets</b>	
Cash and cash equivalents	\$ 68,814
Accounts receivable	20
<b>Total assets</b>	<u><u>\$ 68,834</u></u>
<b>Liabilities</b>	
Due to student groups	\$ 68,363
Due to other funds	471
<b>Total liabilities</b>	<u><u>\$ 68,834</u></u>

See Notes to Financial Statements.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

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#### **Note 1. Summary of significant Accounting Policies**

Dover Area School District (the District) operates a public-school system that encompasses three municipalities in York County. The District operates four elementary schools, one middle school, and one high school. The District operates under current standards prescribed by the Pennsylvania Department of Education in accordance with the provisions of the School Laws of Pennsylvania. The governing body of the District is comprised of a board of nine school directors who are each elected for a four-year term. The daily operation and management of the District is carried out by the administrative staff of the District, headed by the Superintendent of Schools who is appointed by the Board of School Directors. Funding for the District is received from local, Commonwealth, and Federal sources and must comply with the requirements of the various funding-source agencies.

The District assesses the taxpayers of these municipalities based upon taxing powers at its disposal. The ability of the School District's taxpayers to pay their assessments is dependent upon economic and other factors affecting the taxpayers.

The financial statements of the District have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the authoritative, standard-setting body for the establishment of governmental accounting and financial reporting principles. The more significant of these accounting policies are as follows:

#### **A. Reporting Entity**

In evaluating the District as a reporting entity, management has addressed all potential component units which may or may not fall within the District's financial accountability. The criteria used to evaluate component units for possible inclusion as part of the District's reporting entity are financial accountability and the nature and significance of the relationship. This report presents the activities of the District. The District is not a component unit of another reporting entity, nor does it have any component units that are required to be included in this presentation.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

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#### **Note 1. Summary of Significant Accounting Policies (Continued)**

##### **B. Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government. The significant effects of interfund activity have been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function, or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenue are reported instead as general revenues.

Separate fund financial statements are provided in the report for all of the governmental funds and proprietary and fiduciary funds of the District, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and the major proprietary fund are reported as separate columns in the fund financial statements. Fiduciary funds are reported by fund type.

##### **C. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The District complies with accounting principles generally accepted in the United States of America (GAAP) and applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

The government-wide financial statements are reported using the economic-resources measurement focus and the accrual basis of accounting, as are the proprietary and fiduciary fund financial statements. Revenues are recorded when earned, and expenses are recorded when related liabilities are incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. Net position (assets plus deferred outflows of resources less liabilities less deferred inflows of resources) is used as a practical measure of economic resources, and the operating statement includes all transactions and events that increased or decreased net position. Depreciation is charged as an expense against current operations, and accumulated depreciation is reported in the Statement of Net Position.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

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#### Note 1. Summary of Significant Accounting Policies (Continued)

##### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resources-measurement focus and the modified-accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. Revenues from Federal, state and other grants designated for payment of specific District expenditures are recognized when the related expenditures are incurred; accordingly, when such funds are received, they are recorded as deferred revenues until earned. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt-service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payments are due.

When both restricted and unrestricted (including committed, assigned, and unassigned) resources are available for use, it is the School District's policy to generally use the resources with the most stringent restrictions first, followed by resources in decreasing order of restriction, as funds are needed. However, the District does use unassigned monies at times to pay for expenditures that may have been board-committed.

Governmental funds are those through which most governmental functions of the District are financed. The acquisitions, uses, and balances of the District's expendable financial resources and the related liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds.

The District reports the following major funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund. Revenues are primarily derived from local property, earned income, per capita and occupational taxes, and state and Federal distributions. Many of the more important activities of the District, including instruction, administration of the District and certain non-instructional services are accounted for in this fund

The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

The District operates one proprietary fund, the Food Service Fund. This fund accounts for the activities of the District's food service program.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

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#### Note 1. Summary of Significant Accounting Policies (Continued)

##### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Proprietary funds are used to account for activities that are similar to those often found in the private sector. The measurement focus is upon determination of net income and capital maintenance. The District operates one proprietary fund, the Food Service Fund. This fund accounts for the activities of the District's food-service program. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations. The principal operating revenues of the District's proprietary fund are food-service charges. Operating expenses for the District's proprietary fund include food-production costs, supplies, administrative costs, and depreciation on capital assets. All revenues or expenses not meeting this definition are reported as non-operating revenues and expenses. The District does not attempt to allocate "building-wide costs" to the Food Service Fund. Thus, General Fund expenditures which partially benefit the Food Service Fund (utilities, janitorial services, insurance, etc.) are not proportionately recognized within the Food Service Fund; similarly, the Food Service Fund does not recognize a cost for the building space it occupies (no rental-of-facilities expense).

The District maintains the following fiduciary fund type:

Agency Fund - Student Activities - The student activities fund accounts for assets held by the District as an agent for various student groups.

##### D. Budget and Budgetary Accounting

The School Board approves, prior to the beginning of each year, an annual budget on the modified-accrual basis for the General Fund. This is the only fund for which a budget is required and for which taxes may be levied. The General Fund is the only fund that has an annual budget that has been legally adopted by the School Board. The School Board does not legally adopt the Food Service Fund budget; however, the budget is approved by the Board. The Public School Code allows the School Board to authorize budget-transfer amendments during the last nine months of each fiscal year.

The School District may not legally exceed the revised budget amounts by function and object. Function is defined as a program area such as instructional services, and object is defined as the nature of the expenditure such as salaries or supplies. Amendments require School Board approval. All appropriations lapse at the end of each fiscal year.

# DOVER AREA SCHOOL DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

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### Note 1. Summary of Significant Accounting Policies (Continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity

Cash and Cash Equivalents: The District considers all highly-liquid investments with maturities of three month or less, when purchased, to be cash equivalents.

Investments: Investments are carried at fair value or at amortized cost, depending on the investment type, consistent with generally accepted accounting principles.

Inventories: On government-wide financial statements, inventories are presented at the lower of cost or market on the first-in, first-out (FIFO) method, and are expensed when used.

A physical inventory of the Food Service Fund's food and supplies was taken as of June 30, 2017. The inventory consisted of government-donated commodities which were valued at estimated, fair-market value, and purchased commodities and supplies, both valued at cost using the FIFO method.

Prepaid Expenses: Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items (consumption method) in both the government-wide and fund financial statements.

Capital Assets and Depreciation: Capital assets, which include property, plant and equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are capitalized in accordance with board policy at the discretion of management. Management considers various factors in the capitalization of assets, including the assets' estimated useful lives, costs, and the extents to which the assets are part of larger capital projects. Established procedures state that capital assets are defined as individual assets with costs greater than \$4,000 and estimated useful lives in excess of one year. The costs of normal maintenance and repairs that do not add to the values of assets or materially extend assets' useful lives are not capitalized.

Depreciation is provided for capital assets on the straight-line basis over the following estimated useful lives of the assets or groups of assets as determined by management:

	Estimated Lives (in years)	
	Governmental Activities	Business-Type Activities
Land improvements	20	N/A
Buildings and improvements	15 - 20	N/A
Machinery and equipment	5 - 20	5 - 25

Deferred Outflows of Resources - Deferred amounts on refunding debt: The District recognizes the difference between the reacquisition price and the net carrying amount of the old debt as a deferred outflow which is recognized as a component of interest expense over the remaining life of the old or new debt, whichever is shorter.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

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#### Note 1. Summary of Significant Accounting Policies (Continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (Continued)

Deferred Outflows of Resources - Pensions: The District recognizes the changes in assumptions in the pension plan, net difference between projected and actual investment earnings, changes in proportions in the pension plan, the difference between employer contributions and proportionate share of total contributions, and the contributions subsequent to the measurement date June 30, 2016, as deferred outflows of resources. These amounts are amortized over the average remaining service lives of active and inactive members.

Long-Term Obligations: In the government-wide financial statements and proprietary-fund type in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business-type activity column in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the lives of the bonds. Bonds payable are reported inclusive of or net of applicable bond premiums or discounts, respectively.

In the fund financial statements, governmental-fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt-service expenditures.

Compensated Absences: Under the system of financial accounting and reporting for Pennsylvania School Systems, the District accrues employee benefits such as unpaid personal leave and sick pay. Calculations of these amounts are determined by the appropriate personal, sick and retirement lump-sum payments which would be available to employees if they would leave or retire from the District and the calculations are adjusted for expected turnover rates of employees.

Post-Employment Benefits: In the government-wide financial statements, the District recognizes the costs and liabilities associated with post-employment benefits other than pension compensation, which is funded through the District's contribution to the statewide Public School Employees Retirement System, a governmental cost-sharing, multiple-employer, defined-benefit pension plan. The District provides access to retiree health and dental-care benefits, including prescription-drug coverage, to eligible retired employees and qualified spouses/beneficiaries. The District has estimated the cost of providing these benefits through an actuarial valuation.

Pensions: For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Public School Employees' Retirement System (PSERS) and additions to/deductions from PSERS's fiduciary net position have been determined on the same basis as they are reported to PSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

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#### Note 1. Summary of Significant Accounting Policies (Continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (Continued)

Interfund Activity: Advances between funds that are not expected to be repaid are accounted for as transfers. In those cases, when repayment is expected, the advances are accounted for through the various “due from” and “due to” accounts. Transactions and balances between governmental activities have been eliminated in the government-wide financial statements. Residual amounts due between governmental and business-type activities are indicated on the Statement of Net Position as internal balances.

Deferred Inflows of Resources - Unearned Revenues: The District recognizes the property tax revenues when they become available. Available includes those property tax receivables expected to be collected within sixty days after year-end. Those property tax receivables expected to be collected after sixty days after year end are shown as deferred inflows of resources in the fund financial statements. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned.

Deferred Inflows of Resources - Pensions: The District the difference between expected and actual experience of the pension plan as deferred inflows of resources. These amounts are amortized over the average remaining services lives of active and inactive members.

#### Fund Balance:

The School District’s fund balance classifications are defined and described as follows:

Nonspendable: Represents fund balance amounts that cannot be spent because they are not in a spendable form or are contractually required to be maintained intact.

Restricted: Represents fund balance amounts that are constrained for a specific purpose through restrictions of external parties, through constitutional provisions, or by enabling legislation.

Committed: Represents fund balance amounts that can only be used for specific purposes pursuant to the constraints imposed by formal action of the Board of School Directors, the District’s highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the Board removes the constraints or changes the specified purposes through the same action it used to commit the funds.

Assigned: Represents fund balance amounts that are constrained by the government’s intent to be used for a specific purpose but are neither restricted nor committed. Through board policy, the Board has delegated the authority to express intent to the District’s Director of Administration or the Budget and Finance Committee.

Unassigned: Represents fund balance amounts that have not been restricted, committed, or assigned to specific purposes within the General Fund.



## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

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#### Note 1. Summary of Significant Accounting Policies (Continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (Continued)

##### Fund Balance (Continued):

The District has a board policy which prescribes fund balance guidelines. The District will strive to maintain an assigned and unassigned General Fund balance of not less than 5 percent and not more than 8 percent of the budgeted expenditures for that year.

When expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, the District will reduce the committed balance first, followed by the assigned balance, and then the unassigned balance.

Encumbrances: Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration and project control in the General Fund. Encumbrances outstanding at year-end are reported as reservations of fund balances because they do not constitute expenditures or liabilities. GASB Statement No. 54 provides additional guidance on the classification within the Net Position section of amounts that have been encumbered. These encumbrances, along with encumbrances of balances in funds that are restricted, committed or assigned, are not separately classified in the financial statements. As of June 30, 2017, the District had no encumbrances.

F. Other

Use of Estimates: The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

Subsequent Events: In preparing these financial statements, the District has evaluated events and transactions for potential recognition or disclosure through November 8, 2017, the date the financial statements were available to be issued.

# DOVER AREA SCHOOL DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

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### Note 2. Deposits and Investments

Under Section 440.1 of the Public School Code of 1949, as amended, the District is permitted to invest funds consistent with sound business practices in the following types of investments:

- U.S. Treasury Bills
- Short-term obligations of the U.S. Government or its agencies or its instrumentalities
- Deposits in savings accounts or time deposits or share accounts of institutions insured by:
  1. The Federal Deposit Insurance Corporation (FDIC), or
  2. The Federal Savings and Loan Insurance Corporation (FSLIC), or
  3. The National Credit Union Share Insurance Fund (NCUSIF) to the extent that such accounts are so insured, and for any amounts above maximum insurable limits, provided that approved collateral as provided by law shall be pledged by the depository
- Obligations of (a) the United States of America or its agencies or instrumentalities backed by the full-faith and credit of the United States of America, and (b) the Commonwealth of Pennsylvania or instrumentalities thereof backed by the full-faith and credit of these political subdivisions
- Shares of investment companies whose investments are restricted to the above categories

The deposit and investment policy of the District adheres to state statutes and prudent business practices. There were no deposit or investment transactions during the year that were in violation of either state statutes or the policy of the District.

#### Deposits: Custodial-Credit Risk

Custodial-credit risk is the risk that in the event of a bank failure, the District's investments may not be returned to it. A summary of the District's deposits at June 30, 2017, are shown below:

	Carrying Amount	Bank Balance	Financial Institution
Insured (FDIC)	\$ 6,783,407	\$ 6,783,407	Various Bank CDs

Financial Institutions - Various Banks CDs - The District invests in Certificates of Deposit at a number of banks through a PSDLAF program. These investments are individually covered by FDIC as they are under the FDIC insurance threshold of \$250,000. The certificates are invested at the various banks and are held in the name of the District.

Act 72 of 1971, as amended, is an act standardizing the procedures for pledges of assets to secure deposits of public funds with banking institutions pursuant to other laws; establishing a standard rule for the types, amounts and valuations of assets eligible to be used as collateral for deposits of public funds; permitting assets to be pledged against deposits on a pooled basis and authorizing the appointment of custodians to act as the pledgers of the assets.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

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#### Note 2. Deposits and Investments (Continued)

##### Investments

As of June 30, 2017, the District had the following investments:

	Credit Rating	Weighted Avg. Maturity in Years	Carrying Value
<hr/>			
Pennsylvania School District Liquid Asset Fund			
PSDMAX	AAAm	0.112	\$ 4,348,098
PSDLAF Full Flex Pool	NA	Various	11,900,000
PSDLAF Collateralized CD Pool	NA	1.000	5,000,000
			<hr/>
			\$ 21,248,098

##### Portfolio Assets

Certain external pool investments held by the District, based on portfolio maturity, quality, diversification, and liquidity measures, qualify for measurement at amortized cost at both the pool and the participating government levels consistent with GASB Statement No. 79. The District measures those investments, which include PSDMAX, at amortized cost.

The PSDMAX fund invests in U.S. treasury securities, U.S. government securities, its agencies and instrumentalities, and repurchase agreements, collateralized by such securities and contracted with highly-rated counterparties. Weighted-average portfolio maturity for the fund is expected to be kept at or below 60 days. PSDMAX does not have limitations or restrictions on withdrawals.

The PSDLAF Full Flex Pool, as part of the Fixed term series at PSDLAF, are fixed term investments collateralized in accordance with Act 72 and invests in assets listed above as permitted under Section 440.1 of the Public School Code of 1949. The Fixed Term Series are fixed term investment vehicles with maturities depending upon the maturity date of each particular Fixed Term Series. All investments in a Fixed Term Series by a Settlor are intended to be deposited for the full term of the particular Fixed Term Series, however, participants in the full flex pool may remove funds without early withdrawal penalty. Whether a Fixed Term Series has only one Settlor or more than one Settlor participating in it, each certificate of deposit in which the monies in such Fixed Term Series are invested is registered in the name of that particular Fixed Term Series. Certificates of deposit used for Fixed Term Series (i) are normally in principal amounts in excess of the FDIC insurance limit of \$250,000, (ii) are collateralized in accordance with law and (iii) the collateral is held by a third party custodian pursuant to a custody agreement among the Fund, the bank that issues the certificate of deposit and the third party custodian. In some instances, the collateral consists of an Irrevocable Letter of Credit issued by the applicable Federal Home Loan Bank. At present, The Bank of New York serves as the third party custodian with respect to all such collateralized certificates of deposit. Permitted Investments (other than certificates of deposit) such as U.S. Treasury or Agency securities in which monies in which a Fixed Term Series are invested are registered in the name or names of the Settlor or Settlers for which the Fixed Term Series was created, and the security is held in custody by a third party custodian pursuant to a custody agreement between the Investment Adviser and the third party custodian. At present, US Bank National Association, Minneapolis, Minnesota serves as the third party custodian with respect to all such securities.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

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#### **Note 2. Deposits and Investments (Continued)**

##### Portfolio Assets (Continued)

The District reports these nonparticipating contracts, as nonnegotiable certificates of deposit with redemption terms that do not consider market rates, using a cost-based measure, provided that the fair value of those contracts is not significantly affected by the impairment of the credit standing of the issuer or other factors consistent with GASB Statement No. 31.

The PSDLAF Collateralized CD Pool is fixed term series investments collateralized in accordance with Act 72 and invests in certificates of deposit in the name of PSDLAF. The District reports these nonparticipating contracts, as nonnegotiable certificates of deposit with redemption terms that do not consider market rates, using a cost-based measure, provided that the fair value of those contracts is not significantly affected by the impairment of the credit standing of the issuer or other factors consistent with GASB Statement No. 31. The fund will invest in FDIC insured institutions only on a fully collateralized basis in accordance with Section 440.1 of the Public School Code or in amounts that will result in full insurance in accordance with the regulations of the FDIC as interpreted by the FDIC from time to time. Currently under these regulations Settlor's deposits in each insured institution are insured up to \$250,000 in the aggregate, regardless of whether the deposits are made through the Fund or directly by a Settlor. All investments are intended to be deposited for the full term of the particular fixed term series.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Presently, the investments currently held by the District are valued at amortized cost and are not subject to the fair value categorization disclosures.

##### Weighted-Average Maturity

The weighted-average maturity (WAM) method expresses investment time horizons - the time when investments become due and payable - in years or months, weighted to reflect the dollar-size of individual investments within an investment type. In this illustration, WAMs are computed for each investment type. The portfolio's WAM is derived by dollar-weighting the WAM for each investment type.

##### Interest-Rate Risk

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair-value losses arising from increasing interest rates.

**DOVER AREA SCHOOL DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

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**Note 2. Deposits and Investments (Continued)**

Credit Risk

As indicated above, Section 440.1 of the Public School Code of 1949, as amended, limits the composition of the District’s investments, and the District has no investment policy that would further limit its investment choices.

Concentrations of Credit Risk

The District places no limit on the amounts invested in any one issuer. The District’s investments are entirely held with PSDLAF.

**Note 3. Taxes Receivable and Deferred Inflows of Resources**

Summaries of taxes receivable and related accounts of the General Fund at June 30, 2017, are as follows:

	Amount
Taxes Receivable - Net	\$ 1,991,468
Taxes to be collected within 60 days	\$ 943,052
Deferred inflows of resources - delinquent property taxes	1,048,416
	\$ 1,991,468

**Note 4. Property Taxes**

Based upon assessed valuations provided by York County, the municipal tax collector bills and collects property taxes on behalf of the District. The schedule for property taxes levied for 2016-2017, is as follows:

July 1, 2016	Tax-Levy Date
Through September 15, 2016	2% Discount
Through November 15, 2016	Face-Payment Period
November 15, 2016	10%-Penalty Period
January 1, 2017	Lien-Filing Date

The District’s tax rate for all purposes in 2016-2017, was 21.934 mills (\$21.934 per \$1,000 assessed valuation). Refunds on payments of prior-year taxes are classified as Other Debt Service items under the Commonwealth of Pennsylvania Accounting System.

**DOVER AREA SCHOOL DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

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**Note 5. Interfund Balances and Interfund Transfers**

Individual fund receivable and payable balances at June 30, 2017, are as follows:

Fund	Interfold Receivables	Interfund Payables
Governmental Fund		
General	\$ 1,536	\$ -
Proprietary Fund		
Food Service	135	1,200
Fiduciary Fund		
Student Activities	-	471
	\$ 1,671	\$ 1,671

All interfund receivable/payable balances resulted from time lags between the dates that (1) interfund goods and services were provided or reimbursable expenditures were incurred, (2) transactions were recorded in the accounting system, and (3) payments between funds were made. All balances are expected to be repaid within the following year.

Individual fund transfers during the fiscal year ended June 30, 2017, are as follows:

Fund	Transfers In	Transfers Out
Governmental Funds		
General	\$ -	\$ 1,099,360
Capital Projects	1,099,360	-
	\$ 1,099,360	\$ 1,099,360

Transfers and payments within the District are substantially for purposes or subsidizing operating functions or funding routine capital projects and asset acquisitions. Resources are accumulated in funds to support and simplify the administrations of various projects or programs.

**DOVER AREA SCHOOL DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

**Note 6. Capital Assets**

Capital asset activity for the year ended June 30, 2017, was as follows:

	July 1, 2016 (restated)	Increases	Decreases	June 30, 2017
<b>Governmental Activities:</b>				
Capital assets, not being depreciated				
Land	\$ 170,000	\$ -	\$ -	\$ 170,000
Total Capital assets not being depreciated	170,000	-	-	170,000
Capital assets being depreciated				
Buildings and building improvements	113,364,579	194,371	-	113,558,950
Furniture and equipment	8,375,738	128,055	(41,218)	8,462,575
Total capital assets being depreciated	121,740,317	322,426	(41,218)	122,021,525
Less accumulated depreciation				
Buildings and building improvements	65,165,262	3,865,934	-	69,031,196
Furniture and equipment	7,021,524	858,933	(41,218)	7,839,239
Total accumulated depreciation	72,186,786	4,724,867	(41,218)	76,870,435
Total capital assets being depreciated, net	49,553,531	(4,402,441)	-	45,151,090
Total Governmental Activities, Capital Assets - Net	\$ 49,723,531	\$ (4,402,441)	\$ -	\$ 45,321,090
<b>Business-Type Activity:</b>				
Capital assets being depreciated				
Equipment	\$ 219,807	\$ 85,441	\$ -	\$ 305,248
Less accumulated depreciation for equipment	201,566	9,885	-	211,451
Total Business-Type Activity, Capital Assets - Net	\$ 18,241	\$ 75,556	\$ -	\$ 93,797

**DOVER AREA SCHOOL DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

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**Note 6. Capital Assets (Continued)**

Depreciation expense was charged to the functions/programs of the District as follows:

	<u>Amount</u>
Governmental Activities:	
Instruction	\$ 3,593,120
Instructional student support	390,526
Administrative and financial support	394,005
Operation and maintenance of plant services	247,561
Pupil transportation	5,469
Student activities	94,186
Total Governmental Activities	<u>4,724,867</u>
Business-Type Activity:	
Food Service	9,885
Total Primary Government	<u><u>\$ 4,734,752</u></u>



## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

#### Note 7. Long-Term Obligations

A summary of the reporting entity's long-term obligations as of June 30, 2017, and transactions during the year then ended follows:

	July 1, 2016 (restated)	Increases	Decreases	June 30, 2017	Due within one year
<b>General Long-Term Obligations</b>					
<b>General Obligation Bonds/Notes</b>					
Series of 2008	\$ 14,015,000	\$ -	\$ 509,000	\$ 13,506,000	\$ 511,000
Series of 2011A	9,555,000	-	9,555,000	-	-
Series of 2013	2,880,000	-	2,165,000	715,000	715,000
Series of 2015A	9,550,000	-	530,000	9,020,000	550,000
Series of 2015B	7,665,000	-	255,000	7,410,000	290,000
Series of 2016	-	9,355,000	-	9,355,000	1,705,000
Bond premium (discounts), net of amortization	94,614	378,499	100,974	372,139	-
Total bonds payable	43,759,614	9,733,499	13,114,974	40,378,139	3,771,000
Net pension liability	74,632,000	14,669,000	-	89,301,000	-
Other post-employment benefit obligation	952,551	205,218	-	1,157,769	-
Compensated absences	1,279,074	129,064	132,904	1,275,234	12,000
Lease-purchase obligation	889,746	-	381,951	507,795	308,977
Total General Long-Term Obligations	\$ 121,512,985	\$ 24,736,781	\$ 13,629,829	\$ 132,619,937	\$ 4,091,977

**General Obligation Notes - Series of 2008** - On December 30, 2008, the District issued General Obligation Notes - 2008 Series A-1 and A-2 in the total principal amount of \$15,000,000. The proceeds of the notes were used to finance capital additions and renovations to elementary school buildings, and to pay for the costs of issuance. Interest is payable monthly with a maximum interest rate of 15.00%. At settlement, the District exercised a fixed-rate conversion feature for \$7,500,000 of these variable rate notes to a fixed rate of 3.245%. Principal payments are paid annually through 2025 and range between \$5,000 and \$3,016,000. At June 30, 2016, the fixed and variable portions of this debt were \$7,005,000 and \$7,010,000, respectively. The notes bear interest at a variable rate which is determined weekly by the remarketing agent.

**General Obligation Bonds - Series A of 2011** - On September 15, 2011, the District issued General Obligation Bonds - Series A of 2011 in the principal amount of \$9,995,000. The proceeds of the bonds are being used to refund the General Obligation Bonds - Series of 2006, and to pay for the costs of issuance. The bonds bear annual interest rates ranging from 1.00% to 3.00%, payable semi-annually. The bonds mature serially in amounts ranging from \$5,000 to \$2,630,000 through 2021. In the year ended June 30, 2017, the District issued General Obligation Bond - Series of 2016 to refund this obligation.

**General Obligation Bonds - Series of 2013** - On February 26, 2013, the District issued General Obligation Bonds - Series of 2013 in the principal amount of \$5,480,000. The proceeds of the bonds are being used to refund the General Obligation Bonds - Series of 2003, and to pay for the costs of issuance. The bonds bear annual interest rates ranging from 0.35% to 3.00%, payable annually. The bonds mature serially in amounts ranging from \$215,000 to \$2,165,000 through 2018.

**DOVER AREA SCHOOL DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

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**Note 7. Long-Term Obligations (Continued)**

General Obligation Note - Series A of 2015 - On July 29, 2015, the District issued General Obligation Note - Series A of 2015 in the principal amount of \$9,750,000. The proceeds of the note are being used to refund the General Obligation Note - Series of 2010, and to pay for the costs of issuance. The economic gain on the partial refunding of the 2010 bonds was \$282,394. The note bears a fixed interest rate of 2.75% per annum for the term. The note matures serially in amounts ranging from \$200,000 to \$2,205,000 through 2027.

General Obligation Bond - Series B of 2015 - On August 28, 2015, the District issued General Obligation Bond - Series B of 2015 in the principal amount of \$8,080,000. The proceeds of the bond are being used to refund the General Obligation Bonds - Series of 2010, and to pay for the costs of issuance. The economic gain on the partial refunding of the 2010 bonds was \$300,718. The bond bears a fixed interest rate of 2.75% per annum for the term. The bond matures serially in amounts ranging from \$255,000 to \$2,325,000 through 2027.

General Obligation Bond - Series of 2016 - On November 15, 2016, the District issued General Obligation Bond - Series of 2016 in the principal amount of \$9,355,000. The proceeds of the bond are being used to refund the General Obligation Bonds - Series A of 2011, and to pay for the costs of issuance. The economic gain on the refunding of the 2011A bonds was \$257,388. The bond bears a fixed interest rate ranging from 1.07% to 4.00%, payable semi-annually. The bond matures serially in amounts ranging from \$1,705,000 to \$2,635,000 through 2021.

The District is in compliance with all debt covenants of the outstanding issues. Those covenants include the following: the District shall include the annual debt service in its budget for the fiscal year; shall appropriate those amounts from its general revenues; and shall punctually cause the payment of the principal and interest of all obligations.

The future, debt-service requirements of the fixed and variable general obligation long-term debt issues are as follows, assuming current rates:

Years	Principal	Interest	Total
2017-2018	\$ 3,771,000	\$ 1,039,784	\$ 4,810,784
2018-2019	3,873,000	964,858	4,837,858
2019-2020	3,983,000	865,206	4,848,206
2020-2021	4,127,000	739,288	4,866,288
2021-2022	3,596,000	623,564	4,219,564
2022-2027	20,656,000	1,694,106	22,350,106
	<u>\$ 40,006,000</u>	<u>\$ 5,926,806</u>	<u>\$ 45,932,806</u>

All debt-service payments for general obligation notes and bonds are funded by the General Fund. As required by the Pennsylvania Department of Education Financial Accounting and Reporting Manual, debt-issuance costs are reported on the Statement of Revenues, Expenditures and Changes in Fund Balances as Support Services expenditures.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

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#### Note 7. Long-Term Obligations (Continued)

The District has no outstanding, in-substance, defeased debt.

##### Swap Payments

As of June 30, 2017, interest-rate swap payments scheduled to be received are as follows.

Years	Total
2017-2018	\$ 213,400
2018-2019	213,400
2019-2020	213,400
2020-2021	213,400
	<u>\$ 853,600</u>

The fair value of the interest-rate swap of \$812,569 is presented in the Statement of Net Position.

##### Compensated Absences

Sickness - Under the terms of the District's employment policies, employees are granted sick days per school year, and any unused sick days are permitted to be carried over to future years. Upon retirement from the District, employees are reimbursed for accumulated sick days equal to the number of unused days multiplied by a pre-determined amount per the employment contract.

Other Post-Employment Benefit Obligation: As described in Note 10, the District recognizes the costs and liabilities associated with post-employment benefits other than pension compensation, which is funded through the District's contribution to the statewide Public School Employees Retirement System, a governmental cost-sharing, multiple-employer, defined-benefit pension plan. The District provides access to retiree health, and dental-care benefits, including prescription-drug coverage, to eligible retired employees and qualified spouses/beneficiaries. The District has estimated the cost of providing these benefits through an actuarial valuation.

The total liability for sick leave, retirement incentive, and additional retirees' post-employment health insurance payments at June 30, 2017, has been reflected in the Statement of Net Position.

**DOVER AREA SCHOOL DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

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**Note 7. Long-Term Obligations (Continued)**

Lease-Purchase Obligation

The District leases computers which are located throughout the District. The related lease agreements qualify as capital leases, and accordingly, these transactions are recorded at the present values of related future, minimum lease payments as of the inception date. The leases were previously classified as operating leases and disclosed as such. During the current year, these leases were reclassified. All lease-purchase obligations are funded by the General Fund.

The assets acquired through capital leases are as follows:

	Amount
Assets:	
Computers	\$ 1,239,421
Less: accumulated depreciation	(861,275)
Total computers - net book value	<u>\$ 378,146</u>

The following is a schedule of the future, minimum-lease payments due under the lease-purchase obligations as of June 30, 2017:

Years	Amount
2017-2018	\$ 319,080
2018-2019	186,003
2019-2020	17,142
Total minimum lease payments	<u>522,225</u>
Less: amount representing interest	(14,430)
Total present value of net minimum lease payments	<u>\$ 507,795</u>

**DOVER AREA SCHOOL DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

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**Note 8. Lincoln Benefit Trust**

The School District is exposed to risk of loss related to employee health care. In July 1989, the District joined the Lincoln Benefit Trust, a public-entity risk pool currently operating as a claim-servicing pool for member school districts and the intermediate unit. The School District is liable for all claims up to \$125,000. Claims incurred for \$125,001-\$300,000 are paid from a stop-loss pool fund on a shared-risk basis. Claims incurred for \$300,001-\$500,000 are paid from a stop-loss insurance policy purchased by the Trust. Stop-loss insurance is purchased through an insurance carrier for \$500,000 and above per individual. The School District pays all of the premiums from the General Fund. At June 30, 2017, the District's funding for claims exceeded the payments to date; accordingly, the District has a prepaid balance of \$3,793,289 with Lincoln Benefit Trust, which is recorded in the General Fund as an asset. The District has nonspendable fund balance for this amount.

The following is a summary of the financial information of the Lincoln Benefit Trust as of June 30, 2017:

	Amount
Net position available for benefits	\$ 95,706,536
Accumulated plan benefits	\$ 8,033,800

The accumulated plan benefits represent benefit claims payable and estimated claims incurred, but not reported to the Plan Administrator at June 30, 2017. It is reasonably possible that actual benefit claims for all participating members will differ from the estimated amount, and the difference may be material to the District's financial position.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

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#### **Note 9. Defined-Benefit Pension Plan**

##### Plan Description

PSERS is a governmental cost-sharing multiple-employer defined benefit pension plan that provides retirement benefits to public school employees of the Commonwealth of Pennsylvania. The members eligible to participate in the System include all full-time public school employees, part-time hourly public school employees who render at least 500 hours of service in the school year, and part-time per diem public school employees who render at least 80 days of service in the school year in any of the reporting entities in Pennsylvania. PSERS issues a publicly available financial report that can be obtained at [www.psers.pa.gov](http://www.psers.pa.gov).

##### Benefits Provided

PSERS provides retirement, disability, and death benefits. Members are eligible for monthly retirement benefits upon reaching (a) age 62 with at least 1 year of credited service; (b) age 60 with 30 or more years of credited service; or (c) 35 or more years of service regardless of age. Act 120 of 2010 (Act 120) preserves the benefits of existing members and introduced benefit reductions for individuals who become new members on or after July 1, 2011. Act 120 created two new membership classes, Membership Class T-E (Class T-E) and Membership Class T-F (Class T-F). To qualify for normal retirement, Class T-E and Class T-F members must work until age 65 with a minimum of 3 years of service or attain a total combination of age and service that is equal to or greater than 92 with a minimum of 35 years of service. Benefits are generally equal to 2% or 2.5%, depending upon membership class, of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service. For members whose membership started prior to July 1, 2011, after completion of five years of service, a member's right to the defined benefits is vested and early retirement benefits may be elected. For Class T-E and Class T-F members, the right to benefits is vested after ten years of service.

Participants are eligible for disability retirement benefits after completion of five years of credited service. Such benefits are generally equal to 2% or 2.5%, depending upon membership class, of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service, but not less than one-third of such salary nor greater than the benefit the member would have had at normal retirement age. Members over normal retirement age may apply for disability benefits.

Death benefits are payable upon the death of an active member who has reached age 62 with at least one year of credited service (age 65 with at least three years of credited service for Class T-E and Class T-F members) or who has at least five years of credited service (ten years for Class T-E and Class T-F members). Such benefits are actuarially equivalent to the benefit that would have been effective if the member had retired on the day before death.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

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#### **Note 9. Defined-Benefit Pension Plan (Continued)**

##### Contributions

###### Member Contributions:

Active members who joined the System prior to July 22, 1983, contribute at 5.25% (Membership Class T-C) or at 6.50% (Membership Class T-D) of the member's qualifying compensation.

Members who joined the System on or after July 22, 1983, and who were active or inactive as of July 1, 2001, contribute at 6.25% (Membership Class T-C) or at 7.50% (Membership Class T-D) of the member's qualifying compensation.

Members who joined the System after June 30, 2001 and before July 1, 2011, contribute at 7.50% (automatic Membership Class T-D). For all new hires and for members who elected Class T-D membership, the higher contribution rates began with service rendered on or after January 1, 2002.

Members who joined the System after June 30, 2011, automatically contribute at the Membership Class T-E rate of 7.5% (base rate) of the member's qualifying compensation. All new hires after June 30, 2011, who elect Class T-F membership, contribute at 10.3% (base rate) of the member's qualifying compensation. Membership Class T-E and Class T-F are affected by a "shared risk" provision in Act 120 of 2010 that in future fiscal years could cause the Membership Class T-E contribution rate to fluctuate between 7.5% and 9.5% and Membership Class T-F contribution rate to fluctuate between 10.3% and 12.3%.

###### Employer Contributions:

The District's required contributions are based upon an actuarial valuation. For the fiscal year ended June 30, 2017, the District's rate of contribution was 30.03% of covered payroll. The 30.03% rate is composed of a pension contribution rate of 29.20% for pension benefits and 0.83% for healthcare-insurance premium assistance.

The District is required to pay the entire contribution and will be reimbursed by the Commonwealth in an amount equal to the Commonwealth's share as determined by the income-aid ratio (as defined in Act 29 of 1994), which is at least one half of the total District's rate. The District's contributions to the Plan for the years ended June 30, 2017, 2016 and 2015, were \$7,139,839, \$6,075,669, and \$4,686,501 respectively, and are equal to the required contributions for said years. For the year ended June 30, 2017 the District recognized retirement subsidy revenue from the Commonwealth in the amount of \$4,159,984.

##### Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

At June 30, 2017, the District reported a liability of \$89,301,000 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by rolling forward the System's total pension liability as of June 30, 2015 to June 30, 2016. The District's proportion of the net pension liability was calculated utilizing the employer's one-year reported covered payroll as it relates to the total one-year reported covered payroll. At June 30, 2016, the District's proportion was 0.1802 percent, which was an increase of 0.0079 from its proportion measured as of June 30, 2015.

**DOVER AREA SCHOOL DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

**Note 9. Defined-Benefit Pension Plan (Continued)**

For the year ended June 30, 2017, the District recognized pension expense of \$10,435,000. At June 30, 2017, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 744,000
Changes in assumptions	3,224,000	-
Net difference between projected and actual investment earnings	4,977,000	-
Changes in proportion	4,408,000	-
Difference between employer contributions and proportionate share of total contributions	157,000	-
Contributions subsequent to the measurement date	6,943,000	-
	<u>\$ 19,709,000</u>	<u>\$ 744,000</u>

\$6,943,000 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30:	Total
2017	\$ 2,860,000
2018	2,860,000
2019	3,708,000
2020	2,594,000
	<u>\$ 12,022,000</u>

Changes in Actuarial Assumptions

The total pension liability as of June 30, 2016, was determined by rolling forward the System's total pension liability as of June 30, 2015 to June 30, 2016, using the following actuarial assumptions, applied to all periods included in the measurement:

Changes in assumptions used in measurement of the Total Pension Liability beginning June 30, 2016

- The Investment Rate of Return was adjusted from 7.50% to 7.25%.
- The inflation assumption was decreased from 3.0% to 2.75%.
- Salary growth changed from an effective average of 5.50%, which was comprised of inflation of 3.00%, real wage growth and for merit or seniority increases of 2.50%, to an effective average of 5.00%, comprised of inflation of 2.75% and 2.25% for real wage growth and for merit or seniority increases.



## DOVER AREA SCHOOL DISTRICT

### NOTES TO THE FINANCIAL STATEMENTS

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#### Note 9. Defined-Benefit Pension Plan (Continued)

##### Changes in Actuarial Assumptions (Continued):

- Mortality rates were modified from the RP-2000 Combined Healthy Annuitant Tables (male and female) with age set back 3 years for both males and females to the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale. For disabled annuitants the RP-2000 Combined Disabled Tables (male and female) with age set back 7 years for males and 3 years for females to the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale.

The actuarial assumptions used in the June 30, 2016 valuation were based on the experience study that was performed for the five-year period ending June 30, 2015. The recommended assumption changes based on this experience study were adopted by the Board at its June 10, 2016, Board meeting, and were effective beginning with the June 30, 2016, actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The pension plan's policy in regard to the allocation of invested plan assets is established and may be amended by the Board. Plan assets are managed with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global public equity	22.5%	5.3%
Fixed income	28.5%	2.1%
Commodities	8.0%	2.5%
Absolute return	10.0%	3.3%
Risk parity	10.0%	3.9%
Infrastructure/MLPs	5.0%	4.8%
Real estate	12.0%	4.0%
Alternative investments	15.0%	6.6%
Cash	3.0%	0.2%
Financing (LIBOR)	(14.0%)	0.5%
	<u>100.0%</u>	

The above was the Board's adopted asset allocation policy and best estimates of geometric real rates of return for each major asset class as of June 30, 2016.

**DOVER AREA SCHOOL DISTRICT**

**NOTES TO THE FINANCIAL STATEMENTS**

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**Note 9. Defined-Benefit Pension Plan (Continued)**

Discount Rate

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability, calculated using the discount rate of 7.25%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1% Decrease 6.25%	Current Discount Rate 7.25%	1% Increase 8.25%
District's proportionate share of the net pension liability	\$ 109,240,000	\$ 89,301,000	\$ 72,547,000

Pension Plan Fiduciary Net Position

Detailed information about PSERS' fiduciary net position is available in PSERS Comprehensive Annual Financial Report which can be found on the System's website at [www.psers.pa.gov](http://www.psers.pa.gov).

Plan Payables

At June 30, 2017, the District has payables to the PSERS pension plan of \$2,459,418. This total is composed of staff payroll accruals and the quarterly PSERS payment amount for retirement contributions in the second quarter of 2017.

**DOVER AREA SCHOOL DISTRICT**

**NOTES TO FINANCIAL STATEMENTS**

**Note 10. Other Post-Employment Benefits**

The District maintains a single-employer, post-employment, defined-benefit healthcare plan. The plan description and funding policy for the District is summarized in the chart below:

<i>GROUP</i>	<i>ELIGIBILITY</i>	<i>COVERAGE AND PREMIUM SHARING</i>	<i>DURATION</i>
<b><u>I. ADMINISTRATORS</u></b>	Retire through PSERS	<p><b>Coverage:</b> Medical, Prescription Drug, Dental, and Vision</p> <p><b>Premium Sharing:</b> If the member reaches 30 total years of PSERS service and 5 years of service with the District, the member will be allowed to continue medical, prescription drug, and dental coverage for his/herself by paying the same amount as stated for an active administrator in the current contract at the time of retirement for up to 7 years. This premium share by the member is currently 9%. The member must pay the full premium for vision coverage. If the member is under 65 and has exhausted the years of paid benefits, the member may continue coverage by paying the full premium as determined for the purpose of COBRA. Spouses may continue benefits by paying the full premium.</p> <p>If the member does not reach 30 years of PSERS and 5 years with the District, the member may continue benefits by paying the full premium as determined for the purpose of COBRA. Spouses may also continue benefits by paying the full premium.</p> <p><b>Dependents:</b> Spouses included.</p> <p>Grandfathered Retirees: One retiree receives medical, prescription drug, and dental coverage and pays 50% for these benefits. Another retiree receives the same benefits and pays 20% of the premium.</p>	Member and spouse may continue benefits until the earlier of member Medicare age and member death. Spousal benefits cease at Medicare age if the spouse reaches Medicare age before the member.
<b><u>II. ALL OTHER EMPLOYEES</u></b>	Same as I.	Act 110/43	Same as I.

Notes: Act 110/43 Coverage and Premium Sharing: Retired employees are allowed to continue coverage for themselves and their dependents in the employer's group health plan until the retired employee reaches Medicare age. In order to obtain coverage, retired employees must provide payment equal to the premium determined for the purpose of COBRA.

PSERS Retirement:

- 1) For individuals who were members of PSERS prior to July 1, 2011, an employee is eligible for PSERS retirement if he (or she) is eligible for either: 1) PSERS early retirement while under 62 with 5 years of PSERS Service or 2) PSERS superannuation retirement upon reaching age 60 with 30 years of PSERS service, age 62 with 1 year of PSERS service or 35 years of PSERS service regardless of age.
- 2) For individuals who became members of PSERS on or after July 1, 2011, an employee is eligible for PSERS retirement if he (or she) is eligible for either: 1) PSERS early retirement while under 65 with 10 years of PSERS Service or 2) PSERS superannuation retirement upon reaching age 65 with 3 years of PSERS service or upon attainment of a total combination of age plus service equal to or greater than 92 with a minimum of 35 years of PSERS service.
- 3) All individuals are eligible for a special early retirement upon reaching age 55 with 25 years of PSERS service.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO FINANCIAL STATEMENTS

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#### Note 10. Other Post-Employment Benefits (Continued)

##### Funding Policy

The contribution requirements of plan members are established by contractual obligations and may be amended by the Board of School Directors. Required contributions are based on projected pay-as-you-go financing requirements. Plan members receiving benefits contributed through their required monthly contributions as described above. Costs related to the funding of the District's OPEB obligation are budgeted and paid for through the District's General Fund.

##### Funding Progress

For the year ended June 30, 2017, the District has estimated the cost (annual expense) of providing retiree health and dental care benefits through an actuarial valuation as of July 1, 2016. In accordance with GASB Statement No. 45, the valuation computes an annual required contribution, which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period of thirty years. This valuation's computed contribution and actual funding are summarized as follows:

	Amount
Annual required contribution (ARC)	\$ 376,685
Interest on Net OPEB Obligation	42,865
Less adjustment to ARC	(58,479)
Annual OPEB cost	<u>361,071</u>
Contributions made (estimated)	<u>(155,853)</u>
Estimated Increase in Net OPEB Obligation	205,218
Net OPEB Obligation - beginning of year	<u>952,551</u>
Estimated Net OPEB Obligation - end of year	<u><u>\$ 1,157,769</u></u>

The schedule of funding progress immediately following the notes to the financial statements presents information about whether the actuarial value of plan assets is increasing or decreasing relative to the actuarial accrued liability for benefits.

# DOVER AREA SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS

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### Note 10. Other Post-Employment Benefits (Continued)

#### Annual OPEB Cost

The annual OPEB cost, the percentage contributed to the plan, and the net OPEB obligation for the current year are as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
June 30, 2015	\$ 313,956	48.87%	\$ 785,572
June 30, 2016	\$ 311,324	46.36%	\$ 952,551
June 30, 2017	\$ 361,071	43.16%	\$ 1,157,769

#### Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare-cost trend. Amounts are determined regarding the funded status of the plan, and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial values of assets, consistent with the long-term perspectives of the calculations.

In the July 1, 2016, actuarial valuation, the Entry-Age Normal cost method was used. The actuarial assumptions include an annual healthcare-cost trend rate of 6.5% initially, decreasing by 0.5% per year to 5.50% in 2018 through 2020. Both rates included a 4.50% inflation assumption. The UAAL is being amortized over a 30-year-open period as a level-dollar amount.

A separate, audited, GAAP-basis, post-employment benefit plan report is not issued.

All other post-employment benefit obligations are funded by the General Fund.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO FINANCIAL STATEMENTS

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#### Note 11. Derivative Financial Instruments

##### Objective of the Interest-Rate Swaps

As a means to manage interest-rate exposure, the District entered into a pay-variable, receive-fixed interest-rate swap in connection with its Series of 2003 General Obligation Bonds. The swap contract remained in effect through various bond refinancing through and including the 2006, 2011A, 2013 and 2016 Bonds. The intentions of the swap were to effectively change the District's fixed-interest rates on the bonds to lower, synthetic-variable rates.

##### Terms, Fair Value and Credit Risk

The terms, fair values, and credit risks of the outstanding swap as of June 30, 2017, were as follows. The notional amounts of the swaps aligned with percentages of the principal amounts of the original associated debt. The District's swap agreements contain scheduled reductions to outstanding notional amounts that are expected to approximately follow scheduled or anticipated reductions in the associated "bonds payable" category.

	Notional Amounts	Effective Date	Fixed Rate Received	Variable Rate Paid	Fair Values	Swap Termination Date
GO Bonds Series of 2013 & 2016	<u>\$ 9,515,000</u>	4/15/2004	N/A	N/A	<u>\$ 812,569</u>	4/1/2021

During the year ended June 30, 2012, the District and the Swap Counterparty entered into a swap-modification agreement that results in annual payments being made to the District through 2021. This payment will be made without regard to future changes in interest rates. The Swap Fair Values have been determined based on the present values of the future payments to be made to the District.

For the year ended June 30, 2017, the derivative instruments are considered to be investment derivatives, with their fair values recorded as noncurrent liabilities on the Statement of Net Position, and the changes in their fair values recognized against investment income in the Statement of Activities. During the year ended June 30, 2017, \$193,283 was recorded as income in the Statement of Activities to reflect the changes in fair values of the derivatives from July 1, 2016.

##### Fair Values

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the instrument. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The fair values of the derivative financial instruments were estimated using the discounted-cash flow method. This method calculates the future net settlement payments required by the interest-rate swaps. These payments are then discounted for the dates of each future net settlement on the interest-rate swaps. Presently, the District classifies these derivative financial instruments in Level 3.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO FINANCIAL STATEMENTS

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#### **Note 11. Derivative Financial Instruments (Continued)**

##### Credit Risk

As of June 30, 2017, the District is exposed to credit risk in the amount of the derivatives' fair values. The swap agreements contain a collateral agreement with the counterparty. The swaps are insured transactions by Financial Security Assurance, Inc.

The District has executed the swap transactions with a single counterparty. That counterparty is rated AA- by Standard & Poor's Rating Service.

##### Basis & Tax Risk

The swap is not exposed to basis risk as any change the relationship between variable rates would not alter the fixed amount that the District is scheduled to be paid under this financial contract. Similarly, the contract is not subject to tax risk.

##### Termination Risk

The derivative contracts use the International Swap Dealers Association Master Agreement, which includes standard termination events, such as rating downgrades, failure to pay, and bankruptcy. The District or the counterparty may terminate the swaps if the other party fails to perform under the terms of the contracts. If the swaps are terminated, the fixed-rate bonds would no longer carry synthetic interest rates.

**DOVER AREA SCHOOL DISTRICT**

**NOTES TO FINANCIAL STATEMENTS**

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**Note 12. Fund Balance Designations**

The District has designated certain portions of the General and Capital Projects Fund balances as follows:

	General Fund	Capital Projects Fund
Nonspendable, reported in:		
General Fund-Prepays	\$ 3,852,686	\$ -
Restricted for, reported in:		
Capital Projects	-	10,188,595
Committed to, reported in:		
Retirement	5,254,125	-
Technology	500,000	-
Medical costs	907,802	-
Debt principal	2,464,917	-
Assigned, reported in:		
Capital Reserves	2,101,700	-
Unassigned, reported in:		
General Fund	4,089,313	-
	<u>\$ 19,170,543</u>	<u>\$ 10,188,595</u>

**Note 13. Risk Management**

The District is exposed to various risk of loss related to torts; theft of, damage to, or destruction of assets, errors, or omissions. Most significant losses are covered by commercial insurance for major programs. For insured programs, there have been no significant reductions in settlement coverage. Settlement amounts have not exceeded insurance coverage for the current or the three prior years. During the year ended June 30, 2017, the District did not incur any significant losses that were not covered by insurance.



# DOVER AREA SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS

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### Note 14. Commitments and Contingencies

#### General Obligation Notes - 2008 Series Interest Rate Management Plan

On December 30, 2008, the District issued General Obligation Notes to the Delaware Valley Regional Financing Authority (Del Val) in the amount of \$15,000,000 for the purpose of additions and renovations to elementary school buildings and the payment of the costs of issuance of the 2008 notes. Del Val, as a financing authority, issues local government revenue bonds to provide loans for local government units.

Del Val enters into interest-rate swaps in order to reduce the costs of the participants in the Loan Program and to enhance the ability of those in the Loan Program to manage their interest-rate risk. These swaps carry the basic risks generally consistent with those described in Note 11, including basis risk, termination risk, credit risk, and market-access risk. As a participant in the Loan Program, the District could be adversely affected by the implications of Del Val's compliance with the terms of these swap agreements through additional costs which are not estimable at this time.

#### Operating Leases

The District maintains copying machines under non-cancelable, long-term, operating leases. Future minimum rental payments required under operating leases that have an initial or remaining non-cancelable lease term in excess of one year as of June 30, 2016, are presented in the succeeding table. Total rental expense realized under these leases was \$195,629 for the year ended June 30, 2017, which expense was funded through the General Fund.

<u>Years</u>	<u>Amount</u>
2017-2018	\$ 191,317
2018-2019	191,317
2019-2020	191,317
2020-2021	31,886
	<u>\$ 605,838</u>

#### Capital Projects

As of June 30, 2017, the District has completed all projects in progress during the year, and no contracts remain in progress at June 30, 2017.

#### Grant Programs

The District participates in numerous state and Federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the District has not complied with the rules and regulations governing the grants, refunds of any money received may be required, and the collectability of any related receivables at June 30, 2017, may be impaired. In the opinion of the District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

## DOVER AREA SCHOOL DISTRICT

### NOTES TO FINANCIAL STATEMENTS

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#### Note 15. Joint Ventures

##### York County School of Technology

The District is one of fourteen member school districts participating in the operation of the York County School of Technology (YCST). YCST is operated, administered and managed by a joint-operating committee consisting of board members from the "fourteen member school districts." Member districts are responsible for funding the major portion of YCST's operating budget. The District's share of annual operating costs for YCST is based on the number of students attending the school from the District, and is reflected as instructional expenditures of the District's General Fund. For the year ended June 30, 2017, the District paid \$1,160,809 for its estimated share of the operating budget.

The York County School of Technology formed The York County School of Technology Authority (the Authority) on March 29, 1967, as a financing medium for the construction, improvement and maintenance of YCST. The Authority has issued Lease Revenue Bonds, Series of 2003 for the purpose of the funding of the renovations, alterations and additions to the school facilities constructed in previous years, and to refund the Guaranteed Revenue Note, Series of 2002. The Authority will lease the school facilities to YCST under a lease agreement dated May 15, 2003, under which YCST will operate and maintain the school facilities and will be obligated to pay the lease rentals to the Authority in fixed amounts sufficient to pay the principal and interest on the Lease Revenue Bonds, Series of 2003. The District's obligation for lease payments is calculated annually based on its pro-rata share of assessed market value of real estate located within the fourteen member districts. Pursuant to the Restated Articles of Agreement for the formation of the joint venture, withdrawal by a member district does not relieve the district of its obligations incurred while a member district, such as the required payment of funds for the lease rentals of YCST. As of June 30, 2017, the District's pro-rata share represented 5.77% of total assessed value, which resulted in a lease rental payment to YCST in the amount of \$358,843, which payment is included in the instructional expenditures of the District's General Fund.

The annual requirements of the District based on the 5.73% assessed value rate to amortize the Lease Revenue Bonds 2017, Series A and B recorded on the books of the York County School of Technology Authority are as follows:

Year Ending September 30	Principal	Interest	Total
2018	\$ 142,519	\$ 31,630	\$ 174,149
2019	121,747	67,313	189,060
2020	124,344	64,520	188,864
2021	129,536	59,553	189,089
2022	135,884	53,087	188,971
2023-2027	580,462	165,952	746,414
2028-2032	451,214	45,011	496,225
Total	1,685,706	\$ 487,066	\$ 2,172,772
Less: due within one year	142,519		
Total long-term outstanding	\$ 1,543,187		

## DOVER AREA SCHOOL DISTRICT

### NOTES TO FINANCIAL STATEMENTS

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#### Note 15. Joint Ventures (Continued)

As of the report date, audited financial statements for the York County School of Technology for the year ended June 30, 2017, are not yet available. The following is condensed financial information for the YCST, excerpted from the June 30, 2016, audited financial statements, available for inspection at the School District's Business Office:

	Amount
Total assets	\$ 11,691,898
Total liabilities	43,884,659
Net position	
Net investment in capital assets	2,644,804
Unrestricted	(34,837,565)
Total net position	<u>\$ (32,192,761)</u>
Total revenues (including \$18,145,836 from member districts)	\$ 27,246,081
Total expenses	<u>28,133,685</u>
Change in net position	<u>\$ (887,604)</u>

#### York/LIU Joint Authority

The District is one of thirteen York County School Districts which are included within the Lincoln Intermediate Unit (LIU), which provides classes and other programs to students within each of the member school districts. In 2005, the LIU determined that it needed a facility in York County to house classes and other programs which it provides to York County students. Under the School Code, an intermediate unit is permitted "to lease land and buildings and to own office and warehouse facilities." This provision of the School Code prohibits an intermediate unit from owning buildings which are used for classrooms. Therefore, although an intermediate unit may lease classroom space, an intermediate unit may not own property which is used for classrooms.

In order to obtain the facilities which the LIU needs in York County, the LIU entered into a lease with Central York School District for the Old Central York High School on August 15, 2005. An option of the lease agreement stipulated that the LIU may purchase the property for \$2,500,000 before the two-year lease expired on August 31, 2007. As noted above, according to School Code, the LIU may lease the property, but not purchase it. As a result, on March 3, 2006, the York/LIU Joint Authority (the Authority) was created with the purpose of purchasing the property and leasing it to the LIU. The LIU and the school districts which formed the Authority are not liable or responsible for the debts or obligations of the Authority.

The Authority will lease the above mentioned property to the LIU for a monthly rental fee which is sufficient to provide the Authority with funds to pay (a) all interest and other payments which are due with respect to the debt incurred by the Authority and (b) the other costs and expenses which the Authority will incur. Total liabilities include a Construction Loan Note - Series of 2017 with a balance of \$3,439,971 as of June 30, 2017.

**REQUIRED SUPPLEMENTARY INFORMATION**

**DOVER AREA SCHOOL DISTRICT**

**REQUIRED SUPPLEMENTARY INFORMATION -  
OTHER POST-EMPLOYMENT BENEFITS PLAN  
SCHEDULE OF FUNDING PROGRESS  
Year Ended June 30, 2017**

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<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets (a)</b>	<b>Actuarial Accrued Liability (AAL) - Entry Age (b)</b>	<b>Unfunded AAL (UAAL) (b - a)</b>	<b>Funded Ratio (a/b)</b>	<b>Covered Payroll (c)</b>	<b>UAAL as a Percentage of Covered Payroll ((b - a) / c)</b>
7/1/2016	\$ -	\$ 2,840,791	\$ 2,840,791	0.00%	\$ 21,955,378	12.94%
1/1/2014	\$ -	\$ 2,599,502	\$ 2,599,502	0.00%	\$ 20,435,920	12.72%
1/1/2012	\$ -	\$ 2,166,392	\$ 2,166,392	0.00%	\$ 19,929,232	10.87%

**DOVER AREA SCHOOL DISTRICT**

**REQUIRED SUPPLEMENTARY INFORMATION - SCHEDULE OF DISTRICT'S  
PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
Year Ended June 30,**

	<b>2017</b>	<b>2016</b>	<b>2015</b>
District's proportion of the net pension liability	0.1802%	0.1723%	0.1699%
District's proportionate share of the net pension liability	<u>\$ 89,301,000</u>	<u>\$ 74,632,000</u>	<u>\$ 67,248,000</u>
District's covered-employee payroll	<u>\$ 23,342,365</u>	<u>\$ 22,164,951</u>	<u>\$ 21,681,870</u>
District's proportionate share of net pension liability as a percentage of its covered-employee payroll	382.57%	336.71%	310.16%
Plan fiduciary net position as a percentage of the total pension liability	50.14%	54.36%	57.24%

**DOVER AREA SCHOOL DISTRICT**

**REQUIRED SUPPLEMENTARY INFORMATION -  
SCHEDULE OF DISTRICT'S CONTRIBUTIONS  
Year Ended June 30,**

	<b>2017</b>	<b>2016</b>	<b>2015</b>
Contractually required contribution	\$ 6,942,501	\$ 5,878,163	\$ 4,461,057
Contributions in relation to the contractually required contribution	(6,942,501)	(5,878,163)	(4,461,057)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	<u>\$ 23,663,907</u>	<u>\$ 23,349,296</u>	<u>\$ 22,161,245</u>
Contributions as a percentage of covered-employee payroll	29.34%	25.17%	20.13%

**SUPPLEMENTARY INFORMATION**



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

Board of School Directors  
Dover Area School District  
Dover, Pennsylvania

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activity, each major fund, and the aggregate remaining fund information of Dover Area School District, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise Dover Area School District's basic financial statements, and have issued our report thereon dated November 8, 2017.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Dover Area School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Dover Area School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Dover Area School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Dover Area School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Camp Hill, Pennsylvania  
November 8, 2017

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH  
MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER  
COMPLIANCE AS REQUIRED BY THE UNIFORM GUIDANCE**

Board of School Directors  
Dover Area School District  
Dover, Pennsylvania

**Report on Compliance for Each Major Federal Program**

We have audited Dover Area School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Dover Area School District's major federal programs for the year ended June 30, 2017. Dover Area School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Dover Area School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Dover Area School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Dover Area School District's compliance.

**Opinion on Each Major Federal Program**

In our opinion, Dover Area School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

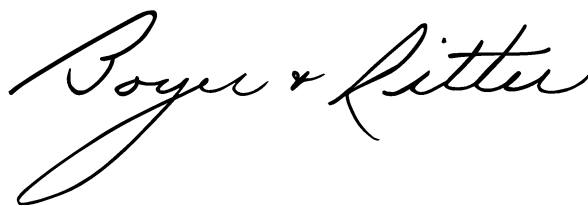
## Report on Internal Control Over Compliance

Management of Dover Area School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Dover Area School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Dover Area School District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Boyer & Ritten". The signature is written in black ink and is centered on the page.

Camp Hill, Pennsylvania  
November 8, 2017

**DOVER AREA SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
Year Ended June 30, 2017**

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**Section I -- Summary of Auditor's Results**

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**Financial Statements**

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

- Material weakness (es) identified?  Yes  No
- Significant deficiency(ies) identified that are not considered to be a material weakness (es)?  Yes  None Reported

Noncompliance material to financial statements noted?  Yes  No

**Federal Awards**

Internal control over major programs:

- Material weakness (es) identified?  Yes  No
- Significant deficiency(ies) identified that are not considered to be a material weakness (es)?  Yes  None Reported

Type of auditor's report issued on compliance for the major programs: Unmodified

- Any audit findings disclosed that are required to be reported in accordance with Section 2 CFR 200.516(a)3?  Yes  No

**DOVER AREA SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
Year Ended June 30, 2017**

Identification of the major programs:

CFDA Number(s)	Name of Federal Programs/Cluster
	<b>Child Nutrition Cluster</b>
10.553	School Breakfast Program
10.555	National School Lunch Program
10.555	National School Lunch Program – Food Donation

Dollar threshold used to distinguish between type A and type B programs \$750,000

Auditee qualified as low-risk auditee?  X  Yes   No

**Section II – Financial Statement Findings**

A. Significant Deficiency(ies) in Internal Control

There were no findings relating to the financial-statement audit required to be reported.

B. Compliance Findings

There were no compliance findings relating to the financial-statement audit required to be reported.

**Section III – Federal Award Findings and Questioned Costs**

A. Compliance Findings

There were no findings relating to the Federal awards as required to be reported in accordance with section 2 CFR 200.516(a) of the Uniform Guidance.

B. Significant Deficiency(ies) in Internal Control

There were no findings relating to the Federal awards as required to be reported in accordance with section 2 CFR 200.516(a) of the Uniform Guidance.

DOVER AREA SCHOOL DISTRICT

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
Year Ended June 30, 2017

	Federal C.F.D.A. Number	Pass Through Grantor's Number	Grant Period	Program or Annual Award	Total Received for the Year	Accrued or (Deferred) Revenue at 7/1/16	Revenue Recognized	Expenditures Recognized	Accrued or (Deferred) Revenue at 6/30/17	Provided to Subrecipients
<b><u>U.S. Department of Education</u></b>										
Passed through PA Dept. of Education										
Title I - Grants to Local Education Association	84.010	013-170120	16-17	\$ 508,945	\$ 309,759	\$ -	\$ 474,997	\$ 474,997	\$ 165,238	\$ -
					309,759	-	474,997	474,997	165,238	-
Title II - Supporting Effective Instruction	84.367	020-160120	15-16	\$ 93,979	33,352	(31,264)	64,616	64,616	-	-
Title II - Supporting Effective Instruction	84.367	020-170120	16-17	\$ 91,764	36,958	-	63,142	63,142	26,184	-
					70,310	(31,264)	127,758	127,758	26,184	-
Passed through Lincoln Intermediate Unit										
Special Education Cluster										
Special Education - Grants to State	84.027	062-17-0012	16-17	\$ 670,425	670,425	-	670,425	670,425	-	-
Special Education - Grants to State	84.027	062-17-0012	16-17	\$ 9,464	9,464	-	9,464	9,464	-	-
					679,889	-	679,889	679,889	-	-
Early Intervention - Special Education Preschool Grants	84.173	131-16-0012	16-17	\$ 10,723	10,723	-	10,723	10,723	-	-
Total Special Education Cluster					690,612	-	690,612	690,612	-	-
Race to the Top - Phase 3 (RTT3)	84.413A	N/A	15-16	\$ 1,624	821	821	-	-	-	-
Total passed through the Lincoln Intermediate Unit					691,433	821	690,612	690,612	-	-
<b>Total U.S. Dept. of Education</b>					1,071,502	(30,443)	1,293,367	1,293,367	191,422	-
<b><u>U.S. Department of Health and Human Services</u></b>										
Passed through PA Dept. of Public Welfare										
Medical Assistance Program; Title XIX	93.778	044-007413	15-16	\$ 26,315	16,132	16,132	-	-	-	-
Medical Assistance Program; Title XIX	93.778	044-007413	16-17	\$ 14,009	3,753	-	14,009	14,009	10,256	-
<b>Total U.S. Dept. of Health and Human Services</b>					19,885	16,132	14,009	14,009	10,256	-

(Continued)

DOVER AREA SCHOOL DISTRICT

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued)  
Year Ended June 30, 2017

	Federal C.F.D.A. Number	Pass Through Grantor's Number	Grant Period	Program or Annual Award	Total Received for the Year	Accrued or (Deferred) Revenue at 7/1/16	Revenue Recognized	Expenditures Recognized	Accrued or (Deferred) Revenue at 6/30/17	Provided to Subrecipients
<b>U.S. Department of Homeland Security</b>										
Passed through PA Emergency Management Agency										
Public Assistance Grants	97.036	FEMA-4267- DR-PA-043	15-16	\$ 12,703	12,703	12,703	-	-	-	-
<b>Total U.S. Dept. of Homeland Security</b>					12,703	12,703	-	-	-	-
<b>U.S. Department of Agriculture</b>										
Passed through PA Dept. of Education										
National School Lunch Program *	10.555	N/A	15-16	N/A	83,953	83,953	-	-	-	-
National School Lunch Program *	10.555	N/A	16-17	N/A	697,838	-	697,838	697,838	-	-
					781,791	83,953	697,838	697,838	-	-
School Breakfast Program *	10.553	N/A	15-16	N/A	15,853	15,853	-	-	-	-
School Breakfast Program *	10.553	N/A	16-17	N/A	119,741	-	119,741	119,741	-	-
					135,594	15,853	119,741	119,741	-	-
Total passed through the PA Dept. of Education					917,385	99,806	817,579	817,579	-	-
Passed through PA Dept. of Agriculture										
National School Lunch Program - Food Donation *	10.555	N/A	16-17	N/A	85,069	-	85,069	85,069	-	-
<b>Total U.S. Dept. of Agriculture</b>					1,002,454	99,806	902,648	902,648	-	-
<b>Total Expenditures of Federal Awards</b>					\$ 2,106,544	\$ 98,198	\$ 2,210,024	\$ 2,210,024	\$ 201,678	\$ -

\* Programs in the Child Nutrition Cluster

National School Lunch Program	\$ 697,838
School Breakfast Program	119,741
National School Lunch Program - Food Donation	85,069
	<u>\$ 902,648</u>

See Notes to Schedule of Expenditures of Federal Awards.



## DOVER AREA SCHOOL DISTRICT

### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

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#### **Note 1. Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of Dover Area School District under programs of the federal government for the year ended June 30, 2017. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Dover Area School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of Dover Area School District.

#### **Note 2. Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Revenue is recognized when earned, and expenses are recognized when incurred. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available. The District has not elected to use the 10-percent de Minimis indirect cost rate as allowed under the Uniform Guidance.

#### **Note 3. Access Program**

The ACCESS Program is a medical assistance program that reimburses local education agencies for direct, eligible health-related services provided to enrolled special needs students. ACCESS reimbursements are federal monies but are classified as fee-for-service revenues and are not considered federal financial assistance and are not included on the Schedule. The amount of ACCESS funding expended, but not included on the Schedule, for the year ended June 30, 2017, was \$232,796.

**DOVER AREA SCHOOL DISTRICT**

**SUMMARY SCHEDULE OF PRIOR YEAR'S AUDIT FINDINGS**  
**Year Ended June 30, 2017**

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There were no prior year's audit findings